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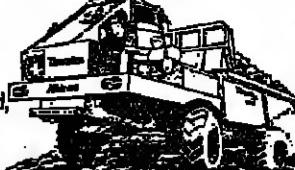
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NEWS SUMMARY

GENERAL

Tenerife jet crash probe

Investigators of the Tenerife air crash last Friday recovered the UK airliner's cockpit voice recorder.

The recorder could show the reason for the 11-minute communications silence before the Dan Air Boeing 727 hit a mountain killing all 146 on board.

Dan Air in Tenerife contradicted a statement by Dan Air in Manchester that the jet had apparently been diverted to the island's new southern airport.

In London, Shadow Cabinet Minister John Smith accused Spain of "jumping the gun" by blaming the crash on pilot error.

Airliner explodes

Four people were killed and 11 injured when a Thai airliner exploded in heavy rain and lightning while approaching Bangkok's Don Muang Airport.

Army quits Chad

President Giscard d'Estaing said France would withdraw its 1,100 troops from Chad because they had "terminated their mission of protection."

Bank fraud

A bank and bond market fraud amounting to at least DM 60m to DM 70m (£14.5m to £16.7m) was uncovered by West German police. Six bank officials were arrested and a stockbroker is thought to have fled the country. Back Page

6 diplomats freed

Guerrillas freed five diplomats held hostage in the Dominican Republic Embassy in Bogota, Colombia, and then flew to Cuba with a number of hostages, including the US ambassador and the Vatican's envoy.

Reform plans

Proposals for unions to pay their Labour Party affiliation fees at constituency rather than national level are among the Amalgamated Union of Engineering Workers' ideas for the reform of the Party. Back Page

Wage move likely

The Zimbabwe Government is expected this week to announce a national minimum wage for all industries of Zim\$80 per month (£4.50).

Cuban boat threat

Heavy seas in the Florida Straits threatened the boats of the continuing stream of Cubans fleeing to the US. Immigration officials estimated that 3,000 refugees had arrived in Florida.

Iraq denies coup

Iraq dismissed reports of a military coup in which President Saddam Hussein was killed as "false and baseless."

Briefly

Afghanistan completed two years under Marxist rule with an estimated 110,000 Soviet troops in the country.

Conference which could lead to the return of more than 150,000 refugees to Kampuchea is to be held next month.

President Tito's condition remained extremely serious.

PUBLISHER'S NOTICE

The Financial Times apologises for errors contained in this issue which are due to difficulties in the reading department.

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BUSINESS

Jaguar union in peace move

BL CARS last night concluded a peace formula with the union leaders at its Jaguar plant in Coventry which should avert the dismissal of 1,800 employees who went on strike over a proposed new grading structure. A mass meeting of workers is being called for tomorrow when they will be told the results of 16 hours of negotiations at the weekend. Back Page

THE FRENCH FRANC remained the strongest member of the European Monetary System throughout last week in spite of the volatile nature of Paris interest rates. On Tuesday, overnight money in the Paris money market rose to 124 per cent, the highest level this month, but by Friday had returned to 121 per cent, unchanged from the end of the previous week.

In Frankfurt, overnight money was firm, reflecting tight domestic liquidity, while longer term rates declined as U.S. rates eased. The D-Mark strengthened against the dollar, but showed little change within the EMS, remaining around the middle of the system.

The Italian lira was the weakest EMS currency on most days, although there was little difference between the lira and Danish krone on Friday, with the krone at the bottom of the system on percentage change from central rate. The Belgian franc showed a marked improvement.

GROWING CONCERN about economic policies and the prospects for industry has been expressed separately by leaders of the CBI and TUC in statements sent to the Government and the National Economic Development Council.

The CBI's view reflects increasing pressure from companies for interest rates to be reduced as quickly as possible, while the TUC gives a warning that it might take "many years" for current monetary policies to bring inflation below double figures.

"The cost of achieving this reduction in inflation by the methods chosen will be a loss of output and a level of unemployment that would be politically, socially, economically and morally indefensible," says the TUC.

These statements are contained in answers to eight questions on economic policy sent to the CBI and wTUC at the request of Sir Geoffrey

Hove, Chancellor of the Exchequer. They will form the basis for an important debate at the next meeting of the NECDC in nine days' time, but have not yet been officially published.

The questions range over issues such as monetary policy,

the use of North Sea oil revenues and industrial com-

petitiveness, the CBI has said that a top priority must be a lowering of interest rates.

Although the CBI has said that

it is likely that its demands for Gov-

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The TUC calls for a North Sea Oil Fund to channel finance to industry, matched by equal contributions from financial institutions. It also makes a general attack on the Government's reliance on setting monetary targets and enters the debate about how long present policies will take to bring down the rate of inflation to single figures.

Concern among industrialists

about the impact of interest rates is likely to be emphasised tomorrow when the CBI publishes its quarterly industrial trends survey, which will underline the bleak prospects and liquidity problems facing manufacturing industry.

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Industry seeks new leader,

Page 3

Samuel Brittan on "concerted

action" in shdard sh shr

action" in West Germany,

Lombard, Page B

Brzezinski warning as EEC leaders debate Iran

U.S. may still use military action to free hostages

BY JUREK MARTIN AND DAVID BUCHAN IN WASHINGTON

SENIOR Carter Administration

officials yesterday refused to rule out the further use of military action to secure the release of the U.S. hostages in Tehran.

Making no apologies for last week's abortive raid in which eight American servicemen died, Dr. Zbigniew Brzezinski, President Carter's National Security Adviser, warned Iran: "Do not scoff at American power. Do not scoff at American reach."

Dr. Harold Brown, Defence

Secretary, in a separate television interview repeated the possibility of further military measures. But both men said that America's allies and Congress would be informed in advance if the U.S. decided to employ what Dr. Brzezinski called "a sustained military operation" such as mining Iranian ports or blockading Iranian commerce.

Both added that the allies fully understood that the dictates of secrecy demanded a prior consultation before a rescue attempt such as that launched last week.

Mr. Brown and Dr. Brzezinski emphasised the great importance of the U.S. attaches to allied endorsement of economic and diplomatic sanctions against

Iran in order to bring about a peaceful resolution to the fate of the hostages.

Not surprisingly, both rejected suggestions that the bodies of the eight U.S. servicemen killed in the raid would be returned only in the U.S. abandoned its unilateral economic sanctions. The fact that Iran was willing to trade for bodies, Dr. Brzezinski said,

was "an indication of the depths to which they have sunk."

Mr. Brown was equally dismissive of the Iranian threat to block all Gulf shipping through the Strait of Hormuz. Such an effort, he said, was

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Editorial comment and feature, Page 10

Bani-Sadr loses to militants

By Simon Henderson in Tehran

THE CHARRED bodies of the American servicemen who died in the failed mission to rescue the hostages were put on display at a grotesque Press conference in the captured embassy grounds in Tehran yesterday.

The conference was called after the students had announced that some of the 53 hostages who have been held since last November were being transferred to other cities in Iran to thwart any new rescue attempt, and that they had received their threat to put some on trial for spying.

It had previously been assumed that the bodies would be repatriated. President Bani-Sadr said this would be allowed. But after being flown to Tehran, they were taken to the U.S. embassy.

Within hours, Ayatollah Khomeini, the head of the Islamic revolutionary court, was showing remains of bodies before an astonished and horrified audience from the world's press.

The unilateral U.S. incursion into Iran last week has provoked resentment in the

Iranian crisis was discussed last night by EEC Heads of Government, writes Giles Merritt in Luxembourg, amid persistent reports that a special world summit on

Iran was being planned.

This would consist of the U.S., Canada, Japan and the "Big Four" of the EEC, the UK, West Germany, France and Italy.

Whether such a summit is called before the same leaders meet in Venice in June on the world economy will depend mainly on the outcome of the Luxembourg talks.

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OVERSEAS NEWS

Boost in Kuwait oil production ruled out

By Andrew Whitley in Kuwait

THE industrialised world's crude oil stocks could be drawn down by as much as 2.5 million barrels a day for the rest of 1980 without either necessitating an increase in OPEC production levels or leaving those stocks "excessively low," according to Kuwait's Oil Minister, Sheikh Ali Khalifa al-Sabah.

The Minister defended Kuwait's decision not to change its production and export targets because of the Iranian crisis. Last week the United Arab Emirates said it was prepared to help oil consumers in Western Europe and Japan hit by a cut-off in Iranian supplies. But Sheikh Ali Khalifa said Kuwait's present production target of 1.5m b/d had been reached only after much soul-searching and the country was determined to stick to it for the "medium-term."

Kuwait has publicly criticised the abortive U.S. attempt to rescue the American hostage held in Tehran as "a violation of international law." Mr. Badal Aiaz Hussain, the Minister of State and Government spokesman, said the failed rescue attempt had "complicated the matter and exposed the region to conflicts which are in no side's interests."

Privately, though, there is greater sympathy and understanding for the American dilemma.

Kuwait makes clear it is not prepared to challenge the foundation stone of the state by taking part in economic sanctions against Iran. In theory formal restrictions exist on the re-export of subsidised food-stuffs, but these controls are being blatantly ignored by Kuwaiti merchants.

Developments in the protracted Iran crisis are being followed avidly. Although there are fewer photographs of Ayatollah Khomeini on display in Kuwait's bazaar shops than there were six months ago, many thousands of this wealthy little State's citizens tune in each night to Tehran's Voice of the Islamic Revolution to follow the latest turn of events.

Indeed, a key question confronting Kuwait's rulers is how the country's minority Shi'ite Moslems and Iranian residents respond to this seductive voice of sedition.



Wreckage of the C-130 plane and helicopters lies in the Iran desert

Bani-Sadr loses out to militants

By SIMON HENDERSON IN TEHRAN

ANY HOPE that something positive might emerge from President Carter's failed Iran rescue mission, faded yesterday when the militant students holding the U.S. embassy staged a macabre news conference to put the bodies of the eight dead U.S. servicemen on display.

Until that point bte spectacle of a defeated United States, bad provided one of the most powerful hopes that a time for settlement, if not reconciliation, was approaching.

The public humiliation of the U.S. as a world power powerless to intervene against the Islamic the course of the six-month-old crisis as a much more important reason for holding the hostages than the more publicised insistence on the return of the Shah and his wealth.

Optimism was briefly reinforced by President Bani-Sadr on Saturday when he told journalists that he had ordered that the bodies should be repatriated.

But once again, in the struggle appears to have been contradicted within hours by the students.

When an Iranian Air Force aircraft brought the bodies to Tehran they were received, not by the Swiss Embassy as expected, but by Ayatollah Khomeini, the feared prosecutor of the Islamic Revolutionary Party — the political organisation of the hard-line clergy who oppose Mr. Bani-Sadr will probably support them.

The bodies yesterday lay in the captured U.S. embassy compound and foreign journalists were called for a news conference there by the students who are now quite skilled in

manipulating the world's media. From the side gate to the compound, where the Press had assembled, it was possible to see through the blanketed bodies lying in a row, surrounded by gurneys, smiling students.

How the Revolutionary Council would cope with any wish of the students to hold the bodies as a further bargaining counter in the crisis with the U.S. remains a hypothetical question. But the Islamic Republican Party — the political organisation of the hard-line clergy who oppose Mr. Bani-Sadr will probably support them.

Both America's failure to free the hostages is also closely tied to Mr. Bani-Sadr's inability to seize control of the levers of power.

Mr. Bani-Sadr, despite being still respected as the President, has not been able for more than a month to show anything of the power that was bequeathed him when in Presidential elections earlier this year he won an overwhelming 75 per cent of the popular vote



Criticism mounts in Washington over rescue plan

By DAVID BUCHAN IN WASHINGTON

THE POLITICAL inquiry into President Carter's overall responsibility for the doomed Iranian rescue mission, and the questioned competence of the U.S. military in carrying it out, gathered steam over the weekend.

As shock and surprise wore off, the number has grown of those criticising multiple aspects of the detailed rescue plan that never got near Tehran and the hostages, and had to be scrapped after only its first stage in the desert.

Armed services committees in both the Senate and House of Representatives are due to hold hearings into the fiasco in the coming weeks. While obviously focusing on the operation itself, these investigations are also bound to raise implications from the failure: Does it confirm Congressional criticism from some quarters that the Pentagon is too busy buying new weapons to care about maintaining the ones it already has?

The report was "consistent with the provisions of the War Powers Act" but that did not mean the President felt in any way compelled by the Act to consult with the Congress before launching the mission, Mr. Powell added.

It certainly rankles with Congress that it was given no clue about the mission beforehand. Some on Capitol Hill, notably Senator Frank Church, chairman of the Senate Foreign Relations Committee, were quick on Friday to charge the President with breaking the law.

The Administration rebutted that is secret on the Iran mission did not make it a possible instance within the meaning of the Act, nor should an essentially humanitarian mission be interpreted as military action under the 1973 law.

The operation was called off,

on the recommendation of the mission commander, which was confirmed by President Carter and Mr. Harold Brown, the Defence Secretary, because flying and mechanical failures left the mission with less than six helicopters to proceed towards Tehran. Astonishingly, as many as three out of the eight helicopters failed in one way or another early on.

Some Congressmen have never felt happy with the results of the volunteer army since conscription was scrapped in the early 1970s, and are already arguing that the Iran fiasco shows service pay is not high enough to attract people skilled in operating and fixing multi-million dollar military hardware.

"If the Israelis and the West Germans can carry off something like, why can't we?" was another criticism put directly to Mr. Brown after the operation.

His explanation was that flying 500 miles straight in helicopters was extraordinarily difficult, and "no other country could have attempted anything like this." But that has not

Mr. Harold Brown

Soviet Union takes advantage of Carter's humiliation

By DAVID SATTER IN MOSCOW

AS THEY survey the failure of the U.S. rescue mission in Iran and reaction to its around the world, the Soviet leaders, who are presumably atheists, may be asking themselves what they ever did to deserve such good luck.

The Soviet Union in recent months has sought to win the friendship of Iran, create a split between the U.S. and the West, and discredit President Jimmy Carter, in an effort to neutralise the international outcry to their invasion of Afghanistan.

The failure of the mission to rescue the hostages has not only created new possibilities for the Soviet Union to make progress in gaining each of its previous

objectives, but may also give Moscow a potentially crucial lever in its drive to influence Iran.

The Soviet response has been an outpouring of derisory press comment to the effect that the U.S. mission "proved that America is aggressive and unreliable." The Soviet authorities almost certainly do not draw this conclusion from the failed raid but they want to distract attention from Afghanistan and strengthen their credentials with Iran.

The Communist Party newspaper Pravda at the weekend urged Mr. Carter to put an end to his "recklessness" and described U.S. policy toward Iran as one of "military provocations, threats, political and to inevitable military action against Iran.

In fact, this is nearly what has happened. Iran's Islamic revolution turned to the Soviet bloc for support and the Soviet suppression of the Islamic revolt in Afghanistan has been made much more manageable politically because of Iran's confrontation with the U.S.

Pravda said that the word "unpredictable" had been heard more and more frequently with reference to the Carter Administration and that the U.S. was using its Western European partners like "chess pieces."

The prospect, therefore, is for maximum propaganda support for Iran from the Soviets, but an avoidance of overt provocations lest the building antagonism between the superpowers goes too far.

The Soviet leaders know that the weakness of President Carter is the weakness of any democratic leader who cannot lightly sacrifice the lives of fellow citizens for reasons of state. But Moscow has an interest in preventing the crisis from getting out of hand. Western economic sanctions against Iran can only lead to increased Iranian economic dependence on the Soviet bloc, which will not be possible without political concessions.

The prospect, therefore, is for maximum propaganda support for Iran from the Soviets, but an avoidance of overt provocations lest the building antagonism between the superpowers goes too far.

At the end of last week there was still disagreement over a number of points: not the lenders, the most substantive of which concerns the priority banks would take in any future enforced bankruptcy of the company.

The banks have, however, won their central demand that they should not be forced to put new money into the company. Instead they have offered concessions on the terms of their loans worth \$650m. Some \$500m of these concessions will be made in the form of the

hand purchasing preferred stock in Chrysler.

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It is thought likely that because of the number of remaining disagreements over detail the board, even if allowed to proceed with its meeting today, will offer approval only in principle, subject to further conditions. Such a move would grant Chrysler access to the cash it urgently needs.

Guerrillas end siege at Bogota embassy

By HUGH O'SHAUGHNESSY

THE 61-day siege at the Dominican embassy in Bogota which at one time involved the holding of 58 ambassadors, diplomats and other hostages by Colombian extremists, ended quietly yesterday.

The M-19 guerrillas who had seized the embassy on February 27 made a deal with the Colombian Government under which a Cuban aircraft took them and five envoys yesterday morning to Havana, the remaining hostages being released unharmed by the guerrillas in the Colombian capital.

Those forced to travel to Havana with their captors included Mr. Diego Ascencio, the U.S. envoy, the Papal Nuncio, the Mexican and Brazilian envoys and the various, variously reported, as the Swiss or Venezuelan Ambassador.

The M-19 guerrillas, though to number 15, achieved much less than their original demands of freedom for 311 left-wing prisoners and a \$50m ransom, but do seem to have obtained guarantees that those held for political offences will

EEC 'could have role in recycling'

By Jonathan Carr in Bonn

THE European Community may have a role to play in helping recycle the surplus funds of the oil-producing states, while boosting its fledgling reserve asset, the European Currency Unit (ECU) in the process.

This view has gained ground following the low key meeting in Hamburg last week of the International Monetary Fund's policy-making interim committee which stressed the seriousness of the recycling problem without announcing major new initiatives.

The same gathering also put on ice the plan for a substitution account—which was intended to contribute to greater world currency stability while enhancing the role of the IMF's own reserve asset, the Special Drawing Right (SDR).

It is thus felt that the time may be ripe for more intensive discussion of what specific contribution Europe could make on both the recycling and the currency stability issues.

The Italian Treasury Minister, Sig. Filippo Panzica, who chaired the IMF meeting, said afterwards that it was not intended to create rivalry between the European community with its ECU and the IMF with its SDR. On the contrary, he felt the two sides could play complementary roles.

However, it is clear that the topic is delicate — not simply because of a possible overlap between IMF and European activities but also because of the implications for the dollar.

The European Community imposed by State and local authority employees on Friday continued through the weekend. The official mediators took no action, the Government declined to intervene, and only today will a new attempt be made to resume talks over the pay

treasury department will challenge in court this morning, was filed by the Public Citizen Litigation Group, a watchdog body which is part of the organisation run by Mr. Ralph Nader, the country's leading champion of consumer rights.

Indications from Treasury officials over the weekend were that the Government would fight the matter in the courts rather than accept that the meetings of the board, which has met about six times since it was set up by Congress at the turn of the year, are subject to the Sunshine Act on public disclosure.

Meanwhile, Government officials were scrambling over the weekend to complete documentation for their presentation to the board. The treasury is understood to be backing a plan which would grant a heavily slimmed down Chrysler \$1.5bn in loan guarantees.

The company and the treasury between them have sought to tie down the reciprocal \$2bn in commitments to the motor company from its workers, lenders and regional governments.

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The banks have, however, won their central demand

UK NEWS

Industrialists seek their new leader

John Elliott, Industrial Editor, on the changes at the CBI after the death of Sir John Methven

THE MAIN job of leading the Confederation of British Industry following the sudden death last week of Sir John Methven will be performed in the coming months by Sir Ray Pennock, chairman of British Insulated Callender's Cables and a former deputy chairman of ICI.

Sir Ray becomes president of the CBI in succession to Sir John Greenborough in three weeks' time.

In this capacity he will also preside over the hunt for a new director-general to succeed Sir John whose funeral takes place today. This search could take several months.

It will be difficult for the CBI to find someone to match the

skills and energy of Sir John.

The search will initially be conducted among the top ranks of industry and associated institutions. But it seems unlikely that any of the company chairmen who help run the CBI's main committees would be prepared to leave their companies for full-time CBI work.

The director general's job will be advertised, and head-hunters will also probably be hired. Spencer Smart helped find Sir John Methven in 1976.

The broad salary range is thought to be £35,000 to £45,000

a year, although the CBI would clearly pay what it thought necessary to secure the right candidate.

Until a successor is appointed, Sir John Greenborough will help Sir Ray fulfil the public engagements normally shared by the president and the director general.

The day-to-day administration of the CBI will be handled by the deputy directors general, Mr. Jimmy James, and Mr. Brian Rigby.

Mr. James will be responsible for the organisation, informa-

tion and company affairs directors. Mr. Rigby, a former senior executive with Laporte, is a likely candidate for Sir John's job, will be responsible for policy areas such as economics, social and international affairs, and small businesses.

The death of Sir John and the emergence of Sir Ray Pennock as president may also have a significant effect on CBI policies, although no major changes are likely to be made quickly.

Sir Ray has somewhat liberal views, especially on employment

solidarity and change the balance of power in industry.

Supply tugs ordered by Wimpey Marine

BY OUR SHIPPING CORRESPONDENT

WIMPEY MARINE, part of the Wimpey construction group, has ordered two of the most powerful offshore supply vessels to be built in the world.

It has placed an order for two anchor-handling supply tugs with Appledore Shipbuilders, part of British Shipbuilders. The tugs are due for

UK ANCHOR-HANDLING SUPPLY VESSELS

	TOTAL	of which	North Sea	Over 7,000 bhp
Ocean Indicators	8	6	2	
Offshore	12	8	7	
Wimpey	12	12	7	
Maritime	3	3	2	
Sea Offshore	5	5	2	
Wimpey Marine	5	5	2	
Total	50	44	22	
Plus ships on order				

Source: "A European Review of Offshore Craft 1980-81," Derrick Offshore, 64/85, Gravesham, London, W1.

delivery in 1981. Each will be powered by four diesel engines, producing 12,720 bhp. They will have a maximum ballast-pull of 185 tons.

The value of the total order has not been disclosed. It is believed to be worth between £10m-£15m. The type of diesel engines to be installed has not been revealed.

Wimpey Marine's new vessels will be between four and five

times more powerful than the first generation of anchor-handling tugs, used in early stages of North Sea oil exploration.

Anchor-handling supply tugs tow semi-submersible drilling rigs between oil-fields. They lay the rig's anchor to keep the rigs in a fixed position.

Competition for business is fierce and tugs have had to become more and more powerful to cope with exploration in increasingly deeper parts of the North Sea.

Norwegian supply-boat operators quickly saw the trend towards more powerful anchor-handling/supply tugs.

According to a recent report by Derrick Offshore, "A European Review of Offshore Service Craft, 1980-81," the Norwegians built 7,000-8,000 bhp tugs in the mid-1970s and quickly began to dominate the market.

The Derrick report notes that the Norwegians have 52 anchor-handling/supply vessels, of which nearly three quarters are more than 7,000 bhp. By contrast, the UK has a fleet of 40 anchor-handling/supply vessels and only a third of these are more than 7,000 bhp.

Derrick Offshore estimates that the world fleet of anchor-handling/supply vessels totals 189, of which 101 are based in the North Sea. About 55 per cent are between 3,000-6,000 bhp, and the remainder are more powerful.

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The value of the total order has not been disclosed. It is believed to be worth between £10m-£15m. The type of diesel engines to be installed has not been revealed.

Wimpey Marine's new vessels will be between four and five

Rail closure effects reported

By Lynton McLean

THE RESULT of closing local rail services has been a major switch to the use of cars rather than to local buses, says a report commissioned by British Rail.

The report discovered that:

- Less than half of former rail-users switch to buses after lines are closed;
- That figure drops to one third after a short time; and
- Only one in three continue using the main line network after their branch is closed.

As a result of the closures

BR lost "substantial passenger business," the report says.

A total 47 rural rail services were closed in the past decade. Most were proposed in the Beeching Report, 1963, but since then successive Governments approved withdrawal of 265 passenger services—a cut of nearly a third.

Nearly three quarters of people directly affected by closures have cut back or stopped completely activities they engaged in before closures. Inconvenience, even hardship, was caused to many people, the report says.

Car-ownership increased as a direct result of closures. The Policy Studies Institute, which wrote the report, based on studies in ten areas where lines closed, said it was obvious that "once a car has been acquired, use of public transport—local bus services and the remaining rail lines—slumped."

Closures discouraged people from using rail networks beyond the end of closed lines. Travel on these remaining lines is much lower than before closures.

Dr. Mayer Hillman and Ms. Anne Whalley, who wrote the report for BR, said that only a third of those who used to travel beyond the end of their branch lines at least several times a year do so now and the suggested loss to BR had been substantial.

The report says alternative bus services provide for only a minority of travel to remaining local railheads. Closures cut demand for travel to these stations so much that the few passengers create insufficient demand to warrant buses detouring to the stations.

More important, the report says that demand is so low that bus operations have no justification for varying established time-tables to match rail time-table changes.

The report suggests that trains which mainly serve rural communities should be considered as a mode of transport in their own right, with financial, managerial and operational standards which are not necessarily those of the primary rail network.

Sir Peter Parker, chairman of BR board, is trying to persuade the Government that railways should be considered in two parts—non-commercial, socially essential railways, such as rural and commuter services, and potentially commercial freight network and Inter-City services.

The report warns that the Transport Bill, designed, among other things, to encourage car-sharing, might reduce still further the viability of buses; and criticises local authorities for failing to monitor effects of rail closures.

"The Social Consequences of Rail Closures," Policy Studies Institute, 1-2, Castle Lane, London SW1E 6DR. £4.50.

Life companies have reserves to meet a potential liability based on 20 per cent. Now they must increase the reserve to allow for a 30 per cent tax. On future cash-ins the unit-holder will face a higher deduction.

Hand tool makers face further difficult year

By JAMES McDONALD

THE BRITISH hand-tool manufacturing industry, after a poor 1979, expects 1980 to be another difficult year. Exporting is expected to suffer from the strong pound while in the domestic market the consumer will have less to spend and will be attracted by an increasing volume of imports.

Last year, the industry's favourable balance of trade shrank from £30.5m in 1978 to £23.3m. Of the home market, estimated to be worth just under £200m, imports accounted for 43.6 per cent.

Mr. G. W. Ward, president of the Federation of British Hand Tool Manufacturers and executive director of James Neill

Holdings, told the federation's annual meeting on Friday: "There are not many markets outside the EEC where we are not facing a higher tariff rate than we apply on a reciprocal basis."

Manufacturers needed to gain a higher share of the UK domestic market and to take greater advantage of the EEC markets, particularly in France and Germany where there was a huge market for quality tools. Unfortunately, he admitted, "we just have not the productivity to match our high wages and beat the price barrier."

The industry must find some way this year of sustaining increased productivity, he said.

Insurers face tax snag

By ERIC SHORT

THE LIFE OFFICES Association faces a crucial decision today on whether to protest the full 30 per cent capital gains tax.

The life companies concerned hold a reserve for such tax liability, and make the appropriate charge to unit-holders against the amount paid on the cash-in of their policy.

Under the previous system unit trusts paid tax at 10 per cent and unit-holders were liable for the remaining 20 per cent.

Life companies have reserves to meet a potential liability based on 20 per cent. Now they must increase the reserve to allow for a 30 per cent tax. On future cash-ins the unit-holder will face a higher deduction.

It is suggested that the deficit

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Application has been made to the Council of The Stock Exchange for the whole of the ordinary share capital of the Company issued and now to be issued to be admitted to the Official List. On 31st March, 1980 the Company entered into an Agreement ("the Acquisition Agreement") to acquire the whole of the issued share capital of The Regent Autocar Company, Limited ("Regent"). The Acquisition Agreement is now conditional only upon the granting by the Council of The Stock Exchange of the application referred to above. This document has been prepared on the basis that Regent has already become a wholly-owned subsidiary of the Company and that certain matters which have been agreed to take effect thereon have already taken effect. Accordingly, references herein to subsidiaries of the Company include Regent and its subsidiaries. The Company and its present subsidiaries and Regent and its subsidiaries are sometimes herein referred to as "the Enlarged Group". On completion of the acquisition of Regent, the present Directors, except Mr. J. V. Woolman, will resign and the Board of Directors will be reconstituted as shown below. Accordingly, references herein to "the Directors" are references to the Board as so reconstituted. This document includes particulars given in compliance with the Regulations of the Council of The Stock Exchange for the purpose of giving information with regard to the Enlarged Group. The Directors have taken all reasonable care to ensure that the facts stated herein are true and accurate in all material respects and that there are no other material facts the omission of which would make misleading any statement herein whether of fact or of opinion. All the Directors accept responsibility accordingly.

LONDON AND LIVERPOOL TRUST LIMITED

(Incorporated in England under the Companies Acts 1948 to 1967) (Registered in England No. 1103303)

SHARE CAPITAL

Authorised

£800,000

in ordinary shares of 10p each

Issued and now to be issued fully paid

£601,667.50

BORROWINGS

On 7th April, 1980, Regent and its subsidiaries ("the Regent Group") had outstanding secured bank borrowings of £681,432, secured loans of £214,563, unsecured loans of £43,850 and hire purchase commitments of £134,032. Save as mentioned herein and apart from current, deposit and other accounts payable in the ordinary course of the business of Stewart Salmon and Company Limited and apart from intra-group borrowings and intra-group guarantees, neither the Company nor any of its subsidiaries had at that date any loan capital (including term loans) outstanding, or created but unused, or any other borrowings or indebtedness in the nature of borrowings, including bank overdrafts and liabilities under acceptances (other than normal trade bills) or acceptance credits, mortgages, charges, hire purchase commitments, or guarantees or other material contingent liabilities.

This document is issued in connection with a
Placing by

Keyser Ullmann Limited

of

**1,000,000 ordinary shares of 10p each of the Company
at 29p per share**

The ordinary shares now being placed will not rank for the second interim dividend for the year ended 31st March, 1980 referred to below but will in all other respects rank pari passu with the existing ordinary share capital of the Company.

A proportion of the shares the subject of the placing has been allocated to the market. From this allocation, shares will be made available to brokers making application on behalf of their clients on the date of publication of this document.

Directors

RONALD AUSTIN SHUCK

Chadwick Grange, Chadwick Lane, Knowle, Solihull,
West Midlands B93 0IS

(Chairman and Chief Executive)

JEFFERY HAL BONAS

The Old Rectory, Stanton, Near Broadway, Gloucestershire WR12 7NE

ALAN TODD

34, Lakeside, Wickham Road, Beckenham, Kent BR3 2LX

JOHN VICTOR WOOLLAM

3, South Hill Grove, Oxton, Birkenhead, Merseyside

Secretary and Registered Office

JOHN TODD

6, Caer Street, Swansea, SA1 3PS

Financial Advisers

KEYSER ULLMANN LIMITED
25, Milk Street, London EC2V 8JE

Stockbrokers

ROY JAMES & CO.
Stock Exchange Buildings
33, Great Charles Street, Queensway, Birmingham B3 3JS

Bankers

To the Company:—BARCLAYS BANK LIMITED
251, Regent Street, London W1R 8AB
To Regent:—BARCLAYS BANK LIMITED
10, High Street, Solihull, West Midlands B91 3TE

Solicitors

To the Company:—SLAUGHTER AND MAY
35, Basinghall Street, London EC2V 5DB

To the Company:—MARTIN BOSTON & CO.
70, Gloucester Place, London W1H 4AJ

To Regent:—EVERSHED & TOMKINSON
10, Newhall Street, Birmingham B3 3LY

Auditors to the Company and Reporting Accountants

SPICER AND PEGLER (Chartered Accountants)
St. Mary Axe House, 56/60, St. Mary Axe, London EC3A 8BJ

Registrars and Transfer Office

KEYSER ULLMANN REGISTRARS LIMITED
3, Bevis Marks, London EC3A 7HY

HISTORY AND BUSINESS

1. The Company

The Company was incorporated in England as a private company on 22nd March, 1973 and was converted into a public limited company on 26th April, 1973. A listing of its shares on the Stock Exchange was obtained in April, 1973. The Company was formed to invest principally in profit listed companies having a market capitalisation of £15 million or less. The Company has been approved by the Inland Revenue as an Investment Trust for the purposes of the Income and Corporation Taxes Act 1970 (as amended) for all periods up to 31st March, 1979, but it is unlikely that it will be so treated in respect of the periods since that date. In March, 1975, a subsidiary of the Company, now called Stewart Salmon and Company Limited ("Stewart Salmon"), acquired the banking undertaken previously carried on by another company under that name. In July, 1977 Schlesinger Investment Management Services Limited, a subsidiary of SEI Limited, was appointed as investment advisers to the Company and the investment policy was changed on a view to the expansion of the investment portfolio in investment and financial trusts.

As part of the investment portfolio of the Company continues investments principally in investment and financial trusts in the United Kingdom and in the United States of America. The interests of Stewart Salmon, which is being managed by Portman Estates of Henley-on-Thames Square Limited, also a subsidiary of SEI Limited, have been curtailed: no application has been made to obtain a licence for Stewart Salmon under the Banking Act 1979.

On 3rd March, 1980 the listing of the ordinary share capital of the Company was temporarily suspended by the Council of The Stock Exchange at the request of the Board of Directors. Details of the proposed acquisition of the share capital of Regent were sent to shareholders of the Company on 31st March, 1980 and on 22nd April, 1980 a resolution approving the acquisition was passed by the Company in general meeting. Details of the Acquisition Agreement are set out in paragraph 3 of "Statutory and General Information" below.

2. The Regent Group

Regent was incorporated in England on 14th July, 1972 as a private company to take over an existing business of motor vehicle dealerships carried on at its premises at Leekstone Road, Market Harborough, Leicestershire. Regent established a garage business at Coventry Road, Market Harborough in the 1930s and commenced an engineering business there in 1940. It acquired a further garage at Elboworth, Leicestershire in 1946. In August 1978 Regent purchased the business and assets of the company then named Hiltz & Company Limited and in March, 1979 it acquired 51.6 per cent. of the share capital of Tony Cox Limited ("Cox").

The business of the Regent Group may be split into two divisions as follows:

Engineering division

This division comprises the business acquired from Hiltz & Company Limited, now carried on by Regent under the name "Hiltz & Co.", and the Coventry Road engineering business. Hiltz & Co., which operates from premises in Birmingham, Tamworth and Shiffield, manufactures and distributes a range of police and security equipment; other products include lead-hand wall rails, agricultural and veterinary equipment and karakalpaks. The Coventry Road business carries out specialist precision machine engineering.

Motor division

This division comprises (a) main dealerships for BL cars including Austin, Morris, Triumph and Rover, a retail dealership for Land Rovers and a distributionship for Aston Martin, all of which are conducted from the Leicester Road premises in Market Harborough; (b) a dealership for BMW cars which are sold from the Elboworth premises and (c) a retail dealership operated by Cox for Land Rover cars from premises in Birmingham. Agreements in principle have been reached with the relevant dealerships in respect of the sale of the business of Hiltz & Company Limited under the name Tony Cox Car Sales Limited in which Regent will have a 52% car retailing interest which will in future conduct business in Sparkhill, Birmingham the new and second-hand car sales business at present conducted by Cox.

Service facilities are provided at all locations and petrol is sold by Regent from sites in Market Harborough and one in Kibworth. Regent has recently established a Unipart franchise at Market Harborough.

BOARD OF DIRECTORS

On completion of the acquisition of Regent the Board of the Company will be Mr. R. A. Shuck, the Chairman of Regent, Mr. J. H. Bonas, the Managing Director of Regent, Mr. A. Todd and Mr. J. V. Woolam.

Mr. Shuck, aged 42, who will be Chairman and Chief Executive of the Company, is a director of a number of private companies whose activities include the manufacture and marketing of proprietary engineering products and was Chairman and Chief Executive of three publicly listed companies namely Comval Property (Holdings) Limited, Mandersmith Holdings Limited and MFL Limited (now called Forward Technology Industries Limited). He became Chairman of Regent on March 1, 1979.

Mr. Bonas, aged 36, has been Managing Director of Regent since March, 1978. He has a background of experience in industrial companies and will become a full time executive director of the Company.

Mr. A. Todd, aged 50, has wide experience of industrial and financial management with specific overseas involvement: he will become an executive director of the Company.

Mr. Woolam, aged 52, who has been Chairman of the Company since March, 1972, will continue as a non-executive director of the Company.

MANAGEMENT AND STAFF

In addition to Mr. Bonas the executive directors of Regent are as follows: Mr. C. Reeves, aged 46, the Financial Director, who joined Regent in 1962; Mr. B. C. Cope, aged 44, who joined Regent in 1967 and has been Sales Director (Motor Division) since 1968; Mr. C. T. Cox, aged 44, who was appointed to the Board of Regent in October, 1978 and became a director of Cox Limited on its incorporation in 1972; Mr. H. H. La Trobe, aged 67, who was for many years Managing Director of the business owned by Hiltz & Co until he sold his controlling interest in 1973. Following the acquisition by Regent of the Hiltz & Co business in 1978 Mr. La Trobe was appointed to the Board of Regent to manage the Hiltz & Co business.

Neither Mr. Shuck nor Mr. Bonas has any written contract of service with Regent. Mr. Reeves, Mr. Cope and Mr. La Trobe have contracts of service with Regent. In the case of Mr. Reeves and Mr. Cope for a fixed term of five years from 16th March, 1978 and in the case of Mr. La Trobe for a term of five years from 1st January, 1979, and thereafter subject to three months' notice on either side. Mr. Cox has a service agreement with Cox for a fixed term of five years from 21st March, 1979.

The Directors of Regent are supported by a staff of 193 of whom 57 are employed in the Engineering division and 96 in the Motor division. The Company and its subsidiaries, other than the Regent Group, have no employees.

PROFITS AND ASSETS

It has been the practice of the Company to publish consolidated financial information including for this purpose its wholly-owned subsidiary, London and Liverpool Finance Limited. Financial information relating to Stewart Salmon, also a wholly-owned subsidiary of the Company, has been excluded from such consolidation under the provisions of Section 161 (2) of the Companies Act 1948. There is set out below under the heading "Financial Information relating to the Company" information based on the consolidated profit and loss accounts of the Company and its consolidated subsidiary for the five years ended 31st March, 1979 and the consolidated balance sheet at 31st December, 1974 (the date of its incorporation) and 31st March, 1979 after taking into account the results of Stewart Salmon for the period from 1st January, 1975 to 31st March, 1979. The balance sheet at 31st March, 1979 has been restated to reflect the revaluation of the Company's interest in Stewart Salmon, as shown separately under that heading. There is set out below under the heading "Accountants Report on the Regent Group" a report by Spicer and Pepler, Chartered Accountants, the auditors of the Company, on the profits and on the source and application of funds of the Regent Group for the five years ended 30th September, 1979 and the consolidated balance sheet of the Regent Group at that date.

The consolidated profits before tax of the Company and its consolidated subsidiary for the year to 31st March, 1979 amounted to £41,000.

The consolidated profits before tax of the Regent Group for the year to 30th September, 1979 amounted to £185,000 as compared with £270,000 in the previous year. The substantial increase in profits arose mainly as a result of a full year's contribution from Hiltz & Co, which achieved profits before tax of £119,000. In the previous year Hiltz & Co was only included for the seven weeks from the date of its acquisition, and contributed profits before tax of £23,000.

At 31st March, 1980 the consolidated net tangible assets of the Company (taking quoted investments at middle market value but without attributing any value to the investment in the share capital of Stewart Salmon), based on unaudited management figures, were £846,000. This figure is after deducting the second interim dividend referred to below, but it does not take into account corporation tax which would be payable on capital gains realised if the investment portfolio were sold (estimated at £10,000).

At 30th September, 1979, as shown in the Accountants Report, the consolidated net tangible assets of the Regent Group amounted to £532,000.

This is set out below as a pro forma statement of the net tangible assets of the Enlarged Group which shows on the basis stated therein net tangible assets of £1,028,000. This figure reflects the net tangible assets of the Company at 31st March, 1979, which amounted to £81,000 (taking quoted investments at cost). If for this figure there were substituted the figure of £846,000 mentioned above, the consolidated net tangible assets of the Enlarged Group would be £1,057,000 or 17.0p per share in the enlarged share capital.

DIVIDENDS

The Company is paying a second interim dividend of 0.7p per share net in respect of the year ended 31st March, 1980 on the 3,250,000 ordinary shares of 10p each in issue prior to the acquisition of Regent which, together with the first interim dividend of 0.14p per share already paid, totals 0.84p per share, equivalent to a tax credit of three times to 1.2p per share. The second interim dividend is to be paid on 28th April, 1980 to shareholders on the Register of Members at 21st April, 1980. The amount of the dividend is 10p per share and is to be paid to the vendors of Regent credits on fully paid and non rank for this dividend. It is not intended to recommend any further dividend in respect of the year ended 31st March, 1980. The vendors of Regent will have received an interim dividend totalling £27,500 gross in respect of Regent's current financial year beginning 1st October, 1979 prior to the acquisition of Regent by the Company: they will not be entitled to any further dividend on their Regent shares.

The decisions of the Directors in relation to dividends for the year ending 31st March, 1981 must await results for that year but, if the consolidated profits for the year ending 31st March, 1981 in total were equal to those achieved by the Company in the year ended 31st March, 1979 and those achieved by the Regent Group in the year ended 30th September, 1979, the Directors would expect to recommend net dividends totalling not less than 1.4p per share in respect of the year ending 31st March, 1981 which, with the tax credit at the present rate, would be equivalent to 2.8p gross per share. It is expected that an interim dividend in respect of the year will be paid in or about February, 1981.

THE FUTURE

The Directors are confident that the diversified interests of the Regent Group together with the financial resources of the Company will provide a sound base for further expansion both by internal growth and acquisition. The Directors intend to realise the current investment portfolio of the Company in due course.

FINANCIAL INFORMATION RELATING TO THE COMPANY

The following information regarding the Company and its consolidated subsidiary and concerning Stewart Salmon is based on audited accounts for the years or periods stated.

1. Consolidated Profit and Loss Accounts

	Year ended 31st March	1975	1976	1977	1978	1979
	£000's	£000's	£000's	£000's	£000's	£000's
Income						
Investments	3	5	16	37	40	
Short term deposits	19	6	5	5	5	
Discount on treasury bills	28	13	9	4	4	
Share dealing	(1)	3	—	—	—	
	47	31	34			

Notes—

(1) The above figures include the following results of Hatt and Co.—

	7 weeks to 30th September 1979	Year to 30th September 1978
Turnover	£200,000	£179,000
Cost of sales	53	62,500
Trading profit	23	113
Other income	1	1
Profit before taxation	23	113

(2) Turnover, cost of sales and trading profit before value added tax.

(3) Commissions includes

	Year ended 30th September,				
	1975	1976	1977	1978	1979
Interest					
Bank and other purchases	15	19	25	22	60
Less	10	9	6	6	14
Cost of plant and machinery	3	10	14	11	18
Depreciation	9	10	14	11	25
	34	33	47	41	118
(b) Taxation	18	(13)	(10)	11	100
Commission fees					
Transfers/(from) deferred taxation	18	(13)	(10)	11	100
	18	(13)	(10)	11	100

Although the Regent Group has made profits during the period, no corporation tax has been payable due to available tax losses and stock appreciation relief. The taxation changes include a transfer from deferred taxation in 1976 and 1977 and a reduced transfer to deferred taxation in 1979. This results from the accounting policy of the Regent Group which recognises tax losses, created mainly by stock appreciation relief (available for set-off against future taxable profits), while not providing for the liability for taxation of the stock appreciation relief itself for periods prior to 30th September, 1979.

(4) The extraordinary item in 1978 comprised payments to retiring executives amounting to £3,220 and general reorganisation expenses amounting to £250.

(5) Dividends

	Year ended 30th September,				
	1975	1976	1977	1978	1979
4.2 percent cumulative preference shares	£	£	£	£	£
Ordinary shares	322	322	322	322	322
Total	2,800	2,800	2,112	2,112	30,000

*This represents a dividend of £1,375 per share on the 16,000 ordinary shares of Regent.

3. Balance sheet

The adjusted balance sheets of the Regent Group and Regent at 30th September, 1979 are set out below.

	Regent Group		Regent	
	1975 £100's	1976 £100's	1977 £100's	1978 £100's
Fixed assets	(1)	514	490	26
Goodwill	(5)	26	26	5
Investment subsidiary	(6)			
Current assets				
Stocks and work in progress	(M)	621	585	5
Debtors	445	413		
Bank and cash	35	1		
	1,102	979		
Current liabilities				
Short-term loans	(M)	348	294	
Bank overdraft (secured)	104	60		
Taxation	405	427		
Dividends	7	7		
	30	30		
	944	818		
Net movements				
Long-term loans	(M)	45	68	161
Deferred taxation	(M)	26	132	62
	566	554		
Financed by:				
Share capital	(M)	40	40	
Reserves	(M)	518	514	
Minority interest		553	554	
	566	554		

Notes:

(4) Fixed assets

	Regent Group		Regent	
	Cost or Valuation £100's	Depreciation £100's	Cost or Valuation £100's	Depreciation £100's
Cost:				
Freehold property	15	1	15	1
Short-term property	6	3		
Plant and equipment	170	78	144	67
Motor vehicles	32	12	22	10
	271	93	231	77
Valuation:				
Freehold property	365		365	
Plant and equipment	35	4	35	4
	671	97	631	81
Accumulated depreciation	57		51	
	574		550	
Amounts due on hire purchase	60		60	
	514		480	

The principal freehold properties were valued on an open market basis as at 30th September, 1979 by James Andrew & Partners, Consultant Surveyors and Estate Agents. Certain plant and equipment obtained on the acquisition of Hatt and Co. was valued at an open market price. The surplus arising on these valuations over book value has been credited to capital reserves.

(5) Goodwill consists of legal and consultancy costs incurred on the acquisition of the business and assets of Hatt and Co.

(6) Investment in subsidiary represents Regent's 51.6 percent interest in Toney Cox Limited.

(7) Stockade work in progress

	Regent Group £100's	Regent £100's
Raw materials	69	69
Work in progress	45	45
Finished goods	123	159
Car ferries	276	247
Fuel	51	48
	621	555

(8) Short-term loans

	Regent Group £100's	Regent £100's
Long-term loans	44	60
	104	80

Bowthorpe Group loan was guaranteed by Barclays Bank Limited. All other loans are unsecured.

(9) Long-term loans

Regent has a long term loan of £46,000 from Lombard North Central Limited. There is a £30,000 stocking facility and the balance of £10,000 represents a loan of £40,000 granted in 1973 and repayable by equal quarterly instalments of £1,000 each. Interest is charged currently at 2 per cent above finance house rates. The loans are secured by way of a second charge which is fixed and floating on all assets of Regent and bank guarantee with Barclays Bank Limited behind the last £240,000.

(10) Deferred taxation

	Regent Group £100's	Regent £100's
Accelerated capital allowances	73	65
Stock appreciation relief	76	73
Unutilised tax losses carried forward	(50)	(50)
	63	29
Advance corporation tax credits	63	(7)
	55	22

(11) If provision had been made for all possible taxation liability, the deferred tax account would comprise the following:

	Regent Group £100's	Regent £100's
Accelerated capital allowances	73	65
Stock appreciation relief	76	73
Rollover relief	4	4
Surplus arising on revaluation of fixed assets	65	65
Unutilised tax losses carried forward	(50)	(50)
	235	251
Advance corporation tax credits	(2)	(7)
	243	244

(12) Share capital

The authorised and issued share capital of Regent at 30th September, 1979 comprised:

	£
Authorised—7.500 or 2 per cent cumulative preference shares of £1 each	7,500
Authorised—10,000 5 per cent non-cumulative preference shares of £1 each	10,000
Issued—10,000 ordinary shares of £1 each	10,000
	33,500

On 10th January, 1978, Regent increased its authorised ordinary share capital from 25,000 ordinary shares of £1 each to 32,000 ordinary shares of £1 each, converted its 16,000 issued and fully paid ordinary shares into 16,000 5 per cent, non-cumulative preference shares of £1 each and issued the 16,000 authorised ordinary shares as fully paid by way of capitalisation of retained profits.

(13) Reserves

	Regent Group £100's	Regent £100's

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Technical Page

EDITED BY ARTHUR BENNETT AND TED SCHOETERS

• TEXTILES

Samples produced at less cost

ONE OF the problems in a number of industries is the costly task of sampling. Often this means that production equipment has to be switched off the job of making the product simply to make a very small batch that represents someone's else's idea. This is complex and extremely costly.

In the textile trade the problem is particularly acute when equipment, particularly for spinning, comprises a series of production elements ganged together within a single frame. With a growing tendency towards recovering and recycling raw materials, the textile manufacturer may often be confronted with a series of different lots of raw materials and in different colours.

To run a sample blend in order to evaluate a shade based on a particular colour mix is virtually impossible on production equipment if only because the size of the batch is so great.

Now, this problem has, in part, been solved by the intro-

duction of a very compact, inexpensive, simple processing line that can run samples of as little as 1 kg of fibre, while samples of even 100 gm can be run if processing is handled very carefully.

The miniature processing line was developed from what was essentially an instructional piece of equipment by Highchard of Marsh Mills, Cleckheaton BD19 5BD (0274 570321). Most of the equipment has a processing width of 300 mm, but the mini-line is built either as 300 or 600 mm processing width.

If waste material is to be processed then it will first be fed through a Farnsworth which is a machine that tears open the thread and enables the fibres to be separated. Subsequently the material is fed through a plucker which still further opens the material, but which is much gentler in its action. Finally it is carded.

The card is a very compact little machine which is built with several options. If a yarn is to be spun then it will deliver

a series of separated slivers into a four-tier tape condenser that will give sliver bobbins that can be put up on the conventional spinning machines and run alongside production in the mill.

It may be that only a few is required in which event this is dangled into a can, while should the line be used for non-woven fabric evaluation a complete full width web may be doffed onto a wheel or drum placed in front of the card after the tape condenser has been racked forwards. After a predetermined number of revolution the drum and card are stopped and the layered web is then removed.

The Highchard line is able to process fibres from 19 to 152mm staple length which is about 1 in 6 in, and it has been described as a "semi-wollen" line in that it originated as a tool for the wollen manufacturers, but is now coming to be considered for very much more critical applications such as colour blend evaluation and in examining different blends for nonwoven textiles.

It has been built so that virtually every parameter can be varied at will in order to discover the effect on production.

• COMPONENTS

Keyboards withstand rough use

MADE BY RCA and available in the UK from Norbain Displays are keyboard units designed for demanding environments.

They have a virtually continuous top surface which provides a dust and liquid proof construction which can be programmed to take predetermined action whenever a change of state occurs in one of the sensors to which it is connected.

Known as COSMAC VIP, these alphanumeric keyboards are ASCII encoded and have flexible membrane keys available as a 52-key "qwerty" configuration, with or without an additional 16-key number pad for fast numeric entry. A finger-positioning overlay combined with a positive action and aural tone feedback give good operator "feel".

Norbain believes that this low cost high volume production unit will find use in a wide variety of industrial and consumer applications including personal, business and industrial computers.

The larger unit with extra numerical pad measures 16.5 x 7.0 x 2.0 in and weighs 3.5 lb.

More from Norbain at Arkwright Road, Reading, Berks RG2 0LT (0734 864411).

positioned around the circumference of a bowl which is essentially a large diameter central roller or drum.

Now a machine that very closely resembles a roller printing machine, but which uses a rotary screen rather than a roller, has been developed in Czechoslovakia. This is built as an 8-colour printer and it has a repeat length of some 640 mm (say 25 in.) and it is able to print fabrics from 900 to 1,800 mm (35-71 in.) wide at speeds between 10 and 100 metres/minute. The appeal of this new idea is that an eight-colour machine occupies much less space in the works than a similar capacity machine printing along a flat surface.

The new rotary screen printing machine is the Eltex 4488-05 unit (British agent: Omnipol Trading and Shopping Company (London), 34-36 Gray's Inn Road, London WC1. (01-242 3640).

Normally a machine of this kind will have eight different rotary screens positioned in a row and these run synchronously over the cloth to build up a multi-coloured print.

Except that such machines are flat they very closely resemble the older type of printing machine which depended on very finely engraved copper rollers, but with a roller printing machine the rollers were

run underneath the cloth to print through perforations and so gives the design to the fabric running beneath it.

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Colour on fabrics

IN THE years since the Second World War there have been a number of technical innovations in screen printing of textiles and today probably the bulk of this type of printing is carried out on what are known as rotary screen printing machines.

Instead of the old style flat screen which is virtually a stencil, the rotary screen is a very fine, engraved cylinder which rotates and applies ink through perforations and so gives the design to the fabric running beneath it.

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Building and Civil Engineering

£18m UK gas pipelines

BRITISH GAS has awarded a contract worth £9.5m to Nacap of Doncaster for the construction of 76 km of 42-inch diameter gas pipeline between Aberdeen and Arbroath.

Over 500 men will be employed during peak construction of the work scheduled to take nine months. These will include about 100 British specialists from the company, and the balance of workforce

will be recruited locally in Scotland.

A member of the Royal Boskalis Westminster Group NV, the company is currently carrying out reinstatement of 20 km gas pipeline in South Wales.

Job of laying a 7.7 km 42-inch gas line across the Tay estuary for British Gas is worth £9m to Land and Marina Engineering, another member of the group.

This involves a 1,200 tonne

which will pull to position the main

Big job for Crendon Concrete

IN ASSOCIATION with the Arab Technical Construction Co. (Arabat) of Dubai, Crendon Concrete (Overseas) has won a big contract in the United Arab Emirates.

The contract covers design, manufacture and erection of precast wall and flooring panels for the Hall of Residence for female students at United Arab Emirates University at Al Ain.

Main contractor is Emirates Precast and value of the contract is about U.S.\$10m. The work has to be done in seven months.

Awards for housing

FOUR CONTRACTS together worth about £10m have just been awarded by the Milton Keynes Development Corporation.

John Mowlem will start work this month on 39 dwellings at Furton 1A ranging from two person bungalows for old people to two-storey, six person houses under a contract worth about £1.6m, and the company will also carry out a £500,000 contract for housing at central Milton Keynes.

Robert Marriot has secured a £2m worth of contracts to build 124 dwellings and a sheltered housing scheme at Oldbrook, near the city centre while another scheme at Oldbrook is worth about £3.6m to the John Willmott Group. The latter calls for 186 two and three storey houses of traditional construction.

The contract calls for the building of a jetty which is to be a steel piled construction with a reinforced concrete deck. Work will start soon and be completed in 1981. Pipework for the jetty will be constructed by Ralph M. Parsons, the main contractor for the project.

Work includes the supply and erection of 2,700 tonnes of structural steelwork for two cell rooms, each 20 metre span by 31 metre long, together with two link buildings.

Steelwork will be made in Farmer factories in London, Leeds and Darlington, and is due for completion by the end of this year.

Structural steelwork

STRUCTURAL engineering subsidiary of S. W. Farmer Group, S. W. Farmer, has been awarded a £1m project by Ralph M. Parsons for the British Aluminium Company smelter modernisation at Lochaber, Fort William.

Work includes the supply and erection of 2,700 tonnes of structural steelwork for two cell rooms, each 20 metre span by 31 metre long, together with two link buildings.

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Mixed bag of orders

OVER £2m worth of contracts have been awarded to companies in the London and Northern Group for work in the north of England and Ireland.

About half of this figure covers warehouses and factory extensions for Ashley Accessories alterations to treatment works for North Western Water Authority, and construction of a fitting shop at Carlisle for Clarke Chapman (all to be undertaken by Border Engineering Contractors); phase two of University House, Lancaster, is to be carried out by Border, William Huddleston and Sons under a £234,000 award by the Council of the University of Lancaster.

W. and J. Taggart (Quarries) has been awarded a contract for asphalt footways at Belfast north and Newton Abbey in Northern Ireland for the D o E worth £803,000; and G. W. Lazebon has won contracts worth about £163,000 for schools in Whickham and Peterlee, Co. Durham.

Other contracts just announced include alterations and additions to Marlow bus depot for London Country Bus Services (£325,456) and a mill and store in Cambridge for Travis and Arnold, worth £285,657.

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WORK IN hand at Surrey Docks for the London Borough of Southwark in three separate contracts is worth nearly £2m to Sindall Construction.

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Steelwork will

THE MANAGEMENT PAGE

EDITED BY CHRISTOPHER LORENZ

Alarmist duo charts a safe market policy—and wins City backing

"THE BEST thing you can do at the prototype stage of a new product is to go out and show it to the end users; find out where you have gone wrong and put it right. Then you can start to sell it."

This is the view of Barry White, co-founder with John Munford of a security alarms manufacturing company that bears their names. It is a philosophy which has been showing good results in the five years since "Munford and White" was set up. After an initial loss of £2,000 on sales of £143,000 in the first 14 months of operation the company has expanded steadily and 1979-80 is expected to show sales of £870,000, with a healthy profit margin of 25 per cent producing pre-tax profits of £217,000.

The performance, and apparent potential, of the company have proved attractive to Charterhouse Development Capital, an offshoot of the Charterhouse Group finance house, which has just bought an 8 per cent stake in Munford and White. CDC—whose shareholders also include major institutions—has taken a stake very much smaller than it would normally consider. But as this was all that was on offer (Barry White wanted to raise some capital for personal reasons) it decided it would make the investment in the belief that Munford and White's growth potential offered worthwhile expectations of income and, more particularly, capital gain.

White feels his point about product development was proved by his and Munford's early experience. For their first two years sales of the alarms were handled by a sole distributor which meant they had little direct contact with their market. Though their sales progressed, they felt it would be in their interest to broaden their marketing base by selling directly. They developed a new range of alarms which was not in direct competition with those handled by their distributor. It was at this stage that "I went out to meet the end-user," says White, and he believes that this helps that company to produce immediately acceptable new products.

The market for their products is diverse—from private houses to factories—and the range includes technologies of ultrasonic, ray, and microwave intruder detector alarms. It is a field where there is pressure for increased sophistication both from competitors and from technical "developments" which the British Standards Institute requires to be included.

It seems likely that its ability to comply with these standards stands it in good stead with customers such as Chubb, ECA Alarms and Securicor.

The company has now taken out several patents on its designs, but Munford acknowledges that this is a costly process. He also maintains that some of its products have been copied abroad—but what can a small company do about this?" he asks.

Both Munford's and White's backgrounds seem ideally suited to a partnership in a company such as the one they have now created. White, with a physics degree, began working in electronics with Bristol Aircraft. He subsequently became involved in the 1960s—in other companies—with both security equipment and electronics for vending equipment, and set up



Roger Taylor

John Munford (left) and Barry White: happy to have a Charterhouse Director on their board

his own company in 1964 to make vending machine coin counting equipment. Munford, whom he already knew, joined him for a few years in this venture before leaving to set up company which he eventually sold.

Munford's background is in mechanical engineering, including a period in the early 1960s as chief draughtsman at Dawe Instruments (where he first met White). Over the years he has alternated between working for companies and working for himself. Prior to setting up Munford and White, he had established his own company which was involved in both fabricating and design. His earlier experience had included drawing up mechanical designs for the alarm industry.

White generally develops the concepts for the different types of alarm—what it should do and how it can be done electronically—while Munford concentrates on the best way to manufacture the product.

Because each recognises his own particular specialised contribution, they decided to bring in a commercial director and a "chief tester" at an early stage.

This recognition of different disciplines—which is often missing from young, entrepreneurial-based companies—has extended to the link-up with Charterhouse. For, although CDC's stake is small, it has a director who provides financial advice on the Munford and White Board. "We're very happy in this respect," comments White.

CDC would like to increase the size of its investment in Munford and White, although this is unlikely to happen in the short-term, given that the company has been able to fund all of its business expansion from internally-generated resources.

But what about when Munford and White wish to realise a substantial slice of their capital? So far, they have both considered, but rejected, the idea of selling out to another (though it seems likely that at some stage, given the right offer, they would find it difficult to resist). More likely, they would opt for a partial flotation in the long term, avoiding a full public share offer and setting for a Section 163 (2) listing.

Nicholas Leslie

Bodies, which summarises the case for and against changing the audit requirement for small companies, examines the alternative of the review and discusses how it might be introduced.

Trends in Quality Assurance. H. D. Seghezzi in *EOOC Quality* (Switzerland), No. 4/79, p. 14 (24 pages, diagrams).

Points to ways in which quality differs from other factors (delivery and price) in a supplier's performance, and suggests how its special position affects the way it is managed; identifies trends in quality control, including pushing its focus back from finished product inspection to process control and increasing individual operators' responsibility vis-à-vis specialist inspectors.

The Implementation of Change. E. K. Taylor in *Industrial Participation* (UK), Autumn 79, p. 21 (34 pages).

Advocates management/union co-operation in the face of technological innovation, and in the planning and implementation of change; draws on named examples of what are said to be successful change programmes.

Evolution to a Matrix Organisation. H. F. Kolodny in *The Academy of Management Review* (U.S.), Oct. 79, p. 543 (11 pages, charts, tables).

Traces how theoretical definitions of matrix organisation have developed, and reviews the literature on the evolutionary stages of matrix structures in management; identifies stages through which they pass, the support systems necessary for their operation, the characteristics their members develop, and the determinants of the evolutionary process.

Management abstracts

Internal Labour Markets in Japan. S. Jacoby in *Industrial Relations* (U.S.), Spring 79, p. 184 (124 pages).

Investigates the origins of Japan's labour markets; examines the theory that "senko" (permanent employment, seniority-based wage and promotion schemes) is a continuation of the country's cultural traditions; discusses the notion that labour recruitment is occasioned by the need to train workers in firms based on specific technologies.

Alternatively argues that "senko-based" personnel policies stem from management's desire to weaken the "okawata" (a pre-factory form of organisation of mobile craftsmen) and to ensure a firm-trained, stable and loyal workforce resistant to unions. Emphasises the importance of the constraints imposed on choice of personnel policies by firms' structures and the product market.

Top Secretaries: Rarer than Ever. D. Gottschall in *Manager Magazin* (Fed. Rep. of Germany), October 1979; p. 46 (4 pages, Illus.; in German, English version available).

Analyses the shortage of capable top management secretaries and considers what is being done to redress the imbalance of supply and demand.

Small Companies' Need for Audit. Accountancy (U.K.), December 1979; p. 97 (6 pages).

The text of a document issued by the Consultative Committee of Accounting

Professionals on book values, and considers what is being done to redress the imbalance of supply and demand.

Evolution to a Matrix Organisation. H. F. Kolodny in *The Academy of Management Review* (U.S.), Oct. 79, p. 543 (11 pages, charts, tables).

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BRITISH COMPANIES are very introverted about financial forecasting. They look primarily at their own past performance, rely on their own internal intelligence to assess the immediate future, and largely ignore outside sources of information—certainly the economic projections of government.

Their forecasting methods are basic and their objectives relate far more to assessing short-term cash requirements and profitability than to gauging their needs for capital investment and growth.

Optimistic

The majority of companies that do financial forecasting also appear remarkably optimistic and self-assured given that they do only single figure forecasts, ignoring the need to cater for a range of contingencies by establishing high, medium and low forecasts based on differing assessments.

These points emerge from a study by the Institute of Cost and Management Accountants into the financial planning and control practices among UK companies. The findings are drawn from the responses of 350 companies—both quoted and unquoted—out of a total of 1,692 which were approached. The companies ranged in size from less than £1m to over £50m of assets.

The companies fell into four broad industrial groups: mechanical engineering; clothing; building and construction; and food, drink and tobacco. The purpose of having this spread was to take account of differences in product and

volatility of business activity. The characteristic associated with each industrial group was—respectively—capital goods, domestic goods, cyclical, stable.

The survey revealed strong hostility to the concept of companies being required to publish profit forecasts. Of the companies surveyed, 65 per cent were against such a requirement. Among publicly quoted companies the hostility was even greater, with 74 per cent against such a move.

Two basic reasons were given for this opposition. First, that forecasts tended to be inaccurate and uncertain (52 per cent said this), and that they may mislead the users of the forecasts (28 per cent). Other suggested reasons were that it is not the purpose of accounts to provide forecasts, that such a requirement may inhibit management and decision-making, and that users of forecasts would find them too difficult to understand.

More than a quarter of respondents prepared forecasts to establish their likely cash requirements and liquidity, while just under a quarter sought to ascertain what their profitability and return on capital would be. But only one-tenth gave "setting objectives and targets" as a reason for forecasts, and a similarly low number bad investment and growth in mind when assessing future financial performance.

While almost all of the companies prepared some form of profit estimate for periods

ranging from one month to three years, only three-quarters made similar assessments of their likely balance sheet outcome. There was also a significant difference between the industry groups in the ratios of those forecasting and those not forecasting and those that did.

While 94 per cent of the mechanical engineering concerns prepared balance sheet forecasts, only 66 per cent of clothing companies did so. The percentage for both the construction and food, drink and tobacco sectors was 78.

Not surprisingly, perhaps, the larger the company, the more likely it is to prepare forecasts. The percentage of companies putting together estimates rises progressively from 60 per cent to 98 per cent for companies ranging in size from those with assets of less than £1m to those with over £50m of assets.

Predictable

What is surprising, though, is that as many as 12 per cent of companies with between £10m and £25m of assets should not do any balance sheet forecasting, and likewise 3 per cent with between £25m and £50m of assets.

The time scale of forecasts varied according to a reasonably predictable pattern. For example, profit forecasts for a maximum of one year or less, were prepared by 73 per cent of clothing companies, 44 per cent of food and drink, 36 per cent of construction and 23 per cent of mechanical engineering companies.

Rather incongruously, given that inflation and other uncertainties have for several years been a key factor of business life, just over three-quarters of the companies relied on preparing a single forecast with no subsequent adjustment to the original data. Relatively few used a type of estimate that allowed for uncertainty in forecasts, and a similarly low number bad investment and growth in mind when assessing future financial performance.

The most common approach to forecasting—practised by

66 per cent of companies—was based upon formal analysis of several factors expected to have an important effect upon future performance.

The main factors included sales volume and demand, costs, production capacity and utilisation, labour availability and cost, the general economic and political situation and finance availability and cost and general liquidity.

Records

Yet in establishing these factors, companies relied on little but their own information and supposition. Their most important sources of information were records of past performance and special investigations.

However, with cash budget projects the approach was roughly equal between a breakdown of longer-term forecasts, preparation of short-term forecasts before adding them together to establish a longer-term estimate, and preparation of independent short-term and longer-term forecasts, with a subsequent reconciliation of the two.

Rather incongruously, given that inflation and other uncertainties have for several years been a key factor of business life, just over three-quarters of the companies relied on preparing a single forecast with no subsequent adjustment to the original data.

Financial Planning and Control. A Survey of Practices by UK Companies. By Colin J. Jones. The Institute of Cost and Management Accountants, 63 Portland Place, London W1N 4AB, price £2.50.

Nicholas Leslie



SUN ALLIANCE INSURANCE GROUP

Highlights from the Statement by the Chairman — Lord Aldington

General insurance in 1979 produced massive underwriting losses for major British Offices. Because of the nature of our business, we, with an underwriting loss of £26.4m, have fared worse than many of our competitors.

Three major causes combined to produce heavy losses and two of these hit us, as the largest insurer of private houses in the United Kingdom, with especial severity.

First, there was the sudden and alarming resurgence in rates of inflation. Such sudden rises are costly and dangerous to insurance companies.

Secondly, cold weather during the winter of early 1979 in the United Kingdom and serious floods in December caused heavy losses. We estimate that exceptional weather claims on our Home business amounted to £12m. Extreme weather losses suffered overseas are estimated to have cost us £4m.

Thirdly, the intensely competitive state of insurance markets throughout the world has seriously squeezed margins. This has happened quite often in the past but the dangers inherent in the process during a period of rampant inflation are self-evident and alarming.

Marine and Aviation results for the 1977 underwriting year produced an acceptable profit.

The useful increase in life profits and rising rents and dividends together with higher interest rates

helped to offset the underwriting losses.

The Group's total profit before tax amounted to £49.5m compared with £59.5m in 1978. Following the abolition of dividend limitation the Directors have resolved to declare a total dividend of 28p per share compared with a dividend of 22.505p for 1978—an increase of 24.4%.

We have retained in the business £17.2m out of the year's earnings, less than in 1978 and 1977, but our solvency margin remains strong at 72% of the premium income, which in sterling terms grew by 4.9% over 1978, or 9.2% after allowing for changes in the rates of exchange.

Insurance should be healthily competitive but irrational competition caused by the surplus capacity round the world has troubled us seriously for a number of years now. Despite the repeated warnings of leaders in our business there are still too few signs of any general acceptance of the need to charge premiums that are adequate for the risks accepted.

It will not be easy to achieve a sound level of underwriting profit over the years whilst high inflation lasts. We shall continue to strive to reduce our costs by greater efficiency using the latest methods. It is not unreasonable that our industry should ask the Government to give insurance companies an element of tax relief in inflationary times on some basis comparable with that of "stock relief" available to industrial companies.

Other Territories

Our operations in New Zealand produced a substantial underwriting loss.

In the Caribbean, hurricanes took a serious toll and in Africa our account suffered very heavily from the rioting in Liberia. Profitable expansion continued in the Middle East, and there was encouraging growth in South East Asia.

A satisfactory increase in premium income was achieved by Protea in South Africa and a modest underwriting profit was earned.

The substantial Overseas account written in London produced satisfactory results.

REINSURANCE

There has been no easing of the difficulties of earning underwriting profits and there was a loss compared with the marginal profit last year.

MARINE & AVIATION

The 1977 account was closed at the end of 1979 and we have transferred £2.5m to the Profit and Loss Account.

In 1979 Marine Insurance markets were confronted with the worst hull casualty situation ever recorded in peace time. During the year remedial action was taken to improve hull rates and the London Market must continue to give a lead if this section of the business is to be put on a sound basis.

LONG-TERM INSURANCE

Individual Pension Arrangements business was buoyant and there was a welcome improvement in the sale of ordinary life assurance policies; our new annual premium linked contract also had a good start. However, the amount of new mortgage-related business was disappointing. Sales of our Personal Pensions business received a modest setback too. Taken overall, the increase in the amount of new annual premiums was satisfactory.

An actuarial valuation of the main Life Fund enabled a distribution of £22.7m to be made, and bonuses were maintained at the increased rates declared at the end of 1978.

The total contribution to Profit and Loss Account amounted to £4.9m compared with £4m in 1978.

INVESTMENT

1979 was a poor year for the U.K. economy. The rate of inflation rose sharply and short term interest rates reached record levels by the year-end with M.I.R. standing at 17%.

Throughout the year, rising oil prices gave sterling a considerable measure of strength, whilst the abolition of exchange controls resulted in the disappearance of the investment currency premium. Both factors reduced the sterling valuation of

Mythical German Holy Grail

BY SAMUEL BRITTON

THE TENDENCY to romanticise other countries is pleasanter than the chauvinistic vilification of everything that goes on elsewhere. But it can still be a misleading guide to action.

A case in point is the German system of "concerted action" involving the government, unions and management. Mr Denis Healey frequently extols it as an ideal incomes policy working without formal controls or the rigidities of previous British experiments. Sir Geoffrey Howe has looked at it as a model for educating trade unionists in the folly of pursuing excessive pay increases.

A detailed study of "Trade Unions, National Politics and Economic Management" by a group of German and British academics, soon to be published by the Anglo-German Foundation, suggests however that there is very little with which to be "getting on". The vague for concerted action is a characteristic example of confusing a minor institutional device with the more deep-seated reasons for the divergent performances of different countries.

Comerford Aoshon worked as a pay restraint mechanism during a brief period in 1967-79. In the 1970s it "lost most of its significance and status". The German trade union federation, the DGB, withdrew in 1977 as a protest against the employers' organisation's fight against the latest workplace co-determination laws. But neither its withdrawal nor its subsequent return (without the label last year, when the Constitutional Court ruled against the employers) made any discernible difference to the economy.

The heyday of concerted action coincided with the entry of a Social Democrat Economy Minister, Prof. Karl Schiller, into a coalition government. The idea was to mobilise the main interest groups to try to achieve the magic quadrilateral of full employment, stable prices, a sound balance of payments and rapid growth.

In 1967-68, the meetings and statements of principle may well have had something to do with the lag of real wages behind the growth of the economy—although the 1966-67 research was probably even more important. But the failure of the German Government and Council of experts to predict the

rapidity and extent of the recovery soon took most of the supposed "objectivity and rationality" out of the exercise.

Pay restraints broke down in 1988 with a metal industry settlement at the then very high figure of 11 per cent. In 1970 there was a postwar record rise of 12 per cent in nominal wages and 8 per cent rise in real wages. By then union leaders were openly cynical of their ability to influence policy through these meetings, and anxious to stress that "concerted action" had not effect on their bargaining strategies.

Herr Helmut Schmidt who displaced Prof. Karl Schiller as Economics Minister in 1972, and afterwards became Chancellor, was much less committed to the whole idea. Expectations were lowered and meetings became routine.

The authors of the study—who had full access to the TUC and DGB and are obviously sympathetic to union aims—attribute the "fairly successful German adjustment to the economic recession and inflation of the mid-1970s" to "a combination of government, monetary and fiscal policies with a fairly centralised structure of collective bargaining and a high degree of consensus on the distribution of income."

Two points arise. First one must be careful of jumping from the "concerted action" to "centralised trade union wage structure" as an alternative panacea. It is all too easy to envisage how pay centralisation in countries other than Germany might obstruct rather than encourage the adjustment of wages to market realities.

Secondly, quite independently of any tripartite forum, the German Government is required by law to provide economic "orientation data" which quite often includes a low key pay norm. One can argue about whether this does any good; but in countries with different habits a low norm would be ignored, and a realistic one would be taken as a minimum, actually forcing up settlements.

Certainly British Ministers should talk and argue in a less up-front way with union leaders. But looking for tripartite institutions to bring down wage settlements is just another example of a quest for a non-existent Holy Grail.

5.55 Nationwide (London and South East only).

6.20 Nationwide.

6.55 Ask the Family.

7.20 The Duke of Hazard.

8.10 Panorama, including interview with Richard Nixon.

9.00 News.

9.25 The Monday Film: "The Midnight Man," starring Burt Lancaster.

11.20 Bellamy's Europe.

11.50 Weather/Regional News.

All Regions as BBC-1 except as follows:

Cymru/Wales — 1.45-2.00 pm

Pitt Pala. 5.55-6.20 Wales Today.

6.55-7.20 Heddif. 11.50 News and Weather for Wales.

6.40-7.55 am Open University (Ultra high frequency only). 9.52 For Schools, Colleges. 11.25 You and Me. 11.40 For Schools, Colleges. 12.45 pm Midday News. 1.00 Pebble Mill at One. 1.45 Over the Moon. 2.01 For Schools, Colleges. 3.15 Songs of Praise from Portstewart, Northern Ireland. 3.35 Regional News for England (except London). 3.35 Play School (as BBC-2 11.00 am). 4.20 Cheggers Plays Pop. 4.40 Godzilla. 5.00 John Craven's Newsround. 5.05 Blue Peter. 5.35 Captain Fugwash. 5.40 News.

Weather for Scotland.

11.50 News and Weather in Scotland.

TV Radio

BBC 1

Indicates programme in black and white

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Bristol Old Vic

Bristol cream

by B. A. YOUNG

Richard Cottrell crowns his successful five year incumbency as artistic director of the Bristol Old Vic, with a fascinating *Edward II* in the New Vic, the small studio theatre. (He will be succeeded as artistic director by John David, a former student at the Bristol Old Vic Theatre School)

Marlowe's account of the King's affair with Gaveston and the sinister machinations of Mortimer to win both Queen and Kingdom is played at a great pace on a metal grid with the audience all round (John McMurray is the designer). Scene changes occur on the stage with never a pause for breath. The players wear grey sweaters and breeches with only enough costume on top to identify the characters, a genuinely Elizabethan procedure. Twenty seven parts are played by 14 actors with little attempt at disguise: the lines say nearly enough who is who.

In fact, Mr Cottrell has taken advantage of his amal company to produce some savage ironies by introducing familiar faces. Edward thinks he recognises Gaveston to be the person of a labourer as he is led away to captivity; later one of the soldiers guarding him at Killingworth is the double of Gaveston's successor Spencer. Most have of all, Clive Wood who plays Gaveston, also plays Lightfoot, Vice publishing vice in a very explicit rendering of the King's horrible execution.

There is no camp about this homosexual relationship. Both Gaveston and Robert D'Mabey's King are tough young fighters as tough as Achilles and Patroclus whatever their private amusements. Smart Wilson gives a first-class Mortimer growing visibly more wicked as his schemes reach fruition; and Meg Davies is fine as Queen Isabella miring regal dignity with sexual weakness. The speaking of the verse is admirable by the whole company.

In *All My Sons*, at the Theatre Royal, Arthur Miller sets himself to write a play "as untheatrical as possible." Anything suggesting a creative artiste was to be removed from the script. As far as dialogue and characterisation are concerned he has managed the metaphors images and figures

'Nabucco' at Bristol

The Bristol Opera Company is to present Verdi's *Nabucco* (in English) at the Victoria Rooms Theatre, Clifton, from Wednesday, April 30 to May 3, starting at 7.30 pm.

The producer will be Andrew Shore who has taken leading singing roles with Opera for All and Kent Opera as well as being involved in the production side with various companies.



Meg Davies and Stuart Wilson in 'Edward II'

RUGBY BY PETER ROBBINS

Creativity loses to containment

SCHWEPPES, clearly pleased with its sponsorship of the Welsh Rugby Union Cup, has just announced it will continue its investment for a further three years.

The sponsorship figure is to be raised to £90,000 and will be index linked.

This competition is one of the easiest to administer because major Welsh clubs are close together and the final is now well established as the third most important Welsh rugby event.

The closeness of the clubs has been a great advantage, particularly since the advent of organised coaching and especially for the national team.

But it is a positive disadvantage when both team and individual tactics are so well known that an attitude of prevention rather than creativity prevails among clubs.

It was this very attitude that spoilt Saturday's final between Bridgend, the bolders, and Swansea.

Bridgend won 15-9, although only minutes left the teams were level with three penalties each. Then Davies, Bridgend's mobile hooker, took his second

strike against the head. Gerald Williams broke on the blind side, and Owen scored the winning try which Feock contended.

Having seen Swansea beat Newport in a breathtakingly fast semi-final, it was disappointing to see the team as obviously out of sorts.

David Richards was much missed at fly-half, not because Bridgend played badly but because Richards engenders confidence and instils a sense of order into the centres.

Meredith and Jenkins in the Swansea centre did make late breaks, but Swansea's game is based on creating an overlap from second-phase possession.

It was in this phase that Bridgend won the game. They effectively killed Swansea's possession at the breakdown, thanks to the excellent work of Jones, Ellis and Gareth Williams in their back row.

Wheal had a quiet day and with the Swansea front row experiencing considerable problems, the onus was on the back row.

When Bridgend had a prolonged period of pressure just

over half time, Keyworth, Cheeseman and Roberts mounted a heroic defence to keep them out. Brynmor Williams also played an exemplary part.

Unfortunately Swift's defence on Owen was not in the same class, and the Bridgehead left-winger had already beaten him twice on the inside before scoring that winning try.

It was a major surprise that Bridgend dominated the Swansea pack and the champions were particularly adept at the rolling maul.

Bridgend also used the four-man line-out in which Gareth Williams had the better of the Swansea opposition.

Yet that was only part of the young flanker's contribution. He catalysed the others with his on-stop running and controlled aggression. He covered tirelessly and was still going well at the end of a fast game. Such talent presages a bright future, and Ellis, the No. 8, was never far behind him in any phase.

It was strange that Bridgend did not score during a ten-minute siege of the Swansea line just before half time.

It was Wales-Scotland all over again, and Gerald Williams and Ellis could and should have let the ball out once or twice from a succession of scrums. That is the most difficult position to score from when the blind side is restricted as it was.

In spite of that tactical lapse, Williams had a splendid game and one can only marvel at the apparently endless supply of class scrum halves in Wales.

Bridgend's fly-half Pearce also showed class but, as things were, Bridgend were not desperately interested in using the other three-quarters in attack.

J. P. R. Williams infiltrated the line to put his brother away on the right, and also attempted the odd sortie upfield. But it did not have the same dash or physical commitment.

Comebacks are always risky and, although JPR was security itself in all he did, I would have preferred to remember him as he was, not as he is.

One might say the same of Fenwick. No one can deny his contribution to his club or country's success over the years but I suspect the time has now come for him to make way.

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THE ARTS



Georgian houses in Great Pulteney Street

The Soho Housing Association

by GILLIAN DARLEY

IT COMES as a surprise to discover within a couple of hundred yards of Piccadilly Circus tenement blocks without bedrooms. Similarly, it is surprising to learn that no new or renovated family housing has been provided in Soho by the council (Westminster) since the war. Clearly there was work to be done and the Soho Society grasped the nettle in 1973 with a co-ownership project; this is now because a fair rent housing association, the Soho Housing Association, which has at the moment projects costing £2.5m at every stage from complete to outline schemes.

There is special housing need in Soho. Despite its more infamous trades, 50 per cent of exports in the Westminster area are from Soho and 25 per cent of manufacturing industry in the borough is in this small square. It is a dying inner city area but a thriving core; equally the restaurant and theatre trade employ large numbers of people who must live on the spot. Increasingly, as evening public transport contracts, it is essential to their jobs. A very large number of the Housing Association tenants are Italians which leads to unusually strong family ties and a high incidence of multi-generational households.

The first project to be completed in the programme of works for the Housing Association was the rehabilitation of a sturdy mansion block in Meard Street. It was opened by Prince Philip, in February.

Architects Peter Mishcon and Associates ingeniously adapted the 12 sub-standard flats (again no bathrooms) to high standards, for remarkably low cost, and even managed to incorporate a toddler's playground on the roof. This benefits from clever touches such as the dual use of the fire escape stairs as a slide, the seating for watching adults wrapped around the chimney stacks, and plenty of planters areas so that the place is a promising roof garden as well. Given the

advantage taken of such roofs in New York or any Italian city it is curious to look out over the Soho skyline (which affords marvellous views on every point of the compass) and see how little exploited this area remains. The Royal Mansions playground is the first for small children in Soho.

The Housing Association has under way an ambitious phased scheme for a block bounded by Brewer Street and Archer Street; from the present 140 desperately sub-standard units, 68 will emerge (and another roof garden). Westwood Plet Pool and Smart, architects for this scheme are demolishing one inner block to provide open space and better daylighting for the remaining blocks. Pronounced until some years ago by the council, they turn out to be robust buildings eminently suitable for adaptation. An attractive feature is a series of glazed balconies which will be restored. There are problems in carrying out works on such a constricted site (especially demolition) but "superb" contractors have learnt many of these hurdles. For the Housing Association the principle problem is the complex one of decanting tenants; however, on the whole, they are remarkably co-operative and resilient to hitches and temporary dislocation.

The third scheme is "oo the ground," a mixture of new housing to a terrace of Bridle Lane (taking up some of the housing loss on the former scheme) and rehabilitation of listed 1720s housing in Great Pulteney Street. It is undoubtedly the trickiest: adaptation of early Georgian houses with much of their interiors intact, to small flat and maisonette units is, with the best will in the world, awkward, expensive and difficult, reconcile with the character of the housing.

Two of the houses are finished and phase two, now under way, has benefited from the experi-

ence. Yet with oo Clerk of Works on site there have been mistakes and accidents to irre- placeable fittings and walls.

All schemes, those oo the ground and those, as yet, "in the air" require enormous expenditure of time and effort from everybody concerned. The architects shoulder a considerable burden; Housing Corporation finance is limited, the technical problems considerable. However, it becomes easier, talking to the many individuals involved, that the task of reviving the housing stock of Soho is eminently worthwhile and, to the long run, very satisfying. It all gives the over-worked phrase "sober city" a novel ring of optimism — there seem few enough cheerful events in that area at the moment.

Book of the Year Award

A new "Book of the Year" award will be made at this year's Whitbread Literary Awards, increasing the prize money to a total of £10,000 from £4,500.

The authors in the three categories of "Best Book," "Best Biography or Autobiography" and "Best Children's Book" will each receive £2,500, and in addition, one of these three winning books will be chosen "Book of the Year."

"The author will receive a

Bursary scheme for piano tuner/technicians

trio with personal costs.

Closing date for entries is Friday, May 30.

The scheme is open to all tuner / technicians, including those who are about to complete a full-time training course; applicants seeking help for basic training will not be considered.

The first bursary was awarded to Martin Locke in 1979.

Bicentennial fellowships

The five British candidates who have been awarded fellowships under the United Kingdom/United States Bicentennial Fellowships scheme, now in its fifth year, are Tony Loosoo, Philip Martin, Snoo Wilson, Clive Sinclair and Patrick Ward.

The fellowships which are worth £9,720, provide for the exchange of up to five Britons and five Americans annually to the creative and performed arts.

The adjudicators were Bruce Boyce, Joan Chissell, Sir Keith Falkner, Alfreda Hodgson and Dr. Gerald Moore, chairman of the panel, who announced the following results: Kathleen Ferrier Prize (1st prize, £2,000): Penelope Walker, contralto; Decca-Kathleen Ferrier Prize (2nd prize, £1,000): Stewart Buchanan, baritone.

The programme had opened with a trio for violin, cello and horn in F major by Danzi, pleasant and unremarkable.

Some nimble horn playing from Alan Civil apart, it was played somewhat carelessly; novelties demand the same thorough preparation as more familiar fare if they are to be justified for their own sake.

his Vivaldi Sonata, written last year, and tawdry stuff it was, with an exceptionally mawkish central Adagio. Finney studied first with Nadia Boulanger and later with Albin Berg — an unlikely succession of teachers. He is an earnest student after fusions of tonal wooking and aerial techniques, though in his second viola sonata of 1953, the product seems routinely characterised by lyricism.

But enterprise and crusading zeal are not always well rewarded. Although there was ample proof that Miss Woodward is an accomplished and intelligent player (if prone to moments of insecurity) the content of her recital was too uniform for comfortable assimilation. The curious brand of rehearsed romanticism that informs the music of so many of the older generation of American composers — represented here by Ross Lee Finney and George Rochberg — fails to make the viola too unidomatic to create the most favourable impression. Yet its fertility seems endless; the rhythmic variety, and sudden changes of gear and mood chafe against the modal ambitions of the first melody. It demonstrates the dilemma of Carter's music to the 1940s quite precisely, that opposite pulls of creating a popular music and of writing the music that expressed what he wants to express. But out of the tension a solid essay emerges, and its obvious talent cast a very unfavourable light on the rest of Saturday afternoon's programme.

What positive shapes there were in this recital had been offered first. Elliott Carter's *Pastorale* is not especially suitable as an oboe; its writing is too dense and the demands made of the viola too unidomatic to create the most favourable impression. Yet its fertility seems endless; the rhythmic variety, and sudden changes of gear and mood chafe against the modal ambitions of the first melody.

Rochberg's latter-day conversion from stormy serialism to soft-centred Mahlerism seems particularly hard to accept. We heard the British premiere of

Julia Cload

by DAVID MURRAY

Miss Cload's piaco recital on Friday proved interesting because of her programme of familiar masterworks. She searched into them — even on occasion worried at them — with dedicated intensity, and a quite personal form of keyboard address. Above all she prized her rests: not portentous dramatic silences, but simply the points where phrases end, which she marked as if with a didactic pencil. No simple fadeaway, no pedal-wake behind, always a clean cut. The effect was not dry, but gave a special insulation to each phrase. In the Bach Chromatic Fantasy and Fugue, one assumed that this was Miss Cload's way of rendering the harpsichord rhetoric for the piano — and very striking too, fixing the attention on the power of Bach's invention instead of on the pianist's prowess.

With Beethoven's E-flat Sonata op. 31, no. 3, it became clear that it was not Miss Cload's Bach manner, but her manner of interpretation that was unduly slow, but because of her anxiety to plumb the significance of every expressive turn, every bit of quasi-recitative. It was riveting to listen to, but the bold sweep of the work was undeniably hobbled — it has a longer stride than she left room for. I must add that she has tonal and technical resources on a georger, cultivated scale (not quite proof against the hazards of Schumann's middle movement). She seems to me a remarkably interesting and thoughtful musician.

St. John's, Smith Square

Music Group of London

If there is a difference in emphasis when a piano quintet is played by five independent instrumentalists rather than by an established string quartet with guest pianist, the Music Group of London would be likely to reveal it. Almost alone of ensembles working in the mainstream of chamber music it draws its personnel from a wide range of backgrounds; if there is a core it is the piano trio of Hugh Bean, Eliezer Crossley and David Parkinson. Otherwise the players come together only for concerts by the Music Group.

Io Schubert's Octet, which closed last Thursday's concert in St. John's, the approach allows an easy, relaxed performance — too relaxed at times for the good of intonation — discoloring because so uncommon — and everything between them spelled out with intelligent plainness and with a

shaping personality in hardly noticed here; but in Shostakovich's piano quintet it creates more of a problem. The finale of the quintet (in parts sounding uncannily like Dvorak) suits the conscientious policy well. But the opening Lento and the Scherzo in particular needed evidence of a firmer hand, though the fugue was deliberately shaped and shaded; and there are moments of high spirits throughout the work whose vulgarity deserves honest recognition.

The programme had opened with a trio for violin, cello and horn in F major by Danzi, pleasant and unremarkable.

Some nimble horn playing from Alan Civil apart, it was played somewhat carelessly; novelties demand the same thorough preparation as more familiar fare if they are to be justified for their own sake.

ANDREW CLEMENTS

TENNIS BY JOHN BARRETT

Showbiz spectacles hold the stage

WE HAVE reached the point in the tennis calendar when the ribly rewarded "showbiz" events hold centre stage.

This week in Dallas the eight singles finalists of the World Championships of Tennis will share \$200,000, and the eight doubles players a further \$50,000. Far away, on the edge of the Arabian desert, eight more of the world's leading professionals will benefit by \$50,000 at the BP Dubai Classic.

Next week, there are two dazzling events — the Andorra Solaris Nations Cup in Dusseldorf for eight national teams of up to three players each, and the WCT Tournament of Champions at Forest Hills, New York, for some 32 tournament winners — which together will offer a staggering \$800,000 in prize money and bonuses.

These spectacles are an important and necessary part of the modern professional game, provided that they remain in those weeks designated for them by the Men's International Professional Tennis Council, which we shall see, is not always the case.

The WCT finals in Dallas, which this year celebrate their tenth anniversary as the first event in the new 17,800-seat Reunion Arena, have probably contributed more to the growth of professional tennis since 1968 than any other single event.

Staged with flair and imagination by WCT directors, Lamar Hunt (brother of silver speculator Bunker) and his nephew Al Hill, and directed by former British No. 1 Michael Davies, this annual play-off among the points leaders of the WCT tour has set new standards for professional presentation.

This year's field is the youngest in the history of the event, with an average age of 22 years, and includes five of the brightest prospects in the game, who join the established stars, John McEnroe, himself, only 21, Jimmy Connors, and the talented Indian Vijay Amritraj.

Heinz Günthardt (21), of Switzerland, and the 20-year-old Czech Ivan Lendl were the world's leading juniors in 1977 and 1978. They are both now established among the top echelons of the men's game.

Günthardt won the Rotterdam

(twice), and Solomon

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Monday April 28 1980

The West, Iran and the Gulf

IN THE immediate aftermath of the abortive attempt to rescue the American hostages, the unity of the alliance must be the fundamental concern of Western leaders. But the European Community summit in Luxembourg should also urgently address itself to the damage that armed intervention, albeit on a limited scale and for a just cause, has done to the already deteriorating relations of the U.S. and the West as a whole with the Arab and other Islamic states of the region. Not the least, the leaders of the Nine should examine ways to improve them and not be hesitant in expressing its recommendations forcibly to the Administration.

Violation

All the states in the turbulent swathe of territory stretching from the Bosphorus to the Karakoram Mountains have condemned or criticised the gross violation of international law by Iran. The exception is Syria, which for its own reasons related to the Arab-Israeli conflict, has kept silent on the subject. Some, no doubt, secretly would have liked to see the daring American mission succeed. However, if it had, they could not have applauded the operation openly. Apart from Oman which agreed to make military facilities available to the U.S. earlier this year (but has not publicly confirmed as much), every country in the region is formally opposed to any military intervention in the Gulf. These countries were unresponsive to the promise made by President Carter in January to defend them following the Soviet invasion of Afghanistan.

Both the launching of the American rescue operation and its failure may well reinforce the trend towards non-alignment that was fully evident a year ago when Saudi Arabia and Jordan decided their security was best assured by keeping within the fold of majority Arab consensus and rejected the Egyptian-Israeli peace treaty. Three months ago the Islamic solemnly declared its opposition to intervention and interference in the region by either super-power.

The general outcome of the meeting was that stability and security would hasten achieved by solidarity and neutrality, now a well-established principle that has in no way been undermined by the bitter quarrel between Iran and Iraq. Part of the price for the strongest possible solution condemning the

Not obscene, but ill-deserved

THIS RENEWED Labour assault on the "obscene" profits of the clearing banks in Parliament last week was a little disingenuous; the old Wilson enthusiasm for mergers of all kinds did a good deal to foster the oligopoly which has helped to protect clearing bank profits. Nevertheless, the Government's reaction was reserved; the idea of penalising the clearing banks in some way has been shelved, but not altogether rejected. This reaction, despite the temptation to score off the Opposition, shows good sense. There are sound reasons for concern over the performance of the banks—and equally sound reasons for supposing that a tax would be the most irrelevant answer to the problems that exist.

Protection

What needs to be said clearly is that the inflated profits recently declared by the clearing banks are neither "necessary" nor a normal expression of the business cycle—arguments which have been advanced by the Bank of England. It is certainly desirable that a bank, like any other enterprise, should earn enough to finance the maintenance of its working capital; but banks have no special claim to protection in their efforts to do so, especially if their success is at the expense of other, harder pressed corporations in the industrial sector. In any case, the growth of banking profits has been well in excess of the rate of inflation, not just this year, but for several years. There is no conceivable case for a protective attitude to bank profits.

This is not in itself any argument for criticising such profits, but there are other arguments. The reason why the profits of the English clearing banks rise so steeply when interest rates are high is nothing to do with the nature of banking—in the U.S. the financial squeeze has imposed large losses on the banks. It is largely due, as the chairman of Barclays frankly acknowledged in his annual statement, to their so-called "endowment"—the fact that they pay no interest on current retail deposits (though large clients enjoy interest-bearing overnight facilities).

Discipline

At the end of the day competition would not reduce the high interest rates which are necessary to check inflation, but it would pass a larger proportion of this flow of income into the hands of the thrifty, reinforcing monetary discipline while helping to maintain incomes. Financial intermediaries are the natural channel for this transfer; they have no claim to collect, for their own benefit, a one-way tax on borrowing.

MEN AND MATTERS

Stable cleaner branches out

I found Alan Cruber leaning on a shovel in the Savoy coffee lounge. The shovel, metaphorical of course, was the one he used to tackle the mucking out of that latter-day Augean stable, Equity Funding. Readers will remember the stink which followed the collapse of this U.S. insurance company which sold some \$6,000 bogus policies to reinsurance.

Now pristine, odourless and transmogrified into the Orion Capital Corporation, the 100 major U.S. banks and financial institutions within fall-out range of the so-called "billion dollar bubble," has entered its first full-scale oversupply venture.

Cruber, chairman and chief executive, was in London to tie up the ends of a reinsurance consortium involving his company and British West German and Japanese interests. But with four years of blameless growth at Orion behind him, I found him still more than happy to reflect on the task he took on in the aftermath of the Equity

One suggests that the Government should legitimately be concerned about the structure of retail banking, especially in England. It is far too late to consider undoing any of the mergers which now dominate the market, but it is not too late to declare a welcome for any new competitors in the market. Potential competitors include some foreign banks who wish to enter the retail market, and the building societies, which need not be prevented from offering a wider range of services.

Back in fashion

"We did not have a river to divert through the Augean stables," Cruber told me. "I had to use a shovel." What he found beneath the mire was two "clean" life insurance companies on which to build.

Orion, springing from well-fernsed ground, has grown cautiously and steadily. It has just celebrated its fourth "re-birth" with earnings of more than \$1m—more than double year. Caution, however, is still those of its first operational catchword. "I am a little schizophrenic about what we should do," said Cruber. "When

you are pushing for performance it is easy to take risks in this business. We want to be dynamic and progressive, but we feel a duty to keep well out of trouble."

Now out of jail, but still not out of the wood, is Stanley Goldblum, the man who began the whole Equity affair in 1960. He went to prison with a \$300m judgment against him. This was reduced to a trifling \$100m when he was adjudged insolvent, but it can still be avoided should he be found to have concealed assets.

And to consolidate his downfall, Cruber told me that on seeing how well the Watergate gang did from their memoirs, the courts added a clause forcing Goldblum to forfeit to Orion any income he might make from writing about his extraordinary career at Equity Funding. A pity, really, since the process by which this remarkable ex-butcher taught the U.S. financial world that two and two made five could be an education to us all.

Among friends?

The rehabilitation of Richard M. Nixon continues apace. Several Government ministers, I hear, were strong members of the Conservative Philosophy Group who gathered at his feet in the home of Jonathan Aitken last night.

Coppers count

They are nothing if not meticulous down at the Police Complaints Board. The latest accounts show beneath the entry for the Home Office running costs grant a curious "other receipts" heading against which stands the total of £2. The board tells me this was payment from a former official for a private call on the office phone. The board plainly needs every penny it can get.

Last year it dealt with more than 14,000 complaints against the police on a budget of £396,000—an average of £28 a time.

Not much to waste time, be made more than half the Rembrandt staff redundant within weeks of the takeover. The Airfix payroll is also being substantially reduced. "I employ very simple methods," he says. "No plus offices. Profit from cash flow. Expenditure kept to the minimum. I am having a notice in my office that says: 'Overheads walk in here on two legs'."

Not interested in drafting fancy designs that make the colour magazines and flop in the shops, he says he will stay with what sells best—middle of the road fashions—and plough up profits from the fallow ground between Far Eastern cheap imports and the posh end of the home industry.

In spite of his good family connections in the UDS mail order trade, others in the industry are sceptical. Still, even though the fashion business is going through one of the worst patches in its history, he still managed to collect some £100,000 in orders at recent shows. Some improvement on the £40,000 taken by Rembrandt last year. There seems a long way to go, however, before he can convert last year's £500,000 loss at Rembrandt and Airfix's £200,000 deficit to a financial foundation strong enough to support his longer-term plans to stitch together comprehensive clothing group but he floated on the Stock Exchange.

Picking a fight

"We tried to plan our holiday last night. We started off with a choice of two places and by bedtime the wife had narrowed it down to six."

Observer



"Mrs. T. wants you to get over there, see what Jimmy's doing and tell him he mustn't . . ."

bank and de Keyser's brother-in-law Michael Sinclair, is now busy making waves in the storm-tossed clothing industry. These stem from the acquisition—for virtually a kiss and a promise—of two moccasin companies: Rembrandt Designer Collections and Airfix Footwear.

Rembrandt came their way in

February, courtesy of Toray Industries, when de Keyser and Brocklebank each paid £475 for 190,000 shares accepted. In March they bought Meccano's loss-making shoe interest "for a nominal sum." Now, my spies tell me, the self-styled "consortium" is interested in buying more companies in similar trouble. Not so, de Keyser says. He claims he has six figures in the Rembrandt account and is ready to buy going concerns.

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Financial Times of London

World Business

Weekly

A U.S. melodrama that has not yet ended

By JUREK MARTIN, U.S. Editor in Washington



A dead American and part of the aircraft wreckage after the abortive Tabas raid.

THE Gulf of Perception between Europe and the U.S. can rarely have been wider. In Hamburg on Friday, a selection of sophisticated European Finance Ministers and senior officials attending the IMF meeting, were collectively throwing up their hands as news of the aborted U.S. raid into Iran unfolded.

Their comments were pained and worried: did Carter not know the risks he was running for world peace? Are 53 American lives worth a global holocaust? Should the allies not have been consulted in advance rather than led down a primrose path into believing that their support of diplomatic and economic sanctions meant that the U.S. would, for the moment, eschew any form of military option? Is the American military really as incompetent as initial accounts of the raid suggested? And what does this mean for the security of Europe, not to mention the oil producing Gulf, against the proven might of the Soviet Union?

Some of these concerns are apparent in Washington. But they must be sharply contrasted with mood which is by no means as critical of President Carter, grim though it nonetheless is. Although the full details of why the adventure was called off have not been told, the tendency among many in Washington is to ascribe it to bad luck. Americans have been growing progressively more insistent in their demands that the President "do something" about the nearly half-year long incarceration of the embassy staff in Tehran and, at least temporarily, seem as much satisfied by the fact that he tried failed as the undeniable fact that he failed.

The important Michigan Democratic Party caucuses on Saturday certainly provided no instant clues that the public was turning against the President. He and Senator Kennedy finished in virtual dead heat. Admittedly the closed caucuses, attracting only 16,000 odd participants, was far from a pure test of public opinion, which might have been obtainable in a fully-fledged primary.

But it tended to confirm the proposition that it is very hard to determine how each stage of the Iranian drama will affect the electoral process. That the Presidential race has itself become another Iranian hostage is undeniable; it now looks as though it will continue to be so until the way until November 4, election day in the U.S. and the first anniversary of the taking of the hostages.

But some of the wilder rumours heard in Europe last week—that President Carter might even withdraw from the race—find no echo here. Back in 1981, President Kennedy noted after the Bay of Pigs disaster that had he been Head of Government in a parliamentary system he would have been forced to resign from office. Some of his brothers more ardent supporters (Congressman Henry Reuss of Wisconsin, for one) were suggesting over

the weekend that this is precisely what Mr. Carter should do now.

But nobody expects this to happen, least of all those who are contending for the White House. The reserved, even statesmanlike comments from Messrs. Kennedy, Reagan and Bush reflect both their sense that national unity is as important as their own presidential ambitions as well as their obvious caution not to be seen to be misreading the political fallout from this latest Iranian adventure. Mr. Reagan, above all others, still has time to exploit the situation in the months before the November election.

Mr. Carter is leaning on a tight group led by Dr. Zbigniew Brzezinski

A key element in both the public and political reaction—and, without doubt, in the eventual drawing together of the tattered shreds of American foreign policy—will be the investigations into what went wrong last week at Tabas. U.S. institutions—above all the Congress and the media—tend to have a more consuming interest in the retrospective whos, whats, whys and wheres of such an incident than in what it means for the future of America's role in the world. (The Watergate scandals are a classic example of this.)

It is apparent that the full story has yet to be told. It may be assumed that the administration's reluctance to come completely clean is both legitimate and understandable, if the full truth and nothing but the truth, meant compromising the safety of those in Tehran (Americans and/or Iranians) who were to assist in the raid on the Embassy compound.

been the unspoken assumption in the interim period that the U.S. would not be bereft of conventional military capability. That assumption must now be questioned in the wake of the Iranian failure and officials who concede must cause great unease in those Gulf states which still trust in the efficacy of the American military shield. It will not be easy for the U.S. to convince friendly Arab nations that their trust is not misplaced. On the other hand, some officials believe that, at least privately, the Saudi Aralans and other oil-producing States will not be displeased that the U.S. showed its willingness to use military muscle, even if the action itself failed.

Yet there is clearly a certain amount of pie-in-the-sky optimism about this. Confidence in American military prowess has undoubtedly been weakened by last week's failure. Even allowing for the fact that the full story has not been told, it does seem clear that the operation was inadequately planned and executed. That great manifestation of technological warfare, the combat helicopter, was shown up as a fail-safe instrument of attack in the Iranian desert as graphically as it ever was in the jungles of Vietnam. This is not the first occasion in recent years that military execution has been defective—the Mayaguez incident in 1975, and the attempt to free American prisoners of war from the Son Tay prison outside Hanoi in 1970 immediately spring to mind—but the latest instance comes at a time when American policy in the Gulf area is predicated on the existence of an attack force capable of striking efficiently wherever trouble arises.

The so-called Carter doctrine towards the region unveiled earlier this year devotes maximum attention to building up a rapid deployment force; in recent months, U.S. policy has been concerned with establishing base facilities from which such a force might operate. Admittedly, this force is not due to possess full combat readiness until 1985 but it had much derided at the time. It is possible to see the leaked new stories of this event as part of a calculated attempt by those very few officials who knew about the raid to pull the Iranians into a sense of false security. It is now clear that the decision to proceed with the rescue attempt was authorised some weeks ago: thereafter public comments by the Administration lost some of their belligerence. The allied reached its final act.

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FINANCIAL TIMES SURVEY

Monday April 28 1980

Saudi Arabia

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THIS SURVEY attempts to answer the key questions about the Western world's biggest oil supplier.

The initial articles, on pages II to IV, assess the stability of Saudi Arabia, its foreign policy and its ability to defend itself. Pages VI to X analyse the economy, with emphasis on the forthcoming new five-year development plan, the way the Government spreads wealth among individual Saudis and how it invests its financial surplus abroad.

Individual sectors of the economy are studied in detail from pages XI to XIX, starting with the vast downstream petroleum industry projects.

Between pages XX and XXIII the survey examines the Saudi Arabia few visitors see—the provinces and the rural areas away from the three main urban centres.

The remaining five pages, XXIV to XXVIII, look at Saudi society and its development and the crucial role of Islam. On page XXVII appears the full story of last winter's Mecca siege which first raised doubts about the Kingdom's stability.

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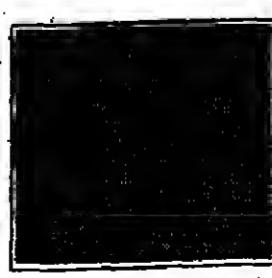
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U.S. links dominate issues

DIPLOMATS in Jeddah often complain that Saudi foreign policy is particularly elusive because normally not more than three or four people at the Foreign Ministry have any idea what the policy on any issue actually is. Yet if Saudi policy-making is highly centralised, the kingdom is also extraordinarily active in foreign affairs, given its relative inexperience — there are few parts of the Eastern Hemisphere that have not at some time been the object of close attention by the kingdom.

But the country which inevitably merits the most attention is the United States with whom the kingdom has developed an interdependence which often appears to take precedence over everything else.

In the belief that only the U.S. has the ability and the will to defend the kingdom from external attack, Saudi Arabia is prepared to produce considerably more oil than its economic needs dictate to help the world's most wasteful energy user; to allow the four U.S. Aramco partners an enormously advantageous and anachronistic position in the oil market by setting its oil price below other producers'; to invest a considerable part of its enormous financial surplus in the U.S.; and to allow the U.S. preponderance in the lucrative development of the kingdom's own defence. The

U.S. and its Western allies are extraordinarily well-served by Saudi Arabia.

But Saudi Arabia knows (which the current U.S. administration in its remoteness from the Middle East ignores) that the kingdom's internal and external security depend, in the first instance, on stability in the Arab world itself.

The key destabilising factor is not Soviet expansionism — there are few parts of the Eastern Hemisphere that have not at some time been the object of close attention by the kingdom.

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military and moral clout to stop him.

When President Jimmy Carter became more involved with the peace initiative, first with Camp David in September 1978, then with the treaty itself in March 1979, he consistently underestimated Saudi Arabia's opposition, which was based both on intense emotional dislike of a treaty which seemed to do nothing on the crucial Saudi demands of the creation of a Palestinian state and the return of East Jerusalem to Arab hands, as well as on bard-headed assessments of self-interest.

The treaty seemed to strengthen the hands of the radical Arab states and of the more extreme Palestinian groups which Saudi Arabia has always feared. And it forced the Kingdom to decide whether or not to break relations with Egypt and impose sanctions on it.

In the end, despite some divisions within the Royal Family, some of whose members were fearful of the effects an Arab boycott would have on the stability of Mr. Sadat's conservative regime and of the wrath of the U.S., the Kingdom joined the boycott of Egypt agreed at the Baghdad summit in March 1979, broke relations with Egypt, stopped financing Egyptian military projects,

pulled out of the Arab Organisation for Industrialisation (the fledgling Egypt-based Arab arms industry) and stopped balance of payments support. So far, though the Kingdom has stopped short of severing all links with Egypt, despite the foul insults President Sadat has buried at it; it has not stopped flights to Egypt, or expelled the 250,000 Egyptians working in the country, or stopped them remitting money, or withdrawn the \$1bn odd it has on deposit in Egypt, or stopped private investment and property ownership by Saudis.

Yet the partial imposition of the boycott can only be sustained if the talks between Egypt and Israel on Palestinian autonomy make some degree of progress and the May 26 deadline is looming. Then, or shortly after, Saudi Arabia has to weigh up its position in the Arab world against the possible endangering of its relationship with the PLO.

The weakness of the Saudi position is compounded by the absence of a viable alternative to the U.S. Western European countries do not have the military capability or the willpower to defend the Kingdom on their own or in co-operation with each other, nor the financial ability to absorb all the Kingdom's investible surplus. And they do not have the diplomatic power to promote a Middle East settlement on their own, though Saudi Arabia is encouraging their moves towards recognising the PLO.

The Soviet Union and the East Bloc are beyond the pale. The House of Saud does not believe in detente nor see the Communist bloc in the uncertain shades of grey still so common in the West: the Soviet Union and Communism are utterly inimical to the Kingdom, which also refuses to recognise China. Partly in order to worry the U.S., the Kingdom has in the past year hinted that it did not totally rule out some form of ties with the Soviet Union, but the Government strongly denies that the idea is now under consideration.

But in fact the Kingdom is prepared for the P.S. to have the military facilities it is negotiating in Oman, Somalia and Kenya, which will involve a small number of U.S. personnel, and the prepositioning of some stores and equipment to receive

need relations. If not, then having relations won't make any difference."

These are reasons which have, of course, only been fortified by the Soviet invasion of Afghanistan, which has brought the Soviet Union much nearer the entrance to the Gulf.

Pincer movement

Saudi Arabia sees at its centre of a Soviet pincer movement confirmed: in the past three years the Soviet Union has built up a strong position in Ethiopia, just across the Red Sea; greatly strengthened its base in Aden in South Yemen, in the Arabian peninsula itself; and within the past few months become rather more involved in North Yemen, which the Saudis like to regard as their protege, through an enormous arms deal.

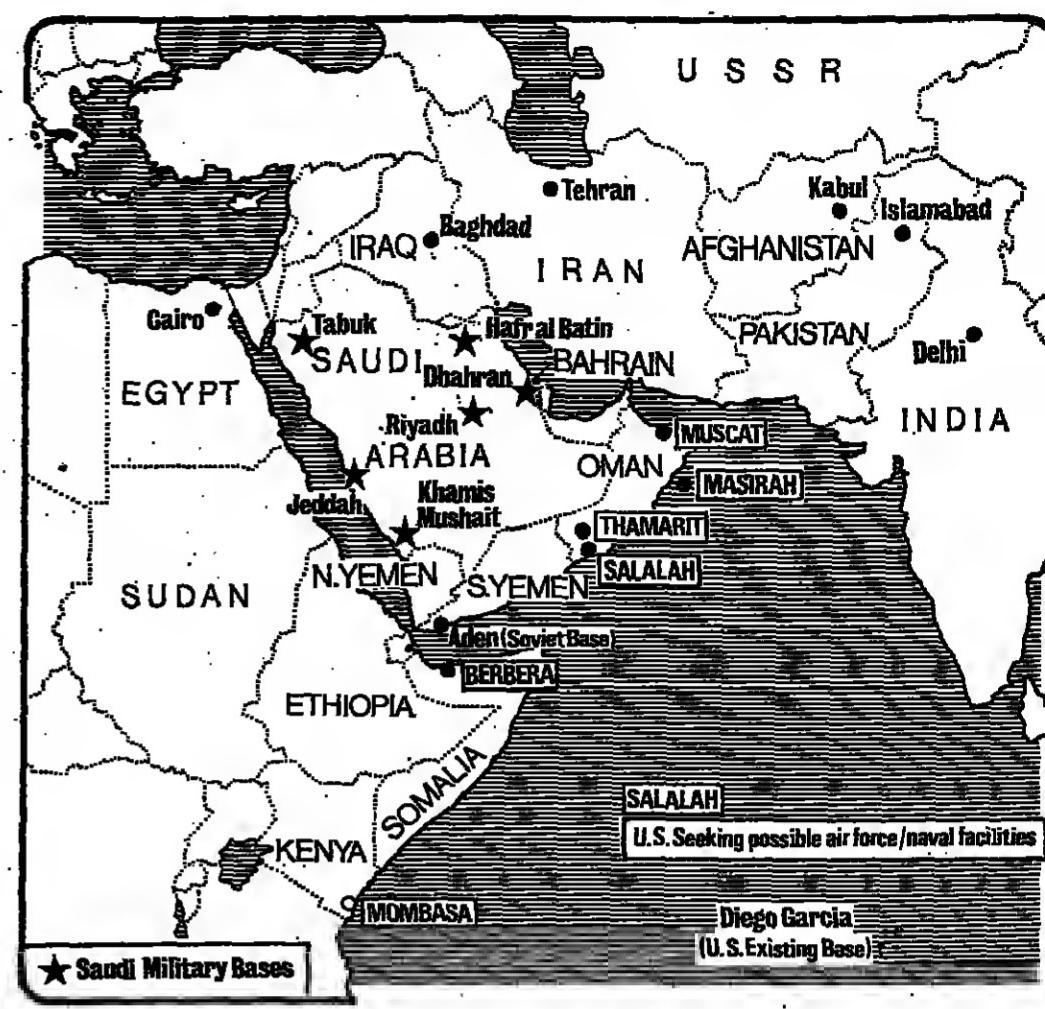
The Saudis blame the U.S. in varying degrees, for all these developments, though it was American heavy-handedness as well as American tardiness that made North Yemen so displeased with last year's U.S.-Saudi trilateral arms package that it turned to the Soviet Union for a much larger quantity of arms delivered much more quickly.

The Saudis also note grimly that the U.S. did not burn a finger to help the Shah and prevent the Iranian revolution, whatever the difficulties it faced.

So the Saudis are delighted that the U.S. is now, as they see it, taking its global responsibilities seriously and assessing how it can move forces into the area quickly in the event of an unspecified emergency.

In public, the Saudi Government has insisted that it does not want American troops in the Gulf, or in the Kingdom itself, and that the nations of the region, including Saudi Arabia, are perfectly capable of defending themselves. In view of the Kingdom's exposed position on the Camp David issue it would be dangerous to talk otherwise.

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BASIC STATISTICS

Area	865,000 sq. miles	Imports (1978)	SR 81.8bn
Population	7.87m	UK trade (1979)	SR 893.6bn
GDP	SR 125.3bn	Imported from UK	£1,105bn
Per capita	SR 23,555	Exported to UK	£1,105bn
Exports (1978)	SR 139.5bn	Currency, Saudi riyal;	£1 = SR 7.40

U.S. rapid deployment force by air and sea; Saudi Arabia may help finance the arms deals with those countries that will match the arrangements for the U.S. military.

As for the U.S. using military facilities in the kingdom, the stationing of troops is totally ruled out; as is the pre-positioning of stores since, as the Saudis wryly point out, the U.S. won't allow the Saudi forces to stockpile nearly as much ammunition as they want for fear of upsetting Israel.

But with about 10,000 American military and civilian personnel involved in the Saudi defence forces, and stationed at virtually all bases, it would be extremely easy for U.S. aircraft and ships to use the kingdom's facilities—as a pair of AWACS

reconnaissance aircraft did for 90 days last year after the North Yemen crisis.

The developing tensions of the past year and a half have led the kingdom to take its external security yet more seriously: it has concluded a significant security agreement with Iraq, with whom it appears to be at odds on ideological grounds, as well as co-ordinating internal security arrangements with the Gulf states.

It has been prepared to pour yet more money into Pakistan in the wake of the Afghanistan invasion, while it directly helps NATO and the OECD countries by its assistance to Turkey. It played a leading role in persuading the Islamic conference in Islamabad, in January, to condemn the Russian invasion

of Afghanistan and was the first country to refuse to send a team to Moscow for the Olympics.

Yet, despite the independent initiatives of Saudi foreign policy, the events of the past year or so have increased Saudi dependence on the U.S. and thus accentuated the kingdom's approaching dilemma on the Palestine question.

Saudi Arabia's refusal to deal with the Soviet Union is going to come under greater pressure as Russia becomes more deeply involved in regional affairs through its presence in Afghanistan and as it begins in the course of the decade to seek to buy oil in the Gulf, as its own supplies fall short of demand. Saudi Arabia's dependence on the U.S. has put it in a dangerously exposed position.

Reforms

CONTINUED FROM PREVIOUS PAGE

place. More recently the bankruptcy of the Crown Prince's attempts to pursue an independent Saudi line over Camp David last spring almost precipitated a crisis of confidence in Fahd, badly overworked as he was.

Yet to the surprise of no-one, his absence merely produced confusion and he re-established his authority over foreign policy and disbursement without difficulty. There can be no doubt over his succession, only about the limitations the family will place on the growth of his power. At the very least, it appears that he must accept Prince Abdullah, the conservative commander of the National Guard, or his nominee as crown prince in place of Prince Sultan, the defence minister, with whom his relationship is marginally better.

If the formal system works, it must be remembered, first that tradition and sentiment militate

against the young, the Shiites, the regions outside the Saudi heartlands, foreigners and the door of criticism, opened by Jubailman, has yet to be closed and by virtue of his Americanism and his financial power, Fahd is particularly vulnerable.

In assessing how this in-

women; and second, that the

issue is not the absence of any

elected body to represent

opinion. After all, the Govern-

ment makes few demands on

the population, there are no

taxes to speak of, people are

free to do business almost with-

out regulation; schemes that

might create popular demand

for representation (like mili-

tary conscription of formal

kind) are opposed for exactly

that reason. Without fiscal con-

trol, the Majlis Al-Shoura will

ever be a cipher.

The burden of political

demand is for greater consulta-

tion and, to a much lesser

extent, greater rectitude.

Embarrassed by the Mecca

fiasco, the Royal Family may

need to give up a portion of

its power if only to forestall a

polarity of rulers and ruled. It

will not do so willingly.

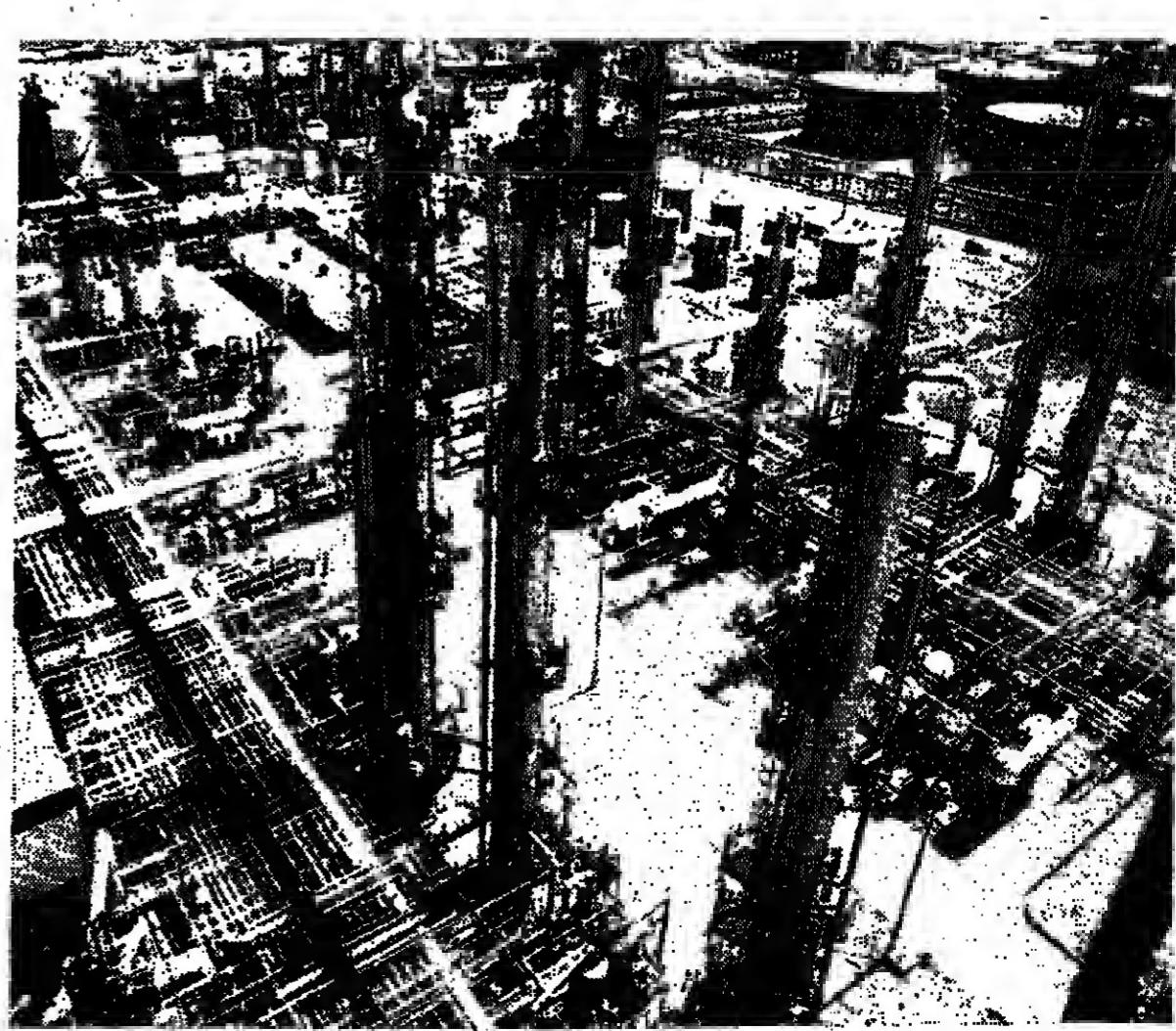
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SAUDI ARABIA IV

Areas of military weakness revealed

IN THE PAST 15 months, the Saudi Arabian armed forces have shown to be as weak and feebly-led as most informed people—excluding sycophantic arms salesmen, the New Left and, in its more foolish moments, the Israeli general staff—knew them to be.

First, in February, 1979, the Kingdom dared not make the slightest gesture of military support from its own resources for its ally North Yemen when a small, but dangerous, border war with South Yemen flared up. It was obviously out of the question to send in large-scale military reinforcements, but a flypast of Saudi F5s and Lightnings over Sanaa, the North Yemeni capital, would have stiffened morale there and alarmed the South. As it was, the Saudi forces, though placed on the alert, did nothing, and Riyadh called instead on the U.S. to bolster North Yemen with arms and to reassure faint hearts in the Kingdom itself, at the same time.

Secondly, the Saudi National Guard and the army are generally considered to have badly mismanaged at least the initial stages of the siege of the Grand Mosque in Mecca in November and December. Soon afterwards a new chief of staff, a new army commander and a new air force commander were appointed.

The armed forces of several other Arab countries would not necessarily have acted any differently in either case, and considering the low quality manpower base and the sophisticated equipment they have to learn to handle the Saudi forces may be up to par. But the question ought to be asked, both by the western countries which supply Saudi Arabia with arms and depend on its oil supplies, and by Saudi citizens, who see a third of the national budget going on defence and security, whether the Saudi forces are developing in the best way to become an effective deterrent and defence force against the Kingdom's enemies.

Vast spaces

No one seriously expects that regular forces of only about 44,500 men, supplemented by a further 26,500 paramilitary forces, including the National Guard, would be capable of defending the vast wastes of the Kingdom and its principal oilfields against a large, well-equipped invading force, let alone launch any serious offensive.

This means that in combat it would be extremely unlikely that the Saudi forces could withstand an Israeli attack in the north-west, an Iraqi attack in the north-east, or an attack by the combined strength of the two Yemens in the south-west. The Saudis might be able to

match the forces of one Yemen on its own.)

But these are highly theoretical contingencies and any invader would be strongly deterred by the enormous expanses of sun-blasted sand separating the Kingdom's major centres of population and power from each other and from the border. And if there were an invasion from any country but Israel, Saudi Arabia could reasonably expect help from its chief ally, the U.S.

Far more likely threats are the possibilities of air attacks on Saudi cities, border skirmishes of the kind that flare up occasionally on the process of acquiring American AMX-30 tanks and the other in raid oases and murder sheikhs, needed to sustain a large tank

ground officers who form the backbone of other air forces.

The regular army, which numbers 35,000, has no specific counter-insurgency units, (unless one counts the parachute battalion). But it has an astonishing quantity of equipment in hand or on order considering its relatively small numbers. It has plenty of armoured cars and other vehicles which give it flexibility, but an enormous amount of the army's strength and manpower is concentrated in two heavy armoured units, one equipped with French AMX-30 tanks and the other in the process of acquiring American M-60 tanks, each with its own distinct support group, one French, the other American concerns.

As well as polarised according to manufacturer with each arm (except the navy), the regular forces are poorly co-ordinated with each other, even excluding the National Guard.

Co-operation between the army and the air force is still in its infancy, despite the large transport fleet, and air defence is split between the missile batteries operated by the army and covering the oilfields, Riyadh and the Mecca-Medina-Jeddah triangle, and the Lightnings operated by the air force.

The entire defence establishment, including the National Guard and the intelligence organisations under Prince Naif, Minister of the Interior, are never seen as a whole.

These problems were obvious at Mecca where the overall commander, Prince Turki bin Faisal, the head of the Directorate General of Intelligence, was unable to co-ordinate the Ministry of Defence forces (primarily the army) and those of the Ministry of Interior under Prince Naif. Most of the government deaths were caused by a foolish attempt to land a helicopter under heavy fire, in broad daylight in the centre of the mosque.

Problems also arose in the National Guard where officers from the modernised battalions were put in charge of men from the unmodernised units. These refused to obey orders from anyone but tribal officers, and some men deserted.

The basic reason for the way the forces are developing is that the Royal Family is well aware that Third World regimes are usually overthrown by the armed forces, rather than anyone else. It wants to have reasonably big forces, for reasons which include the need for a national virility symbol, and to be able to fulfil some obligations to other Arab states (Saudi Arabia sent 700 men to the Arab peace keeping force in Lebanon).

The Kingdom wants to defend itself against external attack. But the need to defend the Royal Family comes first and it is not considered in the Royal Family's interests that the forces be too efficient, too well coordinated or too used to show-



Bedouin horsemen of the National Guard, whose main task is to protect the Royal Family. Other units of the National Guard use armoured cars.

DEFENCE

JAMES BUXTON

for example—and to sabotage the oilfields.

The Kingdom's chief defence requirements would therefore seem to be: a strong and effective air defence system, consisting of both aircraft and missiles; a well-co-ordinated, highly mobile army capable of being air lifted to trouble spots for tough fighting demanding high initiative; a force well-trained in counter-insurgency techniques; and a useful coastal navy to guard the long Gulf and Red Sea shores.

How well do the Saudi armed forces match up to these requirements?

First, it should be remembered that the forces are divided between the regular army, navy and air force and the National Guard. The first three are under Prince Sultan's Ministry of Defence, the last under the totally separate command of Prince Abdullah. The National Guard is designed as an internal defence force responsible for guarding cities and the oilfields and is deliberately intended to be a counter-weight to the regular forces, a defence for the Royal Family and a means of making use of the loyalty of many of the tribes.

Divided into two parts—regular and territorial, the latter to be called up in emergency—it is more lightly and simply equipped than the army. Recently, though, the American Vioel corporation finished training four mechanical battalions using Commando armoured cars, while the British army maintains a mission of technical specialists who advise at headquarters, plus an engineer team. It is hard to assess

force over the distances which fighting in Arabia involves, it is difficult to see what the tank forces would ever be able to do, and they see into represent a major diversion of manpower away from infantry fighting to prestigious but complex and expensive mechanisation.

The air force is probably the most professional branch of the forces and has a solid basis in the training and support role performed by the British Aerospace Corporation (BAE), which runs both the King Faisal Air Academy, training pilots, and the Technical Service Institute training ground staff.

The company also provides armament support, construction supervision, medical services and so on, and services the 18 Lightnings which are the Kingdom's interceptor force and the two BAE StrikeMaster squadrons which are classed as counter-insurgency / training units. Trainees of BAE then go on to fly the 65 Northrop F5E fighter bombers, the 36 Lockheed C130 transports as well as other units which are in the hands of training teams from the respective American aerospace companies.

Their force will shortly be disrupted as some of the best pilots and technicians go to the U.S. to train on the highly-sophisticated F15 fighters, which will probably eventually replace the Lightnings as interceptors.

A major weakness of the air force is that despite the core provided by BAE it is still to a large extent a collection of units built around different aerospace companies and has no solid administrative base or corps of

intiative. So, it's not necessarily against the Royal Family's interests that the forces should be run with a careful eye on the commercial possibilities open to those who run the defence establishment with such colossal defence spending (defence and security took up a third of last year's official SR 180bn budget

and the Mecca-Medina-Jeddah triangle, and the Lightnings operated by the air force.

Given the enormous logistics

needed to sustain a large tank equipment; but they are much less good at maintaining or repairing it; that will depend on whether keeping the armed forces divided and busy "absorbs" their equipment stops them acquiring the "modern" ideas which are the first step to politicisation. Technical training of any kind inspires people to think broadly and often critically.

From the Royal Family's point of view it is not certain whether keeping the armed forces divided and busy "absorbs" their equipment stops them acquiring the "modern" ideas which are the first step to politicisation. Technical training of any kind inspires people to think broadly and often critically.

New ideas

The air force was the source of coup plots in 1969 and 1977 (the later a very feeble affair).

In the army there are said to be conflicts between young officers who come back from the U.S. bristling with new ideas but frustrated to find their commanders are of a more traditional hue. There are signs that more officers resent being members of what is in many respects a commercial organisation.

Conscription is desired by Prince Sultan, though this would initially weaken the forces by drawing manpower into training roles. He and other princes see it as a way of inculcating some national spirit and rigour into the life rather than purely as a means of strengthening the forces.

How well do the Saudi defence forces meet the objective criteria set out above? The defence system and the navy are in the process of development but could theoretically meet the kingdom's needs; but the Kingdom does not possess ground forces of the calibre it should have or trained to meet the kind of attack that is most probable by both sides.

It may be argued that the general level of attack of competence of most armies in the Third World is far less than it appears on paper and that most countries are not really threatened.

Unfortunately, that is not the case with Saudi Arabia, at least three of whose neighbours—Israel, South Yemen and Ethiopia—are military powers which take combat training seriously and could stage just the kind of border raid that Saudi Arabia appears so ill-prepared for.

In the event of a bigger conflict Saudi Arabia could reasonably expect the U.S. to step in.

Saudi Arabia does not want any public agreement on the U.S. having military facilities in the Kingdom and prefers to leave that to countries like Oman and Somalia, with which it seems prepared to finance trilateral deals, but unlike those two countries it already has large numbers of American equipment and personnel at virtually all its military bases. It would be far easier for the U.S. to use Saudi facilities in a time of emergency, than it would those of other states in the region and this is tacitly acknowledged by both sides.

Policies are undergoing intensive review

THE POLICY of all the OPEC aid-giving states is now under intense scrutiny. In the wake of the doubling of the oil price in 1979, there is mounting pressure—both from the developing and the industrial countries for OPEC—to compensate Third World states for the damage their balance of payments are suffering.

This comes on top of the mounting anger of the African countries at the only partial fulfilment of the four Arab states' pledge of \$1.449bn in aid over the five years to 1982 given to Cairo, in 1977. And the Brandt Commission had made its own contribution to the debate, while virtually ignoring the fact that the OPEC countries are already substantial aid donors.

Saudi Arabia, as the biggest aid donor in OPEC, and one of the four biggest aid donors in the world, is not taking a very prominent part in the debate. Its decision-makers' attention is focused on the more explosive foreign policy issues of Afghanistan, Iraq, the Yemens and Palestine.

Rather, the muddled and obscurantist Saudi aid-giving machine is more interested in trying to sort out its own inefficiencies and contradictions than in confronting global policy issues. For the past two years, the Saudi aid-giving operation has been under intensive internal review.

Early estimates

Preliminary estimates from OECD indicate that the Kingdom's disbursed aid rose in 1978 to \$1.8bn, compared with \$1.5bn in 1978. There was an increase in bilateral and multilateral aid and an important reason for it was the increase in contributions to the Arab front-line states—Syria and Jordan—and the Palestinians agreed at the Baghdad summit of November 1978. The 1978 figure is still less than the record \$2.4bn of 1977.

The bulk of Saudi aid is in effect programme aid—direct budgetary or balance of payments support—as opposed to aid tied to specific projects (project aid). The Kingdom is supposed to grant \$1bn a year to the confrontation states and the Palestinians under the Baghdad agreement, in which previous commitments under the Rabat and Khartoum summits were subsumed, and from which contributions to Egypt were subtracted.

Under this heading also comes annual budgetary assistance for North Yemen, for which the sum of SR 345m was agreed in June, last year. (In fact, the flow of this aid was cut off later in the year as a sign of displeasure with North Yemen for concluding an arms

deal with the Soviet Union.) Under this heading would also come such things as contributions to Afghan rebels and presents to visiting heads of state.

Saudi Arabia is also a big contributor to multilateral Arab, OPEC, Islamic and UN aid funds. The bulk of the Kingdom's multilateral capital contributions were made in 1974 and 1975 as a spate of new or enlarged financial institutions were capitalised. But this year, for example, the kingdom agreed to donate \$55m to the UN's World Food Programme over the five years to 1982 given to Cairo, in 1977. And the Brandt Commission had made its own contribution to the debate, while virtually ignoring the fact that the OPEC countries are already substantial aid donors.

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deal with the Soviet Union.)

The SFD said it was not more forthcoming with information because only Saudi nationals are allowed to compile the fund's overall accounts—and given the national manpower shortage the fund cannot find

any Saudi nationals to do the work.

Despite the substantial amount of money it commits, and presumably disburses, staff admit and outsiders who deal with it confirm that the fund is in some disarray.

short of staff from the doorman upwards, and barely able to keep pace with its workload.

Contractors depending on funds authorised by the SFD complain of interminable bureaucracy.

"It takes about six months and two trips to Riyadh to get an allocation for a new pencil sharpener," one embittered contractor recently complained. As many Saudi institutions, the senior Saudi staff are decisive and industrious, but their underlings, both Saudi and non-

any. Saudi nationals to do the work.

receive about \$260m over three years. Saudi Arabia had been the biggest contributor to the Witteveen facility, which was a source of part of the funds to which the IMF provided Sudan.

But the object of the IMF agreement was to give Sudan the seal of approval so that other sympathetic states would make pro-

gramme aid grants.

made a loan of \$300m to Sudan.

The Kingdom subsequently

But two-thirds of it is earmarked for projects including a new port and airport, which are arguably of only medium priority, and which, if implemented, would mean Sudan breaking its agreement with the IMF not to commence new projects, but to concentrate on finishing or rehabilitating old ones.

But Saudi Arabia's project aid is easier to control and easier to understand than programme aid; the crying need of developing countries, however, is for fast disbursing funds and these Saudi Arabia is reluctant to supply.

Now the kingdom's reassessment of its aid policy has been overtaken before reaching any firm conclusions by the plethora of proposals from different quarters for a far bigger transfer of resources from the OPEC states to developing countries.

The proposals include those of Venezuela and Algeria for a new OPEC aid agency with a capital of \$200m to give payment support to poorer countries; there are the proposals of the Group of 77 developing countries made at last year's Manila conference; there are proposals for expanding the IMF and the World Bank; there are the proposals of UNDO; and there is the Brandt Commission call for the OPEC countries, as well as the industrial states to transfer their resources to the third world.

The Kingdom is certainly prepared to consider all these ideas, though Sheikh Abu al-Khalil says he wishes they could be filtered so that the kingdom would have only to consider one composite proposal.

But the kingdom generally resents the implication that the poor countries' balance of payments problems are entirely the responsibility of OPEC, particularly as it fought hard but largely unsuccessfully last year to prevent oil prices rising too fast.

It resents the implication that it is a grudging and stingy aid donor.

Yet in a reference to the fact that the bulk of OPEC (and Saudi) aid goes to a few near-neighbours of the Arab oil states, Mr. Abdullah Alireza, the Deputy Foreign Minister, told

the Financial Times: "I can't enter an argument with you about some countries getting more aid than others."

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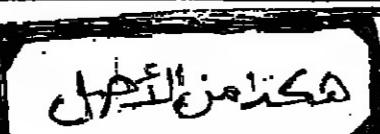
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HOFUF

YEMEN ARAB REPUBLIC
BRANCHES OF BANQUE
DE L'INDOCHINE ET DE SUEZ
SANA'A
TAIZ
HODEIDAH

LEBANON
BANQUE LIBANO FRANCAISE
BEIRUT

BANQUE SABBAG ET FRANCAISE POUR
LE MOYEN-ORIENT
BEIRUT

BAHRAIN
BRANCH OF BANQUE
DE L'INDOCHINE ET DE SUEZ
MANAMA

UNITED ARAB EMIRATES
BRANCHES OF BANQUE
DE L'INDOCHINE ET DE SUEZ
DUBAI
SHARJAH

SAUDI ARABIA is back in the kind of financial position it last enjoyed in about 1976: its revenue is comfortably exceeding its spending, and surplus revenues are once more being accumulated abroad on a large scale. The kingdom's financial fortunes have been transformed over the past year by the progressive doubling of the oil price and the Kingdom's increased levels of oil production.

Each month, Saudi Arabia should be earning about SR 23bn (\$7bn) from oil flowing at 9.5m barrels per day, and spend about SR 16.5bn (\$5bn). This should leave a net monthly surplus in the region of SR 6.5bn (\$1.95bn) to be invested abroad.

Yet, as in the years following the 1973/74 quadrupling of the oil price, Government spending is showing signs of rising to meet income following the dictates of what Professor C. Northcote Parkinson called Mrs. Parkinson's Law.

Some SR 160bn was originally budgeted for the current financial year, which ends in mid-May. But Sheikh Mohammed Aha al-Khalil, the Minister of Finance, recently told the Financial Times that as a result of supplementary allocations official spending would be in the region of SR 200bn.

For the 1979/80 financial year, total revenue, including non-oil revenue, is likely to be about SR 220bn. The full annual benefits to the surplus of the 1978 price rises will emerge in the next financial year, while for the current calendar year SAMA estimates that the surplus will grow by at least \$20bn. Investment income is destined to become an important factor in Saudi finances.

But it is hard so far to detect many signs that the economy is enjoying the upturn one would expect from a government spending 36 per cent more than the SR 147bn actually spent in the previous financial year—making this year's increase the biggest for five years. Nor is it at all clear what the additional funds have been allocated to. As in other low population oil states government spending is the main determinant of the level of economic activity.

So far, in fact, the Ministry of Finance has been displaying all the restraining instincts that developed over the past three years in bolding back spending. It has delayed by as much as

six months approving payments to contractors for work done and accepted—even in the case of highly reputable companies. The result was that, at least until recently, contractors were having to borrow Saudi Riyals from the commercial banks in a very tight market (a market made tighter by the outflow of private funds attracted by high dollar interest rates) and local inter-bank rates were in the region of 17-18 per cent for one

lend compensation payments, disbursements by the SDFD and REDF, and direct payments to the royal family. As Saudi Arabia's overall reserves started to decline from their peak of \$60bn (at the end of 1977) gloomy voices in the Saudi Arabian Monetary Agency (SAM) pointed out in early 1979 that, at current rates of spending, reserves could mean spending money on what is economically viable.

"There is no limit to irrational spending," he says.

But in the debate that has been raging for the past year or so over future spending patterns critics of wasteful spending have adopted the definition put forward by Mr. Abdul-Aziz Dukkail, formerly Assistant Deputy Minister of Finance, that absorptive capacity means spending money on what is economically viable.

"There is no limit to irrational spending," he says.

Because of the scale of the economy construction work is still going at a furious pace, even on infrastructure and housing, and unlike cities like Abu Dhabi or Muscat both Riyadh and Jeddah still have a distinctly unfinished look, while developers clearly envisage each city stretching many more miles out into the surrounding deserts.

Yet, for the visitor, the most striking thing about Saudi Arabia today is how relatively efficient things are: hotels are generally well run, food is good and the telephone works. The days of appalling congestion and misery are over.

But the more thoughtful Saudis regard the economy's current liquidity as being far from a blessing—a "disaster"

is what Mr. Abdul-Aziz Dukkail calls it. He argues that coming after a time when Saudis were beginning to face up to the need for fiscal restraint it can only stimulate consumption of a kind which even Saudis regard as wasteful and foster a psychology that makes Saudis think they don't need to work.

He, and many like him, would wish to see oil production brought down to a level that produced just enough income to meet reasonable spending needs. The trouble is that Saudi Arabia is such a big oil exporter that a substantial drop in oil production—well below the 3.5m b/d official "ceiling" now being breached—would almost certainly lead to compensating oil price increases which would restore income levels.

Port congestion

The fact is that since the bottlenecks of port congestion and shortages were broken Saudi Arabia has developed a tremendous capacity to spend and to absorb revenue, and the virtually institutionalised system of large commission payments on contracts mean that many people, from the Royal Family downwards, have a vested interest in the government spending as much money as possible.

The running down of the Kingdom's foreign exchange reserves was rather more striking than the budget figures indicate because many big expenditure items are not in the budget in the first place while Saudis shipping out their money may have accounted for \$30bn to \$50bn last year. Official figures include the gas gathering project in Eastern Province, some substantial defence programmes, some

bureaucrats could dream up and authorise; now it is taken to mean what the country can afford to spend without causing

GOVERNMENT EXPENDITURE AND REVENUE (SRbn)

	Expenditure Actual Budget	Revenue Actual Budget	Surplus/ Deficit
1975/76	31.7	110.3	+ 20.2
1976/77	128	116.9	+ 7.9
1977/78	138	111.4	+ 3
1978/79	147.4	130	- 14.6
1979/80	200*	160/200*	+ 20*

* Estimates. Figures revised upwards in view of 1979 oil price rises.

Source: Based on published and unpublished official Saudi statistics.



The Saudi Minister of Finance, Sheikh Mohammed Abal al-Khalil

article. Here only two points should be made: first, a very large amount of government expenditure during the plan period will have to go to maintaining the existing infrastructure at its present standard, in a fiercely hostile climate and a port congestion environment. This expenditure item could eat into the allocation for new development projects.

Secondly, as the economy depends on the Government pouring money into it any drop in the real level of state spending is likely to reduce the level of economic activity.

Yet all the indications about the Kingdom's new five-year plan, to be unveiled on May 15, are that it will embody the principles both of fiscal restraint and of fostering greater self-reliance among Saudis.

Though the amount of money to be allocated to Government spending during the plan period, which includes all government spending on the kingdom itself (but excludes aid and concessionary deposits abroad) has risen from SR 82bn to perhaps a little over SR 1,000bn, the figure will be in current prices.

The details of the plan and other crucial development issues are considered fully in another

for the whole economy."

It is a view that would probably be echoed by Sheikh Hisham Nazer, the Minister of Planning, who believes strongly that one cannot sustain an economy on construction expenditure and that in the future young Saudis should not be cushioned from the need for work and enterprise by the subsidies on a vast range of items from food and electricity to domestic airline tickets which are an enormous drain on the exchequer costing more than SR 6bn a year.

But, while he and Sheikh Aha al-Khalil, the Finance Minister, would like to see subsidies phased out, in due course, he tried to cut them in last year's budget but they were restored shortly afterwards by order of Crown Prince Fahd) there are many fundamental problems to creating a self-sustaining economy less dependent on government spending (and therefore on oil and gas), even with the considerable investment in manpower development the Government is planning.

The trouble is that there are so few other resources to develop—which is why Saudi Arabia was such a poor country until oil was discovered—and that oil will always retain a monstrous preponderance in the GDP as long as Saudi Arabia remains a big oil exporter.

Expenditure on new plan may exceed \$300bn

SAUDI PLANNERS have been extraordinarily coy about providing the final details of the Third Development Plan (1980-85), which is due to come into operation in the middle of next month. Indeed, relishing direct enquiries about the level of expenditure, Sheikh Hisham Nazer, the Planning Minister, said, "the only one who knows is the Minister of Planning and he doesn't know."

In fact, there were good reasons for this imprecision. For there have been enough statements from himself, other ministers and advisers to make plain the priorities and size of this forthcoming plan.

The Second Development Plan (1975-80) is drawing to a close and should generally be regarded as a success, and not just because Saudi Arabia's income is of such proportions that (in crude statistical terms) it was certain to exceed investment targets. It did, as was the case with the First Plan. Then financial requirements were put at SR 56.2bn (\$16.9bn), and actual expenditure totalled SR 78bn (\$23.4bn). Under the Second Plan, expenditure was calculated at SR 498.2bn (\$149.6bn). According to Sheikh Hisham Nazer about SR 700bn (\$210.2bn) will have spent.

The Second Plan has been successful in gradually altering the composition of the economy. Projections for the Government sector—12.9 per cent growth rate—have gradually decelerated from 23.9 per cent the first year to match the target rate in 1978/79.

In the non-oil private sector above-average performance in agriculture, transport, communications and storage offset poorer growth in the manufacturing and construction sectors.

As evidence that the shape of the Saudi economy is gradually changing SAMA shows that the contribution of the non-oil private sector to the GDP at constant prices has risen from 26.8 per cent at the beginning of the plan period to 34.9 per cent in 1978/79.

By sector, the achievements of the Second Plan were outlined at a conference in Houston, Texas, last December by Mr. William Grindley, a member of the Stanford Research

Institute (SRI), which has provided a team of planning advisers for all Saudi Arabia's plans.

He identified the main areas of success as:

- The reductions of the acute port congestion between mid-1976 and early 1977.
- Improvement in labour shortages.
- Success in reducing the rate of inflation to 10 per cent in the last year according to official figures.

For the Second Plan had as its first principle the need to "maintain the religious and moral values of Islam."

A ministerial committee

meeting last year studying the strategy of the Third Plan outlined as the top two priorities these same aims, adding that the role of the sharia (holy law) should be strengthened and that defence of religion and internal and stability of the Kingdom should be assured.

Furthermore, the elaboration

- To develop productive industries, notably the industrial zones of Tabuk and Juhail.
- To improve the quality of life in the smaller and more distant towns and villages.
- To develop the Kingdom's manpower resources by concentration on education and vocational training.

But he adds: "As the Second Development Plan was about 80 per cent infrastructure, we are rolling over whatever projects we did not complete (in fact, worth some 200bn riyals (\$60.4bn)), but there will be a reduction in the rate, but not the volume of investment in infrastructure."

Sheikh Hisham Nazer has also emphasised that in the plan there will be an increase in the participation of the private sector. This would involve in particular the Saudi Industrial Development Fund (SIDF) and the Real Estate Development Fund (REDF).

The Planning Minister was concerned that a balance should be sought between encouraging the private sector to involve itself in more nationally oriented rather than profit-motivated projects and providing easy credits. Subsidies should be reduced, he says. On food alone, in 1978/79 they amounted to 1bn riyals (\$300m) for a Saudi population which planners put optimistically and tactfully at the outside at between 6m and 7m out of 9m.

An important additional restriction on private sector operations was, according to this survey, the question of manpower. The Planning Minister emphasised this as being crucial to future calculations. Indeed, he cited this and the question of inflation levels as being the two main reasons for his inability to be precise about the costs of the next development plan.

Even at the last minute stage, calculations were still being made to decide whether the inflation factor for expenditure should range between 7 per cent and 10 per cent, roughly that of the U.S. and therefore affecting imports.

The Saudi Government is con-

DEVELOPMENT PLAN

ANTHONY McDERMOTT

Clear definition in the cost of construction.

To this should undoubtedly be added the expansion in education at the primary and higher level. At the same time, it is acknowledged that the performance at the key level of vocational and technical schools was bad.

There is little doubt, too, that an important gain from the Second Plan was the experience in preparing and administering a development plan. The Planning Ministry, is at a disadvantage in that its powers of patronage are less than those of other ministries.

The Third Plan came before the incidents in Mecca. From

the middle of 1978, 14 of the top policy and technical staff of the key ministries had been meeting to draw up strategies and goals. A year later, the Council of Ministers established the spending target. The expenditure ceiling was originally set at \$31.6 bn riyals (\$249.7bn) (allowing for an inflation rate of 7 per cent a year). Sheikh Hisham Nazer about SR 1bn riyals (\$210.2bn) will have spent.

However, as a result of both the rise in the price of oil and a re-appraisal of funds available and the demands of individual ministries, expenditure is now likely to exceed \$1,000bn (\$300bn).

But given that SAMAs conservative estimates for oil income from oil at between \$75/bn and \$80/bn this year, that the expenditure in the plan allows for inflation, and that SAMAs unhappy at having to cope with surpluses (possibly reaching in the balance of payments \$35bn this year), it is reasonable to expect that the expenditure of the Third Plan will exceed targets.

Sheikh Hisham Nazer has, in fact, been reasonably explicit about the Third Plan and its priorities. The three main objectives are:

CONTINUED ON NEXT PAGE

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SAUDI ARABIA VIII

Income may reach \$80bn this year

OIL

ANTHONY McDERMOTT

THE PRIORITIES and circumstances of Saudi Arabia's oil industry have altered considerably in the past few years. As recently as two years ago, the Government appeared to be planning to raise production to at least 14m barrels/day, and the U.S. was pushing for even higher levels.

Today installed capacity is 12m b/d, and production levels could be sustained at about 1m barrel less. But such have been the changes in prices and the politics of oil that to most Saudi officials the current production level of 9.5m b/d, 1m above the ceiling the government set at the beginning of 1978, seems too high, although this sets them at odds with the Arabian American Oil Company (Aramco), the producer of 97.1 per cent of Saudi Arabia's oil in 1979.

First oil prices have risen so stupendously (from Arabian light from \$12.7038 barrel in December 1978 to \$26 today), that it is becoming both financially embarrassing and uneconomic to continue to produce at current levels. For Saudi Arabia the issue of conservation is less pressing than elsewhere, for at current output it is assumed present reserves would last for 60 years. Nevertheless income has risen enormously from \$37.6bn in 1978, to about \$50bn last, and according to the Saudi Arabian Monetary Agency (SAMA), it could be as high as \$80bn on the basis of average production of about 9m b/d this year. One estimate has put the balance of payments surplus this year at \$35bn. SAMA admits openly that the placement of surpluses is becoming increasingly difficult. Addressing the European Management Forum in Davos in February, Sheikh Ahmed Zaki Yamani, the Oil Minister, made the point, "Alternative investments for surplus revenue are needed. Saudi Arabia produces and exports far more than it needs in regard to its financial requirements, and clearly levelling oil in the ground would at present be its best investment for its future." Or at least, "the time will come when we will not renew contracts unless we have an agreement or technology transfer."

Sheikh Yamani went on: "The sad situation that now exists is that every produced barrel of oil surplus to Saudi Arabia's financial needs is converted into dollar investments in existing money markets, where inflation sees to it that in real terms only negative returns are earned." In an interview, he reckoned that Saudi Arabia would require only production of 5m b/d "to live comfortably with all our commitments."

Secondly, Saudi influence within OPEC has waned. The

times have gone when Saudi influence on prices was ultimately paramount. There was no clearer example of this than the announcement earlier this year that the price of the reference Arabian light crude would be raised by \$2 to \$26 a barrel, backdated to January 1. The intention was to bring some pressure on other producers towards prices, one of the main planks of Saudi policy.

Unfortunately the effect was just the opposite, with other Gulf countries, and Africans producers all imposing further surcharges on their oil prices. On production levels, Saudi Arabia announced in March that 9.5m b/d would be sustained at least for the second quarter of this year, after a considerable degree of wavering and self-doubt. Sheikh Yamani, who has been highly critical of consuming countries accumulating both strategic and consumer oil surpluses pins his hope of reunification of prices on the absorption of crude oil surpluses reaching its limits. By the summer, he would hope, the oil producing countries will "have a good chance to sit down and reach a unified prices system."

Third factor

An important third factor is international politics. The events in Iran — reducing Iranian oil production by two thirds to about 2m b/d — and the overthrow of the Shah have indicated how society can be disrupted by overrapid economic development, and an apparently well-established ruling class swept away. The Soviet Union's invasion of Afghanistan plus the likelihood that later this decade, Russia will be seriously in the market for Middle East oil, have re-affirmed some of Saudi Arabia's worst fears about Communist intentions.

The U.S.-engineered peace treaty between Egypt and Israel has created further worries. The Kingdom is fully aware that its oil is potentially the most powerful weapon for bringing pressure on the U.S. to obtain a fair deal for the Saudi Government, that exploration should continue. As in 1978, there were six seismic teams (including a double team) operating. While experts are convinced that no finds on the scale of the giants will be made, they are confident that in Aramco's six retained areas all in the east of the Kingdom, Saudi Arabia's reserves can continue to expand through the finer delineation

of existing fields and the discovery of small fields. In 1978, a total of 120 wells was completed onshore and offshore for all purposes, and this number was increased considerably last year.

To maintain production levels, Aramco for more than a quarter of a century has been injecting gas to keep the pressure of reservoirs up. Since the early 1970s Aramco has been using salt water from prehistoric reservoirs for injection in the Ghawar field. In June last year, the first stage of the largest seawater treatment plant in the world, was opened at Ras-Qurayyah. At present 4.5m barrels/day of treated seawater is now being pumped into the north Uthmaniyah area of Ghawar. By 1982, with the completion of five more units, a further 3.6m b/d will be being injected into the Ain Dar and Shedgum sectors of north Ghawar. Costs so far for this project have amounted to \$750m. In addition, Aramco has been operating facilities to remove water and salt produced in association with oil in matured fields. In 1978, this capacity, used for north Ghawar and Abqaiq, totalled 475,000 b/d.

The order in the summer from IHI of Japan for four new desalting plants, will result by 1981 in an additional 1.3m b/d of crude being made available from wells in north Ghawar, shut in because of salt.

For some time, Aramco has

been operating on the assumption that it has been taken over completely by the Government. In fact mention of the intention to take over Aramco was first made in 1974. Talks began four years later and general terms arranged back-dated to January 1, 1976. Compensation has been settled, and ultimately it would be taken over by Petromin, which would become a National Oil Corporation. And yet, although Sheikh Yamani has frequently spoken and written of the formal takeover occurring shortly, it remains still a 60:40 ownership.

It may appear anomalous that the largest OPEC producer is still not theoretically master of its own house. But it appears not to matter, as Aramco, as its officials concede, operate in terms of production and orders as if the takeover had occurred and as if it was a service company. Cynics add the footnote that perhaps there is an added incentive in the four companies operating at full stretch through still having a 40 per cent participation rather than a completely new relationship. It is suggested, too, that there may be some dissatisfaction with the agreed production fee allowed per barrel, and the extent to which it covers the investment for the development of wells and further exploration. In addition, although it tends to be underplayed, Aramco's entitlements which related to levels of liftings are under dispute.



Sheikh Ahmed Zaki Yamani, Saudi Arabia's Oil Minister, at an OPEC meeting. Sheikh Yamani has consistently pressed for moderation in the cartel's pricing policy.

Expenditure on a huge scale

GAS

ANTHONY McDERMOTT

THE PACE at which the enormous natural gas-gathering and processing scheme in the Eastern Province is proceeding is a fine indicator of the degree of commitment of both the Saudi Government and the Aramco American Oil Company (Aramco) to this project.

Its history is now well-known. Saudi Arabia started in 1974 to investigate the feasibility of exploiting associated gas reserves. The original cost estimate by Texas Eastern Transmission Co. of Houston was \$5bn. In February 1975, Aramco was assigned by the Government the task of designing, constructing and operating this system.

But it is deliberate Aramco policy, at the highest of the Saudi Government, that exploration should continue. As in 1978, there were six seismic teams (including a double team) operating. While experts are convinced that no finds on the scale of the giants will be made, they are confident that in Aramco's six retained areas all in the east of the Kingdom, Saudi Arabia's reserves can continue to expand through the finer delineation

gathering system in operation which, according to its 1978 annual report, consists of 25 existing gas/oil separation plants (GOSPs). Work is also proceeding on additions to these GOSPs, whose numbers have since risen with the commissioning of new plants. The existing Aramco system is used partly for re-injection of gas back into oilfields to keep up reservoir pressures, partly for some locally used fuel, and partly for the Saudi Cement Company plant at Hofuf.

In addition, the now success-

ful Saudi Arabia Fertiliser Company (SAFCO) draws 43m cu. ft./d of methane from GOSP No. 3 at Abqaiq for the production of mainly urea, but also ammonia, sulphur and sulphuric acid. (Incidentally, SAFCO pays only pipeline costs for its feedstock.) Other gas is gathered at Abqaiq for pumping after separation into natural gas liquids (NGL) to the fractionating and treating plant at Ras Taoura.

Three main factors account for this escalation in costs. First, in the initial planning stages, detailed costing had not been fully done so that costs soon moved up swiftly. Second, inflation inevitably took its toll and was exacerbated by the project being pushed through at a time when Saudi Arabia's infrastructure was severely congested. Finally, the decision to extend the scheme to include a gas pipeline between Jubail on the Gulf and Yanbu on the Red Sea also increased costs.

The Government seems unperturbed by the prospects of this massive expenditure. Furthermore, once the premise is accepted that Aramco's oil production should be in the region of 9.5m barrels/day then logically the development of gas gathering system of these proportions and thereafter related heavy industry follows.

With the exception of three small natural gas fields, North and South Kidan, and Suhul, in Aramco's Retained Areas No. 5 in the Rub' el-Khalid Empty Quarter, Saudi Arabia's gas is produced in association with crude oil. Four-fifths of this gas is flared off. Aramco reckoned at the end of 1978 proved and probable gas reserves to be 65.715bn cu. ft. and 112.912bn cu. ft. respectively. Thus gathering gas, and the average rate is 600 cu. ft./day produced with each barrel of crude oil lifted, will reduce a waste of resources. Furthermore, it will provide cheap feedstock for the country's ambitious industrial strategy based on the development of the petrochemical and metallurgical projects in the Jubail and Yanbu zones. This, it is hoped, will strengthen the Kingdom's efforts to diversify its economy and also provide substantial income in addition to that earned from crude oil sales.

Aramco already has a gas

intervals. Each module will be independently capable of processing 375 m cf/d, to give Shedgum an overall capacity of 1.5m cf/d.

According to Aramco, the Shedgum plant's daily product yield will be approximately 700m cf of sweetgas, 160,000 bbl of recovered NGL (propane, butane and natural gasoline), 780m tons of ethane and 1,600 tons of sulphur.

It is supplied through gather-

ing lines from 10 GOSPs in the Shedgum and Ain Dar areas of the Ghawar field.

The third element, the NGL fractionation plant at Ju'aynah, close to Ras Tanura, began start up procedures in January with an initial flow of 25,000 b/d feedstock from the Berri gas plant. Start up operations were brought to an end last month with an initial flow of between 40,000 and 50,000 b/d. The plant will reach its full capacity of some 300,000 b/d of ethane plus NGL when the four Shedgum modules become operational. The Ju'aynah complex, which was designed as the main fractionation and export centre for NGL for the Eastern Province system, consists, besides the fractionation plant, of an onshore terminal with refrigerated storage for up to 2.4m barrels of propane, and up to 1.8m barrels of butane, and offshore liquid petroleum gas (LPG) (propane and butane together), loading facilities that are connected to the onshore terminals by a six-mile long trestle because of the shallowness of the waters of Ju'aynah.

The first, the Berri gas plant,

was commissioned in October

1977, and processes 400m cf/d methane destined as feedstock for Jubail (or initially for power generation) and produces 54,000 b/d of NGL. Oil from the offshore Berri field flows

into propane, butane and natural gasoline, is for export. Refining the associated gas will also leave Saudi Arabia with about 3,900 tonnes/day of sulphur for export. The system is already enormous—it will add 10 per cent to the world's capacity for NGL and make the Kingdom the world's chief NGL exporter for many years—and it could be even further expanded. It has been estimated that offshore oil fields producing associated gas—this would mainly be Safaniya—could add another 300m cf/d, as was originally conceived in the original plans. Whether the gas-gathering scheme will be a success or failure will depend on two chief factors.

The first is the question whether there could be a surplus of feedstock for the industrial projects in the event of delays in their construction. The second depends on the ultimate viability of these projects and whether there will be a market for Saudi Arabia's NGL exports. At this stage, it does not look as though those projects will be able to plead as an excuse the establishment of projects to provide cheap feedstock.

Predictably, the Saudi government remains optimistic. Dr. Abd-Hadi Taher, the Governor of Petromin, was already claiming last October that it had sold, at least in principle in the form of letters of intent, all its available NGL up to the mid-1980s. It will consist roughly of 40 per cent propane, 30 per cent butane, and 30 per cent natural gasoline. And earlier this month, Mitsubishi Corp., Mitsui & Co., C.I.T.O. and Nippon Oil signed the first direct contracts for NGL and LPG, reportedly with each company buying 250,000 tonnes of each product. Dr. Taher told the influential Nicosia-based Middle East Economic Survey, that the prospects for gas liquids were looking very healthy indeed. "Earlier we had projected a surplus of NGL/LPG in the mid-1980s," he said. "But now we think the market will be more or less in a state of equilibrium at the time."

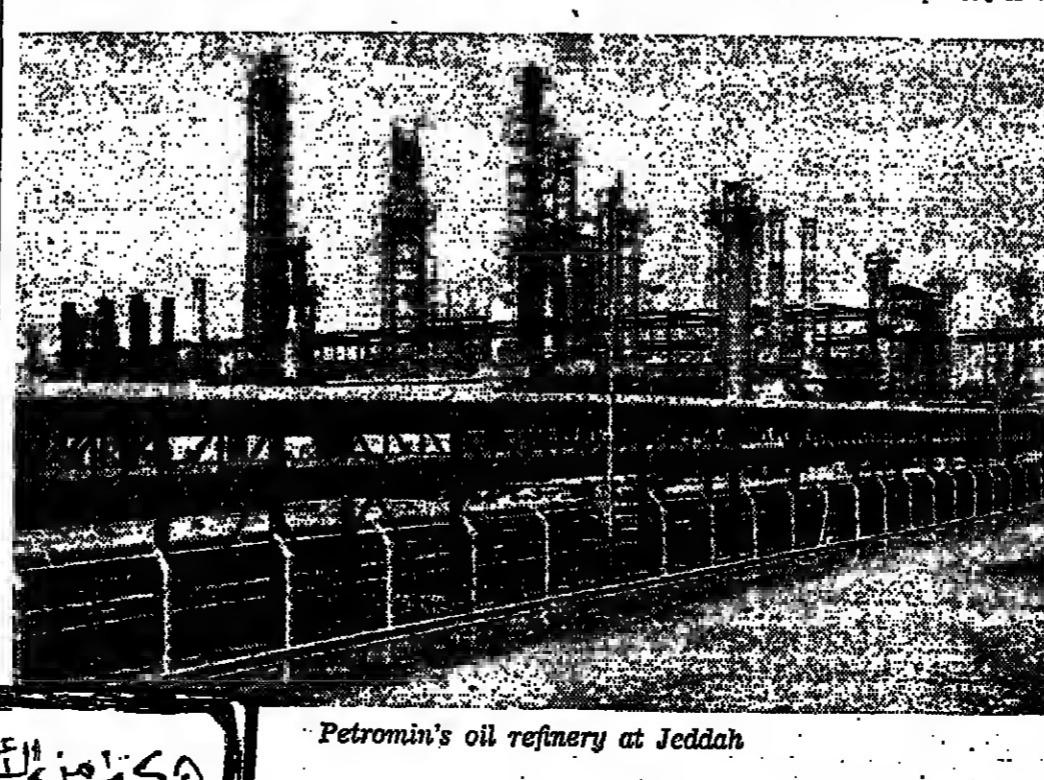
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Petromin's oil refinery at Jeddah

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Information for the Eighties

I. MAINTENANCE & OPERATION ACTIVITIES

1. Air Defence Facilities
2. Government Administration Complexes
3. Government Border Centres
4. Government Complexes Training Facilities
5. Hajj (Pilgrimage) Air Terminal Facilities
6. Traffic Lights, Controllers and Systems in all cities of the Kingdom

II. ELECTRONIC, ELECTRICAL AND MECHANICAL ACTIVITIES

1. Installation and commissioning of turnkey facilities involving electronic, electrical and mechanical facilities and installations like Weather Surveillance Radar, Radar, Runway Visual Range Systems, Transmitters, Automatic Stations, etc.
2. Installation and expansion of permanent and interim electricity networks for Government Centres and Complex Facilities.
3. Power Generation Plant and Stations.

III. CONTRACTING ACTIVITIES

1. Establishment and operation of four modern driver Training Schools in the Kingdom.
2. Road and Civil Constructions.

IV. COMMERCIAL ACTIVITIES

- A. Representation of leading international concerns and procurement and commissioning of Electronic Equipment Systems and complete Turnkey Projects in the fields of:
 1. Traffic and Instrumentation.
 2. Meteorology and Electronics; Radar, Equipment and Turnkey Systems, Navigational Aids, Avionics, Satellite Systems and Weather Stations.
 3. Air Traffic Control Equipment.
 4. Instrument Landing Systems.
 5. Telecommunications:
 - a. Telecommunication Operations and Systems
 - b. Public Telecommunications Systems
 - c. Private Communication Systems
 - d. Microwave Systems
 6. TV, Supply and Marketing of Videotapes.
 7. Representation of the American company Doron for the production of simulator equipment and electronic teaching aids for driver instruction, awareness and traffic safety.
 8. Representation of the Norwegian company Kongsberg for the gas turbine generators.
- B. Representation of leading Arab TV organisations.
- C. Production and distribution of TV Programmes and Series.
- D. Light and Heavy Mobile Workshops for various uses.

V. PREVIOUS ACTIVITIES UNDERTAKEN BY THE ESTABLISHMENT

1. Distribution of surface mail throughout the Kingdom.
2. Unloading of cargo from ships by helicopters.

VI. AFFILIATED AND ASSOCIATED COMPANIES AND PARTNERSHIPS

1. DALLAH AVCO TRANS ARABIAN COUNTRIES COMPANY LTD. (DATACC)

- Undertakes the maintenance and operation of vast civil, mechanical and electrical facilities in the Kingdom of Saudi Arabia and the other Arab countries. DATACC is currently implementing large projects in this field, some of which are:
- A. A five-year contract concluded with the Civil Aviation Department for the maintenance and operation of the civil, electrical and mechanical facilities, installations and terminal buildings and for the implementation of capital improvement programmes of (14) Civil Airports in the Kingdom.
 - B. A five-year contract with the Ministry of Defence and Aviation for the maintenance and operation of the civil, electrical and mechanical facilities and installations and the implementation of capital improvement programmes for five Royal Saudi Air Force bases throughout the Kingdom.
 - C. Various other maintenance and service contracts with Government Ministries, Agencies and Aramco.

2. THE MEDICAL CENTER COMPANY LTD. (MED-CENTER)

Specialises in the supply, installation and maintenance of modern electro-medical equipment with the co-operation of Philips and Siemens Companies particularly in the field of X-ray equipment. The activities of the Med-Center Co. cover hospital furniture, in-patient and out-patient clinics and turnkey hospitals and mobile hospitals.

3. THE ARAB MEDIA COMPANY (ARAMED)

Specialises in Public Media Services and the representation of leading Arab TV organisations and the production and distribution of TV Programmes and Series.

4. THE SAUDI PREFAB & PRECAST HOUSING CO. LTD. (SAPRECO)

Specialises in manufacturing prefabricated and precast housing units of various models.

5. DALLAH INDUSTRIES COMPANY LTD.

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8. ARMARTEC COMPANY LTD.

Specialises in Rendering Services, Research and Technology activities related to the Environment.

9. THE SAUDI MARKETING AND TRADING COMPANY (SUMATCO)

Specialises in commercial activities with particular emphasis on the supply and marketing of Chemicals and Medicines.

10. Dallah Establishment is also involved in the activities of several leading concerns like Tihama Advertising Agency, Okaz Printing concern, Okas Publishing concern, The Saudi Arabian Hotel and Tourism Company, among others.

11. SAUDI ELECTRO MECHANICAL COMPANY (SAEMCO)

For power stations installation and maintenance and electrical network installation.

12. TRANS ARABIA SUPPLY COMPANY (TASCO)

Supply of material, equipment and services throughout the Kingdom.

13. NATIONAL EMPLOYMENT SAUDI COMPANY (NESCO)

Supply of manpower throughout the Kingdom.

VII STAFF

The staff of Dallah Establishment and some of its affiliates amounts to about 4,000 employees comprising a large number of engineers and specialists in the various fields of civil and road construction, sanitation, power generation, air-conditioning and mechanical, electrical and electronic installation and maintenance activities. The staff also comprises about 1,500 specialised technicians and assistants to undertake the arduous technical responsibilities of maintenance and operation activities and the other concerns of the Establishment. The administrative staff comprises Top Management, Executives, Directors, Accountants, Translators and Study and Analysis Personnel, the remainder are Skilled Labour, Semi-skilled Labour, Ordinary Labour, Drivers, Watchmen, etc.

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SAUDI ARABIA X

Life becoming easier as oil revenue rises

SHEIKH Abdullah bin Rimah marshals a hundred black tents in the country about Jawi, on the northern margin of the Neftud desert.

Compared to the townsmen, his people are poor, and the rains have not been good.

Already the young men are away 11 months of the year, returning at the Ramadan holiday to shower their families with "townee" cash.

Sheikh Abdullah hardly needs land, money and building blocks for the crude concrete boxes that are the first taste of settled life for so many beduin in Saudi Arabia.

An old man, Sheikh Abdullah approaches first the traditional sources of patronage. The Amir of Jawi grants him some land, a strip of desert some way from the town, waterless, literally without value until five years ago. He flies to Riyadh, taking his seat on the Boeing 737 without curiosity—and for the price of an English commuter rail ticket.

At the tower on Riyadh's Airport Street, which houses the Government's Real Estate Development Fund, he mortgages the Amir's land for a loan to cover the cost of building his village.

At the offices of the Saudi Industrial Development Fund upstairs, he proposes a loan to cover half the cost of a concrete block plant; he does not trust operators in Buraidah, and Dammam. The loan will carry a nominal commission, but he can hope to amortize the plant by applying demand in Jawi. Life is becoming easier, in purely material terms, for all Saudis.

It would be surprising if this were not so, given the rising level of oil revenue since 1973 and a Saudi population of only 5m, inured, until recently, to a struggle for subsistence.

Per capita income is between \$10,000 and \$15,000, up to 50 times that of neighbouring North Yemen.

Equally, the Saudi Government has not seen the need to recoup the enormous and inflated cost of providing Saudis with the necessities of comfortable life.

Electricity is charged at a rate of U.S.\$ cent per kilowatt-hour—all the companies are subsidised—and few Saudis in the towns cannot afford to waste power in extravagant air-conditioning.

Medical care and secondary education, where they can be provided, are free; university

students receive generous stipends.

To protect the public from inflation, the Government has subsidised basic foods and household goods to the tune of some \$5bn a year in 1979. That year, the original State budget proposed a cut in subsidies as an effort away from consumption spending; a public outcry ensured the vote was restored.

The throne, and individual members of the Royal Family, also disburse considerable sums either in response to the petitions of beduin that occupy so much of the King's day or through Prince Abdullah's National Guard and Prince Sultan's armed forces.

SPREADING THE WEALTH

JAMES BUCHAN

Cash civil lists for members of the Royal Family are no longer given as a matter of course (in contrast to the situation of the 1950s, where about £20,000 was being disbursed to each member). Nowadays, none of the Princes is without land.

This prosperous picture must be qualified. Although the per capita income is high, at least two-thirds of national income goes until now been invested in building projects, or State industry and assets held abroad so that household incomes would be much nearer \$5,000 a head. The SDF believes that, despite the subsidies, over 40 per cent of household spending is on food.

Pattern

Further, the first beneficiaries of the boom that followed the quadrupling of oil prices in 1973-74 were not ordinary Saudis, but the merchants, construction firms and middlemen. It appears that household incomes did not soar in a consumer boom until 1975.

Construction has slowed since 1978 and it is strongly predicted that household incomes have followed the same pattern with the same time lag. Before the disorders of last winter, the Government proposed spending plans for the next five years that were marked by a strong bias against construction and, presumably, any similar

dramatic growth in household incomes.

They are continuing with a growth in the Sandi population that, for all the doubts about the 1974 and 1977 census surveys, is clearly over three per cent.

Actual poverty still exists. It occurs where desert or mountain barriers have blocked the flow of construction money, as at the decayed town of Jizan in the south-west, or where long-standing sectarian attitudes have proved hard to dislodge, as in the Shi'ite villages of the Eastern Province. Many immigrants, and particularly those pilgrims, who have stayed on illegally, live in appalling conditions.

fisherman to stay at his craft merely allowed "many to take a windfall and leave the industry," in the words of the Planning Ministry.

Men such as Hisham Nazer, the Planning Minister, have pointed to the third danger in the growing sense among Saudis that the State will provide all.

Many in the Government feel this has undermined individual and national independence.

At one level, the major State bank for housing, industry or farming have very poor repayment records.

The Real Estate Fund has committed nearly \$13bn, representing perhaps as many as half a million dwellings. As if in despair, the fund recently decided to offer 25 per cent rebates for those who pay their instalments on-time. This move is regarded by many bankers as the first step towards a general cancellation of debts.

It has been argued that these issues matter little, since oil wealth is either fortuitous or providential and is trickling down. This appears to be optimistic. Oil revenue is regarded by almost all Saudis as the English regard what they pay in taxes and how it is spent is the subject of the greatest importance to them.

It is not simply that corruption and waste are becoming political issues, but that expectations are irreversible. The first oil taxes were the responsibility of the ruler and, even late in the 1940s (when the first budget was published), the largest spending item was for cars, drivers and gasoline to transport the Royal Family between Riyadh and the towns and camps of the west. The earliest public works, such as the Jeddah water supply of 1946, were royal generosity, not duty.

In the course of the 1950s, the extravagance of the court all but bankrupted the kingdom. The then Prince Faisal, as Prime Minister, devised grants of land as an alternative to civil lists that he was powerless to stop. It is ironic that this measure, designed to curb disbursement, has proved one of the major drains on revenue as the development plan of 1975 gave a compensation or building value to tracts of sand, granite, saltmarsh and even, in Jeddah, the inner coral reef.

Inevitably, the foundation of the Real Estate Fund in 1976 contributed to the speculative pressure and the immense contract.

For young Saudis who do not own land, the obstacles to building up capital are formidable; these partially explain the squall scramble for gold of the past year.

Second, many of the mechanisms installed to spread oil money have been ill-designed and either worked against their object or generated inflation. The Real Estate Development Fund had to close for nearly a year because of chaos, not only in the fund itself, but in the rural areas where demand for materials had got quite out of hand.

A grant of \$3,000 for each

increase in land values is the basis of most Saudi fortunes.

A single compensation payment, made for a few acres of saltmarsh near Jubail, would buy much of the Grosvenor Estate in London. Faisal's first royal grants, now a hotchpotch of small palaces in west Riyadh, look paltry to the vast princely tracts further west, planned out for universities, an Olympic stadium and a diplomatic quarter.

Land is still at the heart of Saudi ideas of wealth. Only very few Saudis have a conception of the opportunity-cost of money and the dampening effect of the real-property market since 1973 has not been followed by equivalent sales of land or reductions in rent.

Almost the first response of King Khalid after the siege at Mecca was an order to restart grants of land; these had flagged simply because almost all land with the remotest speculative value under the Government Plan was spoken for, while new apartment blocks stood empty.

The Government has also tried to ensure that what profits

were made from the translation of oil money into building should accrue to Saudis.

A sugar refinery that was proposed by Prince Abdullah Al-Faisal and Tate and Lyle which the SDF could not justify, even on the argument of "strategic value," is believed of Saudi industrialists, was not granted Government finance.

Since 1978, the rule has been that intermediaries in Government purchasing should also be majority Saudi-owned, though large commission payments, that have survived criticism, muted at home, strident abroad, have been "squeezed" by the greater competition since 1977.

In the absence of other factors, the Saudis insisted that held up payments for compensation and payments of dubious worth or with large commissions by sticking closely to the letter of its published budget.

Until the Mecca incident, when the King ordered the backlog of compensation to be cleared, and no new work began without payment of compensation, it was estimated that the City of Jeddah alone owed \$1bn.

ful quarters that it would not otherwise feel ready to oppose.

A sugar refinery that was proposed by Prince Abdullah Al-Faisal and Tate and Lyle which the SDF could not justify, even on the argument of "strategic value," is believed of Saudi industrialists, was not granted Government finance.

But this form of control merely increased the weight of overwork that drove the crown prince to the point of nervous exhaustion in the spring of 1978, while those of his immediate family involved in business were keen to enjoy an unfair advantage.

In the absence of other factors, the Saudis insisted that held up payments for compensation and payments of dubious worth or with large commissions by sticking closely to the letter of its published budget.

For some time now, Crown Prince Fahd has been the authority for all but the most modest disbursement and this has permitted the Government to reject demands from power

The new Five-Year Plan reflects firmly this haphazard way of dispensing the wealth.

First, it proposes a shift away from construction as a generator of private incomes. According to the SDF, "if all projects now under way or planned proceed as scheduled, and no new projects are started, by 1984-85 project spending in real terms will be no more than half this year's level of \$30bn."

The Plan offers instead, major assistance to the private sector to generate capital, reform of loan evaluation and disbursement help for selected regions "with growth potential" (presumably Asir); while a more liberal banking atmosphere, even some form of stock exchange, are promised to help private capital formation.

At the heart of this new stability may be the sense that the high expectations of the population are neither politically safe nor socially desirable. But reality will be somewhat different as the King's decrees over land and compensation have already shown.

Doubts over stability of overseas investment

IN THE ideal land of the Third Five-Year Plan, Saudi Government oil revenue and the earnings on its foreign assets would equal the requirements of development. The maintenance of a large surplus," the Finance Minister, Mr. Muhammad Abu Al-Khalil, said recently, "is not consistent with our economic expectations."

Yet this calendar year, the Government is likely to see a surplus of nearly \$30bn over its budgeted spending.

For a number of reasons, the plan proposes a curb in the growth of spending over the next five years. If this policy is achieved, and provided that the period sees no repetition of the world oil glut of 1978, the Saudi Arabian Monetary Agency, the country's central bank and investment authority, expects the surplus to exceed \$20bn a year until 1985.

Already, SAMA's small Foreign Department and its advisers from Baring Brothers and Merrill Lynch White Weld have to dispose of over \$300m a day into investments overseas. SAMA is responsible for investing funds from various government accounts and special funds, but the bulk of its responsibility—or about \$240m today—is payment for oil.

Nightmare

The doubling of the Saudi oil price in 1979 was considerably less welcome than the four-fold increase of 1973-74. The jump in revenue makes a nightmare of the Government's attempt to use a tight spending policy to curb inflation and the growth of foreign labour and to engender some social stability. Equally, the return of the surplus occurs at a time of unprecedented doubt over the stability of overseas investment, aggravated by the freezing of Iranian assets in the U.S. banking system last November, and over international payments system strained severely by dollar financing of oil imports.

The dilemma is complicated in that the Saudi Government dare not and will not treat oil policy simply as a function of domestic revenue needs. Although SAMA was alarmed by the mounting rate of disbursement through 1978 and part of 1979, the higher production levels since the Iranian revolution are primarily a response to world, and particularly U.S., needs.

In 1974, Saudi Arabia enjoyed a current account surplus of \$24bn and was unable to spend its budget. By the middle of 1978 an IMF staff report found the budget in deficit by about \$2bn and estimated it would be \$12bn short for 1978-79. That year the balance of payments registered a small deficit.

Indeed, so serious was the spending of foreign currency that SAMA estimated at the end of 1978 that total reserves would be down to half the 1977 figure by June 1980; and that the level of reserves over and above the amount required by law would be down to zero by the end of this year. (About \$25bn is earmarked for the full backing of the currency, an account to cover all outstanding Government letters of credit, such international commitments as the \$2.5bn for the IMF and the capital of the state funds).

Impressed by the SAMA projections, the finance ministry moved in 1978 to control the budget much more closely while the price of oil continued to climb. By November 1979,

reserves stood at \$57bn, according to the governor of SAMA, Abdul Aziz Al-Quraishi. The recovery was undermined by a continued capital flight estimated at between \$3 and \$5bn during 1979, from a private sector untrammeled by exchange controls.

Curiously, it was not until the reserve position had recovered that the full effect of the spending on reserves, as reported to the IMF, was revealed. When the International Monetary Fund statistics for last November showed a decline of \$13bn, a journal that has consistently angered SAMA, International Currency Review, reported that a group of princes had burgled the monetary agency. This was ludicrous and untrue, but gained some credence among bankers who had failed to understand the

makes a clear distinction between its soft loans and concessional deposits in the Muslim countries and Third World and the security of the U.S. banking system. Whatever the public pronouncements—and Abu Al-Khalil endorsed the freeze as a measure "related only to specific circumstances"—both SAMA and the most senior ministers were badly upset.

Yet SAMA, simply in its day-to-day business, was obliged to make a deposit at Wells Fargo the week of the freeze; and the vast increase in revenue since the Caracas OPEC meeting has meant that the Foreign Department is having difficulty maintaining dollar holdings below the 75 per cent ceiling.

In recent months, there has been greater emphasis on long-term loans and deposits to help central banks finance the results of Caracas. Traditionally, Saudi Arabia and SAMA have preferred project aid, which is easier to monitor against waste, but with much of the world in difficulties over financing oil imports, this attitude has changed. Negotiations in recent months have secured assistance for Pakistan, the City of Sao Paolo and the central banks of New Zealand, Turkey and West Germany (which has sought long-term finance of up to DM 5bn). The appeals of Third World countries, which may be tying up their total foreign earnings in oil payments, have become increasingly hard for Crown Prince Fahd to resist. In multilateral terms, the kingdom will be increasing its commitments to the OPEC Special Fund, from its seat on the IMF executive committee. Saudi Arabia has also backed discussions of a broader oil facility.

Financial officials point out that their projections of the surplus remain speculative, since neither the oil market nor Government spending can be predicted with certainty. Equally, increasing funds, perhaps as much as \$20bn, will be repatriated as part of the Government's commitment to industrial and petrochemical joint ventures. Even so, it appears probable that SAMA's investible surplus will be of the order of \$200bn by 1985.

FINANCIAL SURPLUS

JAMES BUCHAN

tent of Saudi spending. Yet the same journal, two years earlier, had accused SAMA of deliberately understating its foreign assets to the IMF for political reasons.

The very large gap between liquid assets as reported in IFS (\$19bn) and the total accumulated budget surplus (\$57bn) reported to the Saudi Government is explained simply by SAMA. For all practical purposes, SAMA's definition of liquidity only embraces short-term deposits, made on a daily basis in the world's front-line banks. SAMA's vast holdings of U.S. Treasury bills and other government debt are not classified as such because they could not be discounted, for the purposes of the Saudi Government, without disturbing the market. SAMA has denied it has a formal agreement with the U.S. Treasury over this issue, although Congressional testimony has shown that \$2.5bn was covered by arrangement in 1974. What agreement exists now is unlikely to be more than, for example, the understanding

that the Saudi Government, with the deterioration of the value of the dollar relative to other currencies in 1978 and 1979, there was some attempt to diversify "as is natural for oil producers with surpluses," in the words of Abu Khalil.

SAMA was not, however, prepared for the freezing of Iranian assets in November. It appeared that the Saudi Government

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Six years of hectic construction activity have given Jeddah a new skyline, while the construction crane is still ubiquitous

Competition intense as market tightens

THE PAST year has seen a tight construction market in Saudi Arabia become almost constricting. While the rate of awards and the volume of work under way have both picked up significantly in the past six months, competition has become bloodthirsty; materials supplies are still often erratic, payments are still delayed, interest rates are still usurious and it is still harder than ever to find labour.

All eyes are on the Third Five-Year Plan, which comes next month. Predictions for the construction sector, which is just about everything in the kingdom, can reassure or worry at the same time: a fall in real spending compared to the budgeted \$142bn of the Second Plan and a reduction in infrastructure work are balanced by commitments to develop the regions, to maintain what has already been laid and to add downstream to the industrial Avalon.

With that, there will be a good deal of unfinished business left from the Second Plan, the white elephants of the new Jeddah and Riyadh airports, the Sunrise City palace complex in the Eastern Province, the new campus for Riyadh University, King Khalid Military City, which has already devoured \$10bn in infrastructure alone in its quirky mission to fit out the corners of Arabia, Jubail and Yanbu industrial complexes and simply tidying up the shoddy mess of five years of urban development. The easy answer, suggested by the cynicism that contractors acquire in the arcane world of business in the kingdom, is that the spending and the juggernaut of construction will roll on.

The central fact of the present construction market is the harshness of competition. Iran has gone and recession in the West and the non-oil underdeveloped world have turned Saudi Arabia into the only place to find work in quantity.

Every contractor now has tales to tell of South Koreans underbidding him by a third or of Saudi companies taking contracts at hefty losses. Just to stay in business.

British contractors, seldom successful in Saudi Arabia, are forced into the indignity of putting up SR 10m training schools.

The Royal Commission for Jubail and Yanbu, which has

CONSTRUCTION

TIM SISLEY

charge of infrastructure for the two planned industrial cities, has 7,000 contractors pre-qualified. Of the 264 foreign contractors in Riyadh, 48 are South Korean. Allied with the time and money it takes to tender for government work only to find the contract was awarded to another firm with better backing, several foreign firms declare themselves about to chuck the Kingdom in and go home.

That is perhaps the reason why 21 consortia, a total of 73 contractors, have prequalified for the last announced giant project in Saudi Arabia, the Bahrain Causeway. It is felt a last chance. Log-discussed and long-delayed. It is understood that Saudi Arabia is now prepared to spend a possible \$1bn on a bridge to link Bahrain with the Peninsula, definitely intending to go ahead with an award in September.

Rioting

There is little point in economic terms, as any shot in the arm to either the Bahraini economy or that of the Eastern Province would better have been given years ago, but the Shia rioting last year that spread from the island to the mainland has apparently decided Saudi Arabia that a constant share of a growing market since 1973, American contractors have seen their share decline from nine per cent of \$10bn in awards in 1976 to three per cent of \$23bn in 1978.

Western firms, though, may be returning to the domination of the market that they had lost over the last couple of years. They maintain that the Saudi experiment of going to Saudi and Third World contractors for all but the most specialised works has been recognised a failure.

In rural electrification, the abrupt cancellation, in 1977, of allegedly inflated Western bids for four projects and the government-to-government negotiations for Korean, Taiwanese, Indian and Pakistani firms to take the work have passed into Saudi folklore.

Cost overruns on at least the

Taiwanese job came to a third of the contract value, and Western firms are being looked at for new rural power contracts. Similarly, there will be an increasing small demand for process plant.

Some say the same bubble will burst for the Saudi contractor, the small man who tends to break even to keep equipment from standing idle while his foreign competitor would up sticks. With an increasing number of less specialised tenders open only to Saudis, ropey bidding is alleged to be commonplace. There was some disbelief at the award of six sections of the Riyadh ring road in March to Saudi contractors, with the charge made that "they could not possibly do it so cheaply." Similarly the award of the equipping and maintenance contract at the new Riyadh television centre at the same time to the Saudi firm Dallah Avco, let after negotiation over the low bidder, Bosch France.

Government assistance if only in financing and labour recruitment, seems evermore important. The French, Japanese and West Germans report better results last year than the year before—the British do not—and the argument runs that close relations between the Government, banks and contractors are the cause. It is an argument reinforced by the American experience: while the British have maintained a constant share of a growing market since 1973, American contractors have seen their share decline from nine per cent of \$10bn in awards in 1976 to three per cent of \$23bn in 1978.

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Cost overruns on at least the

Although the import of materials is reasonably smooth, sudden fluctuations in demand can put the delicate balance of the system out. In February, a special order had to be made for the import of an additional 15,000 bags of cement a day to Mecca and Taif, after demand jumped by some 50 per cent across the kingdom as contracts were squeezed in before the end of the financial year in May.

Reliability of supply is still elusive: at the new Jeddah airport the Royal Pavilion will be delayed by the late delivery of locally-produced limestone and granite facing material.

Payments are less of a worry. The Ministries of Agriculture and Water and Municipal and Rural Affairs still tend to run six months late, but the chaos of 1978's payments freeze, a heavy-handed attempt to slacken an inflationary pull, is remembered elsewhere. Ministers urge contractors with complaints to come straight to them, and no writs have been issued for completed projects to be taken over immediately. For those unpaid, though, while finance is increasingly easy to obtain from banks, interest rates are running at 15 per cent or more. *Vive vicis.*

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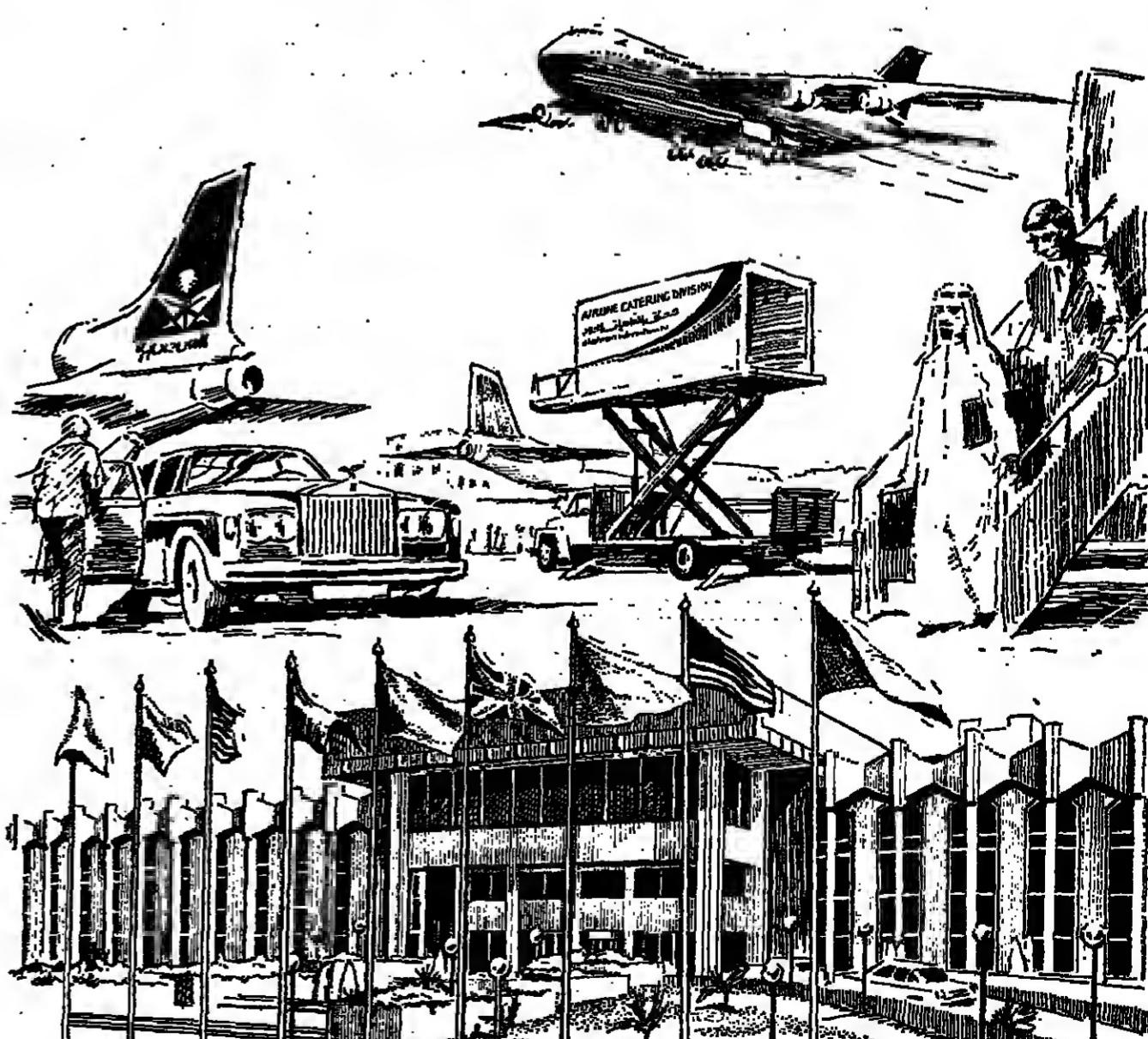
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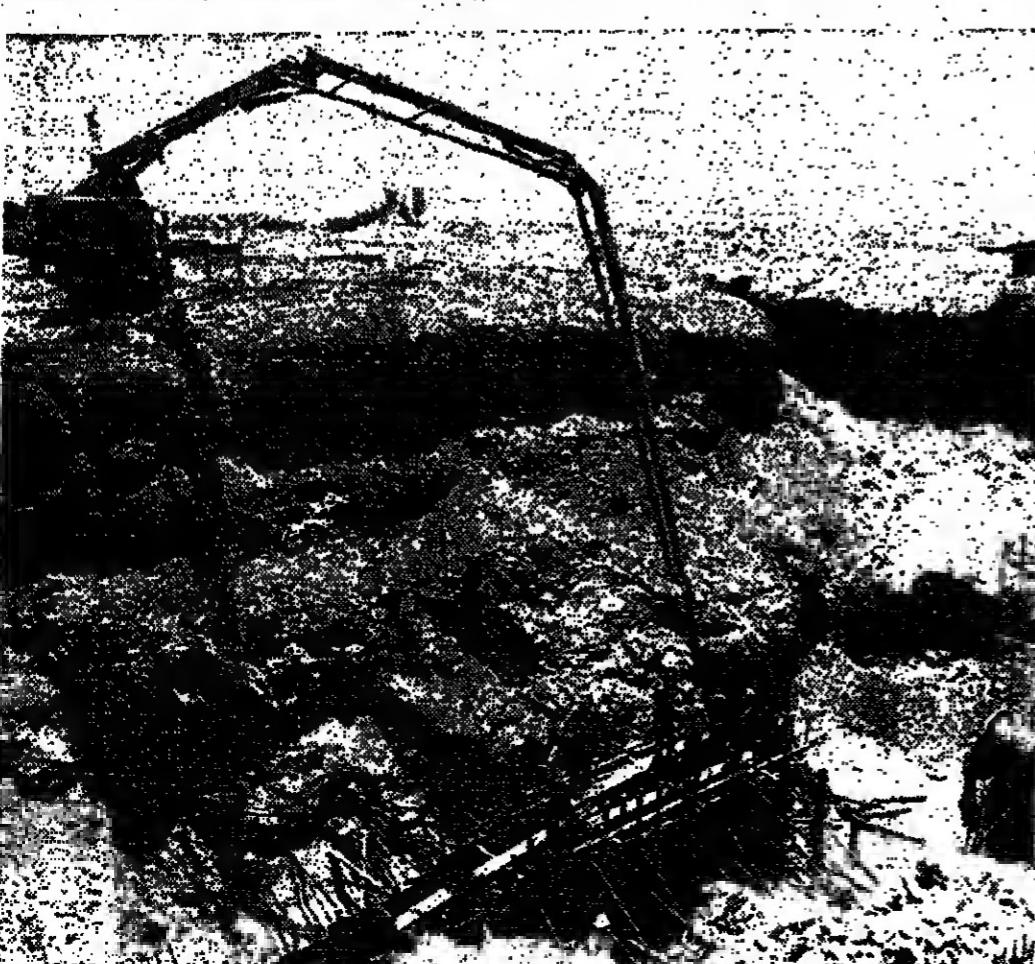
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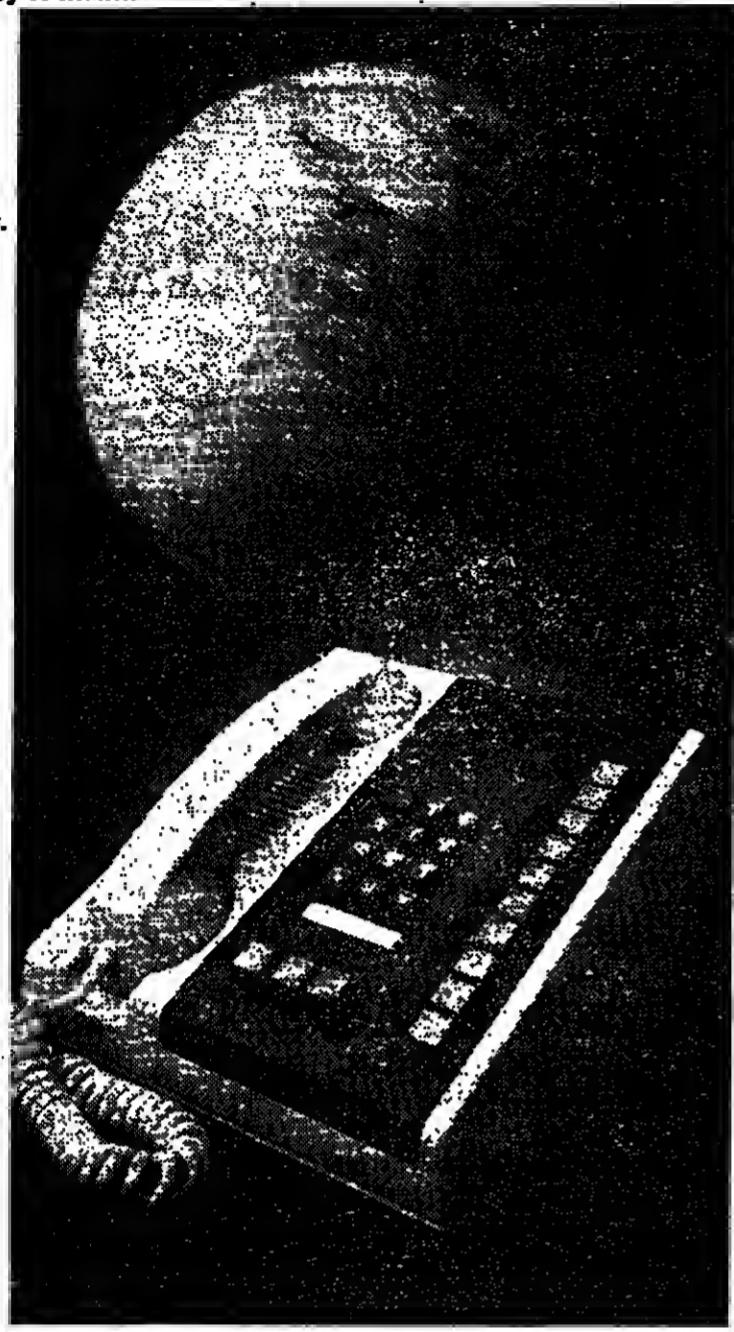
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SAUDI ARABIA XII

MAIN HEAVY INDUSTRIAL PROJECTS

COMPANIES	LOCATION	FEEDSTOCK	PRODUCTION	CAPACITY	STATUS	EST. COST
PETROCHEMICALS						
Saudi Petcen (SABIC/Shell)	Jubail	Salt, ethane, benzene	Ethylene Styrene Ethylene dichloride Crude industrial ethanol Caustic soda (by-product)	556,000 t/y 235,000 t/y 454,000 t/y 281,000 t/y 235,000 t/y	AFA	\$2bn
SABIC/Mobil	Yanbu	Ethane	Ethylene Low density polyethylene Ethylene glycol High density polyethylene	450,000 t/y 220,000 t/y 200,000 t/y 105,000 t/y	Signed March, 1980	\$1.6bn
SABIC/Exxon	Jubail	Ethane	Ethylene	500,000 t/y	AFA	\$2bn
Saudi-Japanese Methanol Company (SABIC/Japanese consortium)	Jubail	Methane	Chemical grade methanol	2,000 t/d	Signed Nov. 1979	\$300m
SABIC/Celanese-Texas Eastern	Jubail	Methane	Chemical grade methanol	2,000 t/d	AFA	\$300m
SABIC/Mitsubishi	Jubail	Methane	Ethylene		Feasibility study April, 1980	\$2bn
REFINERIES						
Petromin/Shell	Jubail		Naphtha Gas oil Fuel oil	96,000 b/d 32,000 b/d 67,000 b/d	Signed April, 1980	\$1bn
Petromin/Mobil	Yanbu	Crude oil and NGL	Gas oil, jet fuel, naphtha, heating oil and heavy duty oil	250,000 b/d		
Petromin/Socal and Texaco	Jubail		Lube oil Naphtha Distillate	12,000 b/d 62,000 b/d 42,000 b/d	Being designed	
Al-Jubail Fertiliser Company (Samad) (SABIC/Taiwan)	Jubail	Methane	Urea	500,000 t/y	Signed Dec. 1979	\$360m
METALLURGICAL						
Saudi Iron and Steel Company (Hadid) (SABIC/Korf-Stahl)	Jubail	Iron ore and natural gas	(Dry) sponge iron Steel billets	800,000 t/y 250,000 t/y	Signed March, 1979	\$600m
Jobail Rolling Mill Jeddah Rolling Mill (Sulb) (SABIC/Korf-Stahl)	Jubail Jeddah Jeddah	Steel billets	Rods and bars Rods and bars	250,000 t/y 140,000 t/y	Signed mid-1979	\$30m
Aluminium Smelter	Jubail	Natural gas and alumina	Aluminum Ingots and other products	225,000 t/y	Signed May, 1979	

b/d: barrels/day; t/d: tonnes/day; t/y: tonnes/year; SABIC: Saudi Basic Industries Corporation; AFA: Awaiting final arrangement.

All set for rapid transformation

OVER THE next few years, the industrial zones at Jubail, on the Gulf, and Yanbu, on the Red Sea, will undergo remarkable transformation. Already the initial evidence of Saudi Arabia's determination is visible, as vast sandy sites are cleared and measured up for the future ordered tangle of pipes, storage tanks and buildings required to establish heavy industry on a large scale. Saudi officials take encouragement—with a slight air of smugness—from the fact (as the accompanying chart shows) that the joint ventures with foreign companies are now being signed at an increasing rate. For they sense also that until a few years ago, such projects and the scale of the Jubail and Yanbu undertakings, if undertaken at all, were seen as chronically unviable white elephants.

Credit for helping to guide and encourage this new-found foreign enthusiasm must go largely to two organisations: The Royal Commission for Jubail and Yanbu (RCJY), whose secretary-general is Dr. Farouk Akhdar, and the Saudi Basic Industries Corporation (SABIC), whose chief executive and vice-chairman is Dr. Abdul Aziz al-Zamil. Both were established, with blessing from the highest royal authority, to cut through bureaucracy and to provide a sole agency, rather than several Ministries, with which foreign companies can do business.

In this role they have been largely successful, even if somewhat overwhelmed by the number of businesses and companies applying for the large number of contracts available for the infrastructure alone of these two zones.

Daunting task

The RCJY was established in 1975 with the basic and daunting task of implementing the master plan for the two sites, setting up and operating the infrastructure and community facilities, providing manpower and also training Saudi nationals. The master plan for the two zones, which cover a 30-year development period, were drawn up by the U.S. consultants Saudi Bechtel and Saudi Arabian Parsons, and it has been estimated by the Committee for Middle East Trade, based in London, in a study of Jubail and Yanbu, that the longer term strategy is that the lighter industrial opportunities (such as household goods, PVC, detergents and textile chemicals) thus provided by the products will encourage the private sector to become more deeply involved in industry.

Furthermore, the private sector has both been slow to respond to the heavier industrial opportunities, not least because of the size of the capital outlay. While the Government has inevitably had to give the lead because of the size of the projects at Jubail and Yanbu, the longer term strategy is that the lighter industrial opportunities (such as household goods, PVC, detergents and textile chemicals) thus provided by the products will encourage the private sector to become more deeply involved in industry.

Finally, the example of the Saudi Arabian Fertiliser Company (SAFCO) is cited to show that Saudi Arabia can run an industrial enterprise with success. For, after a disastrous start, resulting in a dispute with

Occidental over the contracts (something Saudi Arabia has learned from) and design weaknesses which resulted in it operating for the first few years after the original deal in 1964 at between 30 and 40 per cent capacity, SAFCO is now highly successful.

It ran at full capacity of 300,000 tonnes/year in 1979, exporting over 90 per cent of its chief product, urea.

As a result, there is some feeling that it should had more than advisory role in the SABIC-Taiwan Fertiliser project for a urea plant to be built in Jubail.

And the reaction and involvement of foreign companies' Dr. al-Zamil recalls: "The most farcious and most concerted effort was made by the international chemical companies in

turnkey cheap. The recent joint venture between Petromin and Shell for a 250,000 barrels-a-day (b/d) export refinery in Jubail is to be financed along a pattern set by SABIC. Finance is to come 30 per cent from equity capital (half from Petromin and half from Shell); 60 per cent from a low-interest loan from Saudi Arabia's Public Investment Fund and 10 per cent from outside borrowings.

But the agreement last month between SABIC and Mobil for a petrochemical plant in Yanbu was of interest in that the full details of marketing, and above all feedstock pricing and crude oil entitlements, were not settled in advance. For one particular lure in times of possible crude shortages has been the offer by Saudi Arabia of "incentive crude" against investments.

This bargaining started at about \$3,000 b/d against every \$1m invested. It has fallen considerably. Two formulas for petrochemicals have apparently been suggested: 1,000 b/d for each \$1m of equity investment in 1975 dollars, or 500 b/d for each \$1m in current dollars. The "incentive" crude for refining projects would be around half that for petrochemicals, because in the former case the foreign partner also has an entitlement of refined products.

To strengthen the argument that investment in Saudi heavy industry and its products can be viable, the point is made that while the OECD market may be both over-protected and over-supplied, the African and South Asian markets are both geographically close and have vast potential development.

But whatever the arguments, the facts are that contracts are being signed, and, about all, the sites at Jubail and Yanbu are going ahead and will be to accommodate the earliest projects. At Jubail, Dr. al-Zamil, the Director General of Jubail, believes that by the end of 1982 or beginning of 1983 the infrastructure will be fully in place, although the construction of plant could begin before.

At yet the two zones impress more by their open size than anything else—Jubail's 900 sq km, against Yanbu's 150 sq km. That is until one sees scale models showing how the plant for full communities, not just for primary, secondary and tertiary industries, will look. In that the first two-storey permanent dwellings—as opposed to the already established temporary workers' camps—are going up. Jubail, once a small fishing village, now has a local population of close to 8,000, and there is no better symbol of the dimensions along which Saudi Arabia is thinking as a whole than that by the end of the century it should have a permanent community of 373,000.

HEAVY INDUSTRY

ANTHONY McDERMOTT

Three key managers of Saudi Arabia's Basic Industries

SAUDI ARABIA XIII

Much scope for development

THE VERY ancient gold mine at Nahad al Thabab in the Hejaz, largest gold producer in the ancient world, is now worked out. But circumstantial evidence indicates that it may well have supplied the gold for King Solomon's temple in Jerusalem. That copper, silver and zinc were also extensively mined in ancient times in Western Arabia is attested by the frequency of abandoned mine workings. But from the decline of the Abbasid Empire in the Middle Ages, this, the only form of industrial activity in Saudi Arabia, was abandoned and industry revived, in different form, only with the substantial exploitation of the oil discoveries in the period after the second world war.

The pastoral and mercantile society of Arabia lacked that rich base of craftsmanship upon which the industrialisation of Europe, America and Japan was built, and indeed it held in some scorn the traditions of artisan labour. Other forces have provided the impetus to the current remarkable development of manufacturing and service industries in the Kingdom.

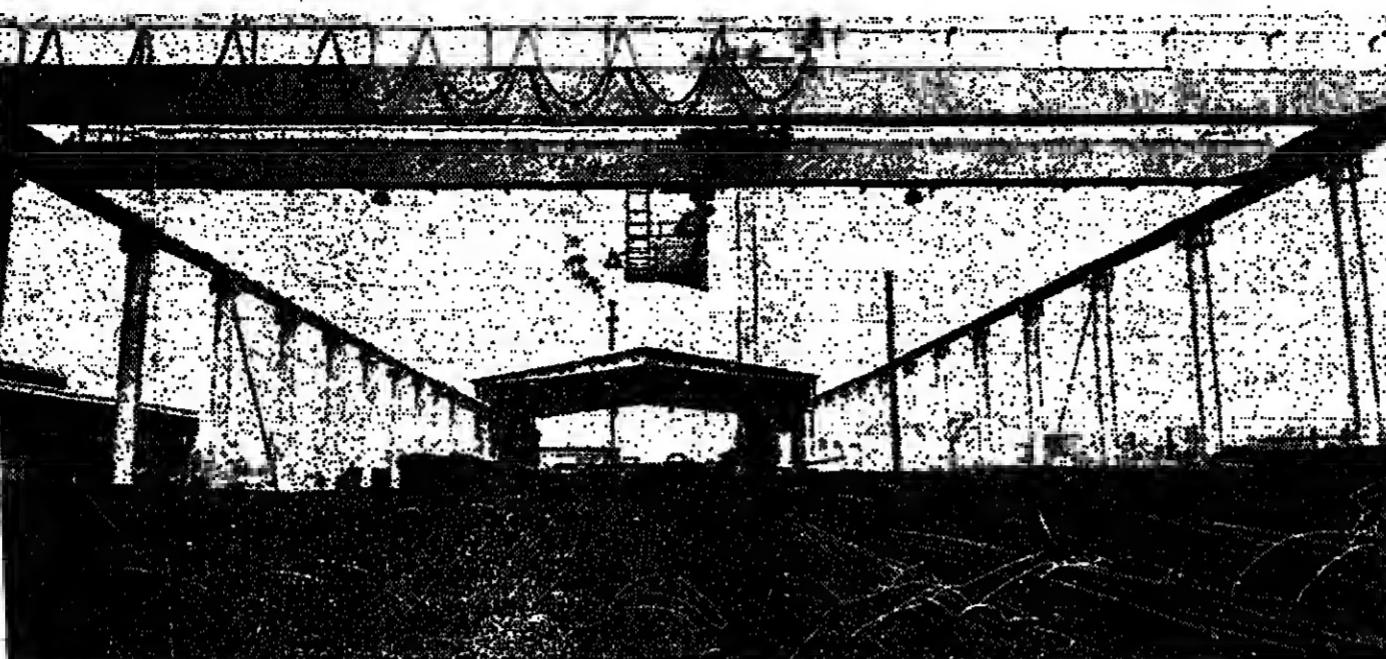
Aramco, perceiving the need for support industries, led the way by identifying opportunity and assisting prospective entrepreneurs in establishing enterprises in construction, mechanical and maintenance contracting, transport, offshore servicing, catering and many other fields related primarily to the company's own needs.

In 1973, when oil prices rose from \$2.5 per barrel to \$11 per barrel, marks the real turning point for Saudi industry, as it does for most other aspects of Saudi economic life. The enormous injection in Government revenues, rapidly disseminated to the populace, encouraged a boom which still continues in construction and consumer goods and thus created a market sufficiently substantial to interest local merchants establishing import substitution factories. Encouraged by the Government, which has provided serviced plots in industrial estates, cheap power, cheaper finance and a "buy-Saudi" policy for Government purchases, and encouraged also by the appalling delays in landing goods in 1976-77 due to the congestion of the then hopelessly inadequate port facilities, the past six years have seen the establishment of over 500 substantial new manufacturing units which are now in production or in course of implementation.

Saudi Arabia is now virtually self-sufficient in the principal building materials: production of cement, clay, concrete and sand-lime bricks, tiles, aggregate, precast concrete and prefabrication systems, doors, windows, and other lesser items will be adequate to satisfy probable demand by next year. Similarly with other types of contractors' supplies: paint, screws, steel scaffolding and reinforcing mesh, fencing, insulation materials, air conditioners and desert coolers. Having high volume and weight to value ratios, many of these items were obvious choices for local production. More recently emphasis has been placed on consumer goods. Foodstuffs (represented by modern dairies, bakeries, soft drinks plants, date packing and meat processing facilities), household goods (plastic bags, containers and utensils, blankets and other textiles, detergents, insecticides and other chemicals, furniture and furnishings, household appliances (such as refrigerators) all contribute to lessening the dependence on the outside for important items of consumption.

Small workshops

This industrial development is, at present, concentrated in the three principal centres of Riyadh, Jeddah and Dammam/Dhahran, with only a small percentage and that of the less sophisticated factories, being located outside these areas. Industry is almost entirely in the hands of the private sector (the major exceptions are the large basic industries in steel and petro-chemicals planned for the new industrial cities of Jubail and Yanbu), and there is little attempt by the Government to direct it in particular directions. The Government does require industrial projects to be licensed through the Ministry of Industry; permission is seldom withheld unless



The steel rolling mill belonging to the Saudi Arabian Basic Industries Corporation at Jeddah

MANUFACTURING

FRASER JOHNSON

Ministry feels that sufficient projects in that sector have already been licensed. The holding of a license confers the right to apply for a serviced plot in the industrial estates, to apply for financing from the Industrial Development Fund, to anticipate preference in Government purchasing.

New ventures

The Saudi Industrial Development Fund was established in 1973 to finance new industrial ventures on concessionary terms. Medium to long-term loans (average seven years) are granted to companies able to demonstrate a likelihood of the projects being financially and economically viable and fitting the Government's development criteria. Capital- and energy-intensive projects are encouraged; labour-intensive projects are looked on with less favour. Funds covering up to 75 per cent of a project's capital requirements (or up to a lesser percentage if Saudi interests do not own a majority of shares) are lent at a cost of about 2 per cent a year.

Other Gulf States also have their industrial programmes. Their domestic markets are far smaller than that of Saudi Arabia. But so far there is little real co-operation of effort to ensure that duplication does not occur. There are, to be sure, committees and working parties, and a growing realisation that something should be done, but to date no license is known to have been refused on the grounds that sufficient capacity already exists in other Gulf states. It is foreseeable that this will lead to considerable waste or misdeployment of funds, the elimination of which in this and other areas must surely be one of the prime objectives of Saudi officialdom in future. Better real co-operation, greater interest in preventive maintenance, equipment recycling and a quantum leap in the present very inadequate financial planning and control are all recognised to be essential to the healthy survival of industry in this free market.

Rapid growth

The finishing touches are now being put on the third five-year plan. While the plan is not yet public, it is known to be placing heavy emphasis on productive investment and manpower development, rather than infrastructure which has taken the lion's share of the cake until the present. This implies a more rapid growth in industry. The limited size of the market makes it difficult to foresee a long vigorous growth in import substitution projects, since many of the available sectors, particularly in building materials, are now in a supply-demand equilibrium. In foodstuffs, plastics/chemicals, and metalworking opportunities still undoubtably exist. But increasingly attention will be focused on export possibilities, using feedstock from the large petrochemical plants planned for Yanbu and Jubail. The extent to which downstream

export factories will be erected depends upon the Government's approach. By maintaining a cheap capital and energy-supply, and by subsidising the necessary raw materials many possibilities present themselves, not only to neighbouring states, but to Europe, Asia and Africa, hitherto unknown vessels presently returning from the Gulf in ballast.

A dream? Perhaps. Few other countries would consider or could afford to consider such a programme. But there is a genuine concern for the educational, social and technical development of the Saudi citizen, from a current low base. Much has been accomplished in the last 10 years, but standards are still not high. Much more will be done, but without satisfying employment prospects, a contradiction between talents and expectations on one hand and opportunities on the other must inevitably arise. The expenditure of a small part of the country's resources on such a programme might therefore not be a poor social investment. The current workforce in Saudi factories is almost entirely foreign: the combined need to keep wages low to be competitive and to employ skilled men, sees to that. But without a much greater involvement of Saudis in the workforce, experience with technology and skills will continue to be remitted to Asia and to Europe as contract personnel depart. The temperamental disinclination of the Saudi to work in industry will surely change over time: a subsidy programme to industry would hasten this change.

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February 1980

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Switching capacity has been more than doubled in 24 months from 198,000 to 410,000 local lines, and the Kingdom's system has been transformed from electromechanical to SPC standards.

29 of the previous exchange buildings have been expanded and modernized to house the new SPC equipment.

Construction of 8 new exchange buildings has been completed.

Work on another 18 new exchange buildings is under way.

About 9,000 specialist and labour are employed in the Kingdom for implementation of the project.

Saudi Arabia makes telecommunications history

February 1978

The Government of the Kingdom of Saudi Arabia recently awarded the Philips-Ericsson-Bell Canada Consortium a contract for, what is believed to be, the largest telecommunications project in history.

Within a period of three years the present automatic telephone network will be increased in capacity by 476,000 lines, and extended throughout the Kingdom.

Philips, who share equal responsibility with Ericsson for equipment supply and installation, will deliver 56 stored-program controlled PRX telephone exchanges (of which 13 will be containerised) as well as all PCM equipment for the junction routes in the multi-exchange areas. Bell Canada will be responsible for system operation and maintenance for a period of five years. The logistics of this turnkey project, which has a total value of over US\$3 billion, are prodigious. During construction more than 1,000 employees and their families will be accommodated in model villages built specially for the project. No less than 200,000 cubic metres of materials and equipment must be transported to Saudi Arabia and distributed to work sites throughout the Kingdom. And to provide a direct means of communication between the various sites, a private radio network must be established.

Other joint responsibilities of the Consortium include the training of up to 600 local PTT staff on the operational, maintenance and servicing aspects of the computerised network. This will be carried out in specially equipped schools and repair centres.

An important part of the Government's second five-year plan, whose aims include diversification, industrialisation and the rapid development of education and social services, this ambitious project will firmly establish the Kingdom of Saudi Arabia at the forefront of modern telephone communications.

Philips are proud to help set the pace.

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Three key men in Saudi Arabian industrial development. From left to right: Saleh al-Naim, Director General of Saudi Industrial Development Fund; Abdul-Aziz al-Zamil, Vice-Chairman and Chief Executive of the Saudi Arabian Basic Industries Corporation; and Faouq Akhdar, Secretary-General of the Royal Commission for Jubail and Yanbu

SAUDI ARABIA XIV

Problem of public services

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THE TRICKY thing about infrastructure, as Saudi Arabia is discovering, is that the more you build, the more you need. The Second Five-Year Plan declared itself intended to lay the bases for productive prosperity, but every worker brought in to run the burgeoning utilities sector himself creates the need for more utilities.

On top of that the infrastructure of public services is unglamorous. It is easier to get money for a military city no one needs than for swamps to be drained in Qatif. Nowhere is that shown more plainly than in the six months' it took to find the money for the desperately needed emergency sewage network for Jeddah.

Any visitor is aware of the overflooded sewage pipes bursting into dank puddles, and the sour smell that hangs over the town. The sewage system was built 20 years ago for a population then of 60,000 and an anticipated growth to 200,000 now, covering only the centre of town. Sert Jackson, the consultant drawing up a master plan for the next ten years for the municipality, estimates the present population at 1m. The single existing treatment plant is working at its full capacity of 40,000 cubic metres a day. In some areas, six-inch piping will simply not take the load.

The Western Region's Water and Sewage Department drew up plans for an emergency system to carry 96,000 extra cubic metres a day for the five or six years it will take to build an entirely new mains network covering from the north of the new airport to the far south, roughly the city boundaries Sert Jackson anticipates, and capable of serving 3m people.

Twenty-four companies came forward, but it proved impossible to squeeze the money out of a Ministry of Finance and National Economy given to taking the idea of controlling the money supply literally.

The award, worth SR 147m, eventually went in March to a joint venture of the Saudi Electro-Mechanical Company and the American Lyco.

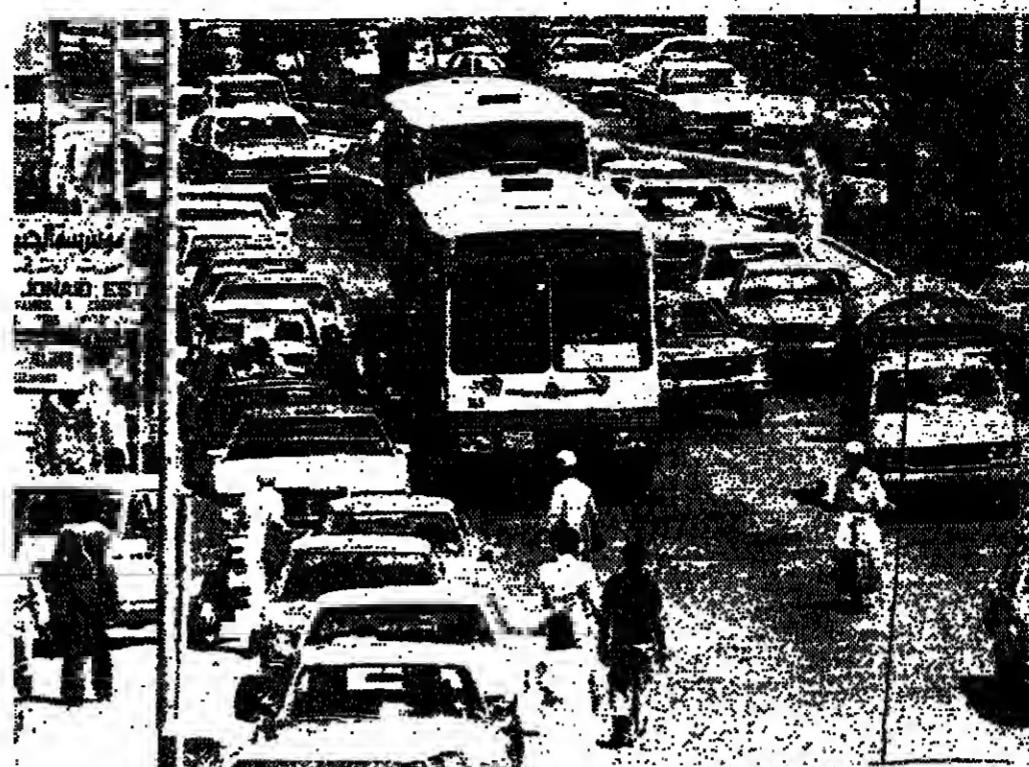
Overheated

The trouble is that there is no co-ordination in urban planning in the kingdom. Private muscle determines growth. Master plans have been pushed aside by overheated expansion, and no statistics tell an authority on how to plan. It is remarkable that nowadays almost everyone receives water when they turn on the tap or flick a switch for electricity. Perhaps, when Saudis look at the mess they have made, Sert Jackson's plans or CH2M-Hill's four year planning project in the Eastern Province conurbation will have a reasonable chance of approval.

One significant move for the builders of infrastructure was a decision three months ago by the Higher Committee for the Development of Riyadh that no building more than five storeys high may be started without the permission of the Water and Sewage Department. Only when it is clear services can be provided would leave be given. It was the first decision of its kind, although time will tell how much more effective it may prove than earlier forgotten land use policies.

Riyadh is facing the same problems as Jeddah, the overloading of its sewage treatment plant so acute that in March a construction contract worth SR 241m was let before a consultant had been appointed. Again, a 40,000 cubic metre a day installation is struggling to handle an estimated 1m people.

A parallel can be drawn with the capital's electricity supply situation, although work is in hand there that will cover demand in two years. Abdul Aziz Abdul Wahed, the director of the town's Riyadh Electricity



A street scene in Riyadh. The Saudi Public Transport Company started an efficient city bus service in 1979.

URBAN DEVELOPMENTS

TIM SISLEY

Company and Suburbs, has blamed unplanned expansion for slow supply and put growth in consumption at 50 per cent a year, the world's highest rate. The frequent power cuts were so notorious that King Khalid himself complained, and a Royal Decree was issued for a formed to take over the supply of the whole Central Region in 18 months.

Work under way at the moment will give the city a 130 kilo volt, double-power circuit, with the facility of hooking in additional generating stations.

An original generating capacity of 550 megawatts is being increased by 550 megawatts and 800 megawatts under a 1977 contract with Brown Boveri of Switzerland and a 1979 contract, for 16 50-megawatt oil-fired gas turbines, with General Electric. General Electric won the award as the lowest bidder, at SR 742m, from Mitsubishi and Toshiba of Japan.

Unification of the present hodge-podge of suppliers is the long-term ambition. Although the area of the kingdom militates against the establishment of a national grid, plans for the next 25 years, drawn up by the American consultant Charles T. Main for the Saudi-United States Joint Commission, envisage four regional grids to accommodate a 16-fold increase in consumption.

Officials say the first steps are to link Riyadh and the Eastern Province and Jeddah and Mecca, the latter due to be completed late next year.

The private firms supplying Jeddah, Taif, Mecca and Medina are soon to be merged into one company, following the lead of the Saudi Consolidated Electricity Company in the Eastern Province.

Three years ago, when the area used 920 megawatts supplied by 26 companies so far behind requirements that Hesco had a two-week cut one summer, the company was formed to provide 6,000 megawatts by 1983.

Aramco has the management contract, and it is supplying the fuel from its gas-gathering scheme.

SCECO officials say progress is on schedule; in January, two 400,000 kilowatt generators, with a further two to follow in a SR 2.8bn project, were inaugurated at Ghizlan.

Rural power development is in many ways an easier matter. There the Government's General Electricity Organisation starts from scratch. Four projects commissioned in 1977 came on line this year, in Jizan, Asir, Kharij and Bahri. Bids are being examined on a project for Qassim.

The 1977 schemes were carried out by Third World companies after allegedly inflated Western bids were cancelled, but the GEO has gone back to the West for the Qassim tender.

Plans for next year include electrification of the areas around Taif, Hail, Jouf, Najran, Bisha and Nammas, but no contractors have been selected. The Taif project will cost SR 100m.

Detailed

On the Red Sea's Tihamah plain, British Electricity International, an arm of the regional electricity boards, is carrying out detailed designs on an electrification project.

The statistics show that the projects are paying off. In towns, the kingdom had a generating capacity of 9,435m kWh at the end of 1978, 35 per cent more than the year before.

The number of subscribers rose during the same period by 20 per cent to 534,783. Jeddah added 158.8 MW to a capacity of 428.4 MW during the year.

Almost all expansion is financed by the Saudi Industrial Development Fund, which since 1975 has committed SR 18.3bn and disbursed SR 16bn through its Electric Utilities Loan Department. The Fund estimates power development of the next five years alone to cost SR 45bn.

In addition to that, the Government paid out SR 1bn during 1979 to assure private power companies of a 15 per cent profit. It is not money that is liable to be returned, as electricity costs 8 halalas a unit.

The Saline Water Conversion Corporation, the state agency charged with desalination, is another heavy loss-maker. It calculates the cost of its water at between \$1.70 and \$2 a gallon, but at the moment gives it away free to municipalities as no pricing formula has been devised. There are hopes that revenues from water and electricity sales will cover an operating bill of SR 750m in

the five years, though. The SWCC has almost SR 25bn in projects completed or under construction, with a further SR 5bn in the pipeline for the next two years.

The infrastructure of utilities seems only now to be in a position to try to overtake rising demand; while strides have been made, they have followed needs rather than preceding them.

In housing, the most basic needs of a roof over people's heads have been satisfied, but high rents are still a curse and much accommodation is previously below standard. Sert Jackson estimates that there are in Jeddah 173,000 housing units, 520 of them palaces, 13,000 villas, 94,000 flats and 51,000 shanties. The figures are deceptive, for a single shanty will often house half-a-dozen or more immigrant labourers.

Jeddah has grown to today's million people from the 500,000 shown in the 1975 census. The planners agree that the rate of growth is levelling, but it still leaves a major task for the next five years of improving housing. Providing a roof is no longer felt urgent in the big cities. In Jeddah, 2,000 flats have been finished at the Jeddah Towers development, although they have been unoccupied for a year while a ministerial committee tries to think who could tolerate living in their concrete wasteland, and the Medina Road rush programme and the Prince Fahd Co-operative project are under way. Instead, officials of the Ministry of Public Works and Housing say that the next plan will concentrate on low-income housing in rural areas in Nafrah; grass huts are common.

Empty

Construction costs have come down to SR 1,200 and SR 1,400 a square metre, and rents in Jeddah have fallen to SR 25,000 a month for a four-room flat that would have fetched SR 50,000 a year ago. One estate-agents estimates there are 20,000 or 30,000 empty apartments in north Jeddah alone, and To Let signs are frequently seen.

Nevertheless, the inability of young couples to afford a flat is lamented in the Press, and it is a mark of official concern over the socially deleterious effects of the break-up of the extended family that it was recently decided that all future state housing projects will be of villas rather than apartment blocks.

The poor are still often homeless, though, and after the Mecca incident late last year Crown Prince Fahd ordered municipalities to speed up land grants to Saudis, a move clearly intended to satisfy dissatisfaction. Possession of land for building allows Saudis to claim Real Estate Development Fund loans of up to SR 300,000 for housebuilding. In Jeddah, 10,000 applications have been lodged for plots on the 12 sq km of virgin land to which the municipality is now laying services.

The REDF is the main provider of private construction, its 25-year soft loans having fuelled almost all private development since its establishment in 1975. So far, despite its closure for nine months in 1977 to slacken an inflationary pull, it has committed SR 38.8bn and disbursed SR 31bn. The Fund expects demand for loans to continue at the present rate of 30,000 a year for the next few years.

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SAUDI ARABIA XV



The Jeddah Towers, a complex of high-rise buildings, dominate the horizon—they were completed last year and are intended for housing poorer Saudis, but as yet the towers are unoccupied

Workforce depleted by move to the towns

ENOUGH HEAVY hints have been dropped to make it clear that a significant thrust of the Third Five-Year Plan, which starts next month, will be the development of Saudi Arabia's agricultural potential.

Curiously, despite rural depopulation, inefficient farming, poor land use and a lack of training, agriculture has survived official neglect to turn in a respectable growth rate over the five years of the Second Plan. It could be better, though.

While the average growth rate of 4 per cent in the Kingdom's agricultural sector is higher than that of most other developing countries, its share of Saudi Arabia's non-oil gross domestic product has dropped from 12.1 per cent in 1970 to 2.4 per cent in 1978. With perhaps 30 per cent of Saudis engaged in farming, it is clear there is room for improvement.

Much of the trouble is the bright lights of the city. Figures on rural depopulation are elusive. Ministry of Agriculture and Water statistics record a decline in the proportion of the workforce on the land from 40 per cent in 1970 to 28 per cent in 1975. A recent Government report said that in 1977 agriculture provided a livelihood for 470,000 settled workers and 160,000 bedouin, or 30 per cent of the workforce.

The same report pointed to a decline in both the total cultivated area and the output of the kingdom's farms. Certainly, the evidence of the eyes will persuade that people are leaving the countryside to settle in the concrete-block slums that ring the cities. In Jeddah, old bedouin women pick garbage from the dustbins of the rich suburbs.

Awareness

Only 0.24 per cent of the country's 220m hectares is under cultivation, a third of the 1.5m to 2m hectares the Government believes capable of being farmed.

Much of the area now under the plough is poorly used, particularly in the south-west; as the absence of primegeniture breaks up land into uneconomically small holdings, mechanisation is not widespread and marketing is so under-developed that there is little awareness of what produce can sell.

On top of that there is no system for distributing information to farmers, so there is a tendency to follow fashion in planting and create gluts that prevent their earning enough to reinvest for efficiency.

A complicated subsidy system works on head of livestock or number of palms, rather than on output, so there is an annual surplus of water-melon and



Many farmers still tend very small plots by hand. Here a farmer works on his crop at a village near Riyadh

AGRICULTURE

TIM SISLEY

dates with a glaring deficit in almost everything else.

The subsidy system has other drawbacks. A flat cash grant assessed on the number of sheep and goats a man owned was abandoned last year. The idea was that the money would go on fodder, but instead the animals were kept at subsistence level and the cash was spent on cars or cassettes. Sadler but wiser, the ministry distributed the feed instead, with stern warnings against selling it off.

Last year, Saudi Arabia imported 4.98m tons of food by sea alone, more than half demand. Sugar, rice, oils and fats are almost entirely imported; less than half total consumption of wheat and flour, milk, meat and eggs are produced locally, according to officials.

It seems that the Government sees the main emphasis of the next Plan in stimulating agriculture more by the encouragement of agriculture-based industry rather than developing farming itself. An industrial zone is planned for Khamis Mushait, to rely on industry that will be fed by the terraced farms of the area. They speak of correcting the stress of development on the cities through redirecting infrastructural investment rather than of officially improving farming.

Present plans envisage Saudi Arabia being self-sufficient in wheat production within the next five years, according to Nasser al-Saleh, director-general of agricultural development in the Ministry of Agriculture and Water.

High volume

Alfalfa is the second priority. To that end, the Swedish firm Agriconsult, a daughter of VBB and a member of the SAPP umbrella group, was recently awarded a six-month study of seed production in the Kingdom, a project worth SR300,000. The study will go towards a master plan for seed production and processing. The firm will draw up specifications that will be used to ensure that the high volume of seeds imported is suitable for Saudi cultivation.

The award was, Dr. Saleh says, the first of several that will deal with removing other obstacles to agricultural efficiency, as though work at the moment is a matter of preparing for the promised efforts of the next Plan.

Dairy farming is developing more quickly. There has of late been a vogue for private businessmen to establish recombination plants to feed growing demand for dairy products, but with several large farms finished or near completion, there are some signs that fashion will swing to dairies as property and importing become too crowded for comfort.

Masstock Systems, a British-Irish company, is establishing six farms for five princes and one princess in the Nejd and the Eastern Province, with 2,200 cattle of the Holstein strain of Friesian. The now supply Riyadh with 20,000 litres of fresh milk a day.

The average Saudi consumes

0.2 litres a day of milk, or its equivalent in products. Alfa-Laval of Sweden, is working on a SR150m contract awarded last year to develop a 2,500 hectare farm at Kharij for Prince Muhammad al-Faisal where a production of 50,000 litres a day is planned from 4,000 Holsteins.

Those projects illustrate the cost implications of starting a farm from scratch. Although land is given free to projects thought viable, infrastructure costs, including irrigation on integrate farms, power, wells and water treatment facilities, will run to between SR 45,000 and SR 60,000 for each animal. Then, with as good as all labour imported, running costs are going to be two or three times those of a European or American farm.

That is offset by bigger prices in Saudi Arabia, as well as by significant subsidies. To stimulate wheat output, the State's Grain Silos and Flour Mills Organisation last year announced it would buy all wheat at SR 3,500 a ton, some four times the European price. At least six large-scale wheat farms are near final agreement as a result.

Expenses

It was the first use of the subsidy as so extreme an encouragement. Until then the Saudi Arabian Agricultural Bank, a state agency, had relied on underpinning operating costs and the expenses of mechanisation. Last year, it disbursed SR 700m in 23,759 loans, a quarter of that on the purchase of machinery and 18 per cent for irrigation equipment. Subsidies accounted for SR 884m.

Most lending is over five or six years, and there is some grumbling that repayments start to bite at the exact moment a new farm starts turning in a profit. The SAAB is now undergoing reorganisation under the Saudi-United States Joint Commission, and there is some hope of a more aggressive attitude to lending coming out.

Water remains a constant problem. As good as all of the Kingdom's settled farming is carried out in the high and cool south-west and the oases of the Central Region and Eastern Province, with pockets of activity in the West. What little there is elsewhere depends on unreliable semi-arid range-land. There was rejoicing at the winter's rains in Riyadh after two years of drought.

Although 20 of the Kingdom's 33 dams have been built in the past four years, with 13 more under construction, there is still not enough water to go around. The Ministry has made studies of the major wadis of the southern Thamna and of the huge Wadi Dawassir to determine their potential for use in irrigation of virgin land, and action is expected in the next Plan to release uncultivated land through such projects.

Nevertheless, even substantial investment will not be likely to go further than stretching the boundaries of land now cultivated. If nothing else, the constraints of the manpower crisis will militate against settling new areas. Efforts are probably going to be concentrated on improving the efficient use of traditional areas.

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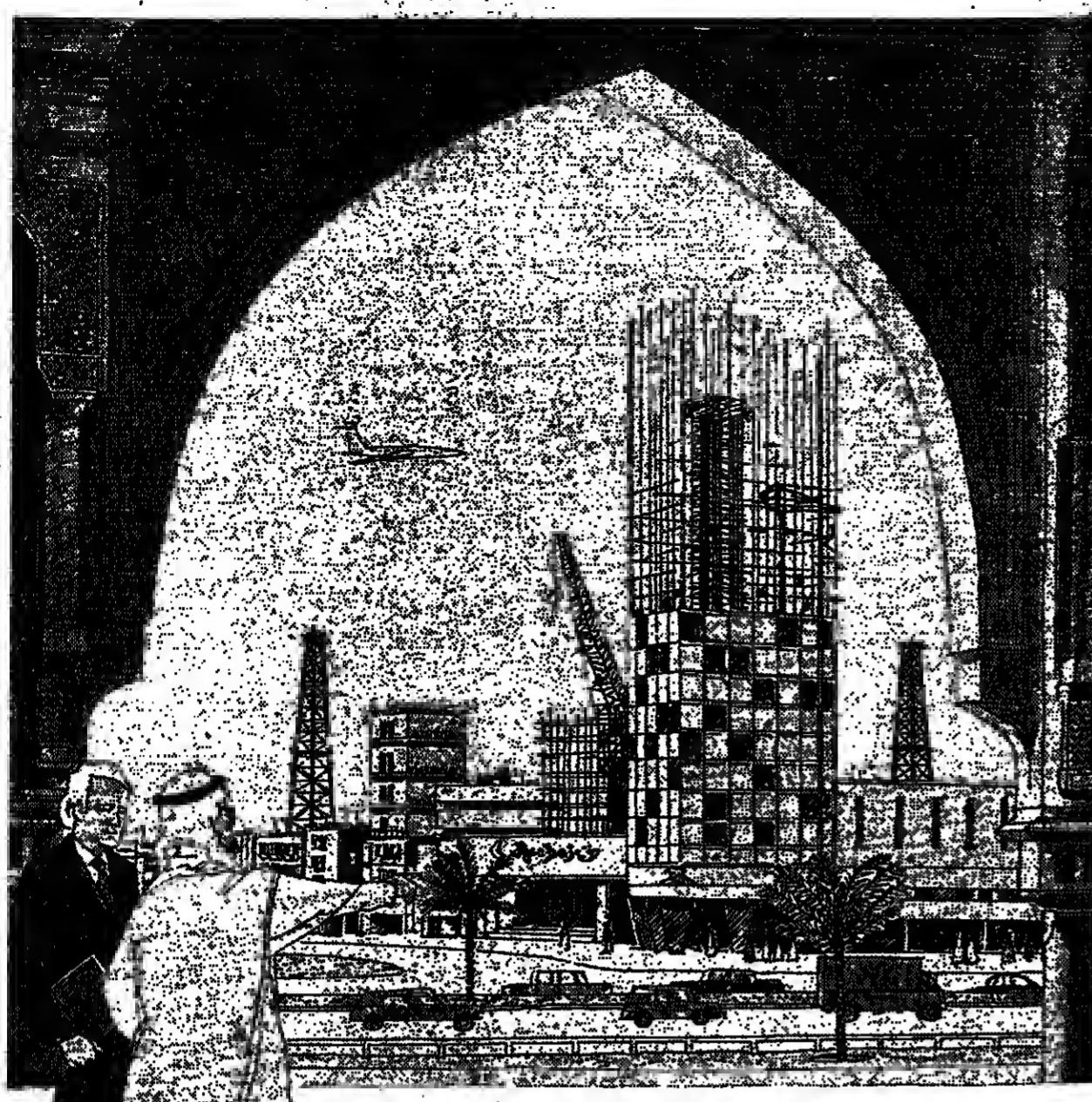
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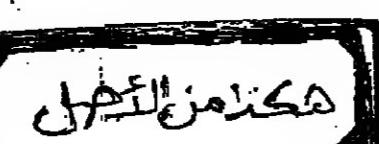
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SAUDI ARABIA XVI



The Jeddah desalination complex: much of the kingdom's water supply depends on this expensive production method.

Foreigners carry most of the workload

MANPOWER

TIM SISLEY

IN THE old days, slaves and women did all the work in Saudi Arabia. Their places have been taken by foreigners, equally essential and equally treated as lesser beings. Their hosts are increasingly resentful of their skills and their numbers, but despite a growing xenophobia, there is no sign that the Saudi manpower crisis is doing anything but going from bad to worse.

The most conspicuous failure of the Second Five-Year Development Plan has been in its manpower policies. In 1975 it predicted for 1980 a Saudi labour force of 1,518,000 alongside 812,600 foreigners; although no exact figures are available, officials assume that the present workforce of 2m is 75 per cent foreign. That may be too optimistic.

Not only that, but a high proportion of Saudis are with the Government or in senior managerial positions. Productivity depends on the foreigner, on the Egyptian clerk, the Pakistani building worker, the Turks who man the shiny new factories and the Europeans and Americans who provide the Kingdom's technical expertise. Some argue, too, that increases in productivity are solely owing to increases in the workforce.

Whether that argument is valid is another matter. There are not many signs of many Saudis taking a pride in their work, and few people have ever seen a Saudi artisan. Indeed, the same report spoke of Saudi employers being reluctant to take on other Saudis for fear of inefficiency and unreliability. To counteract that sort of attitude, the Information Ministry regularly urges the Press to inculcate a little more enthusiasm towards development.

The difficulty is that Saudi Arabia is still a tribal society. The people expect the Government to buy their loyalty: once a matter of simply distributing cash, now of an array of soft loans and subsidies. Everyone can do his sums to achieve a rough idea of likely surpluses and everyone expects a free piece of the action. Thus, fishermen are given SR 10,000 a year to encourage them to stay in business, but instead they buy a Toyota pick-up and head for the city. Real Estate Development Fund loans go on speculation long after the housing boom has deflated; and students go on to the furthest degree in the more agreeable Californian climate.

That said, it is probably true that the peak has been passed. A slower market and the appalling difficulties of importing labour have curbed demand in construction and forced greater efficiency. Saudis who chose the Second Plan's extended educational opportunities are coming to work, and the State's demand for labour-intensive infrastructure building is lessening.

Still, the next Plan will emphasise heavy industrialisation and the maintenance of what has been built over the past five years, and it is hard to see how major reductions in imports can be effected. A firm official intent on obstructing would-be importers is bound to pay off, but only at the expense of slower growth.

The question is more how to attract Saudis to the dirty jobs. Most enticements have so far failed. The showpiece vocational training centres have been almost utterly neglected in favour of the glamour of university. In this academic year's intake no one applied for courses in masonry, metalworking or tailoring. This year, 2,230 young men signed on for learning a trade, but there are 15,000 of their fellows at university in the U.S. alone, and the Kingdom's six universities filled every single one of their first-year places.

Those who cannot make it to university prefer employment with status: the national airline, Saudia, had 1,850 applicants for this year's intake of 450. For the quite unqualified, there are the taxis and lorries that bring in SR 10,000 a month with little effort.

So far, the Government's attempts to do something about the situation have relied, this being Saudi Arabia, on prohibition rather than encouragement. An order was made recently to ban those under 35 from driving taxis. Contractors now have to lodge bonds for the

departure of the workers they bring in that are assessed on a scale rising from SR 100,000 for the first 10 men. It is as bad as ever to overcome Interior Ministry paranoia. A recent Government report tactfully suggested that its "apparent administrative restrictions" might be the sole cause of the shortage of manpower.

Officials, though, argue that

public resentment of foreigners is creating significant social pressure on men to do productive work for the public good.

It is not a work ethic that depends on individual ambition, they argue, but one that arises from a national pride. In the Eastern Province, Aramco's 40 years of Westernisation have spread the ethic more widely through society.

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Xemenis, rather more than 800,000 on the basis of a Swiss census of North Yemen. They are alone in receiving work permits automatically on arrival, and without the need for a sponsor, make up the largest pool of legally mobile labour. Egyptians are thought to follow, with 250,000. Pakistanis with 200,000, Lebanese with slightly less than that, and South Koreans with 80,000.

There are some 35,000 Americans and up to 25,000 British. Palestinians are believed to number 30,000 with under half naturalised, although that figure would probably be higher if Lebanese Palestinians are included.

It is difficult for non-Westerners to bring in wives and children, and even with a generous allowance for families of a worker it appears that estimates of the foreign presence at 1.5m are too generous to the Saudis. So what is to be done?

Drastic action has been promised for the Third Plan, with conscription to fill the undermanned armed forces and a winnowing of the civil service coupled with severe restrictions on university entrance in favour of technical training. With that will go a campaign to burnish the image of the dignity of labour. The question remains whether the Government has the courage to do it.

So the foreigners continue to carry the load, and relations are increasingly strained. There seems over the past year to have been a drift towards treating non-Saudis worse than before, pinching pennies on salaries or pinching them for slight mistakes. It is not an aid to enterprise when a Pakistani clerk faces losing a tenth of his SR3,000-a-month salary for not playing safe. At the same time, a growing intolerance is noticeable of Western employees, with the Sub-continent favoured for more pliable managers. Challenges are disagreeable.

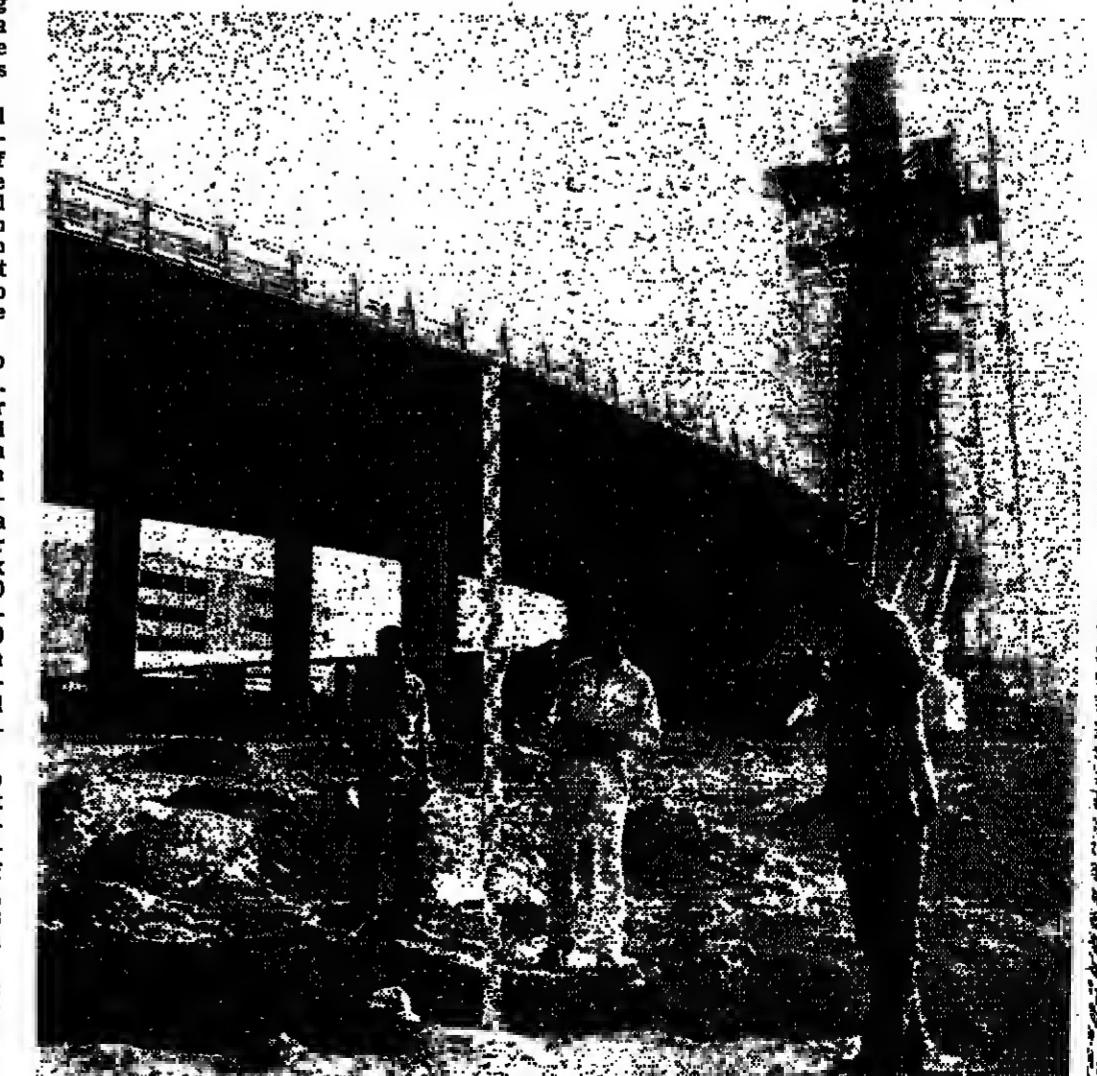
Far labourers, there is little

sign that any but foreign companies are going to the Far East for more disciplined and efficient manpower. Although the numbers of Filipinos in particular are rising, standing now at 30,000, as against 40,000 two years ago, Saudi businessmen are attacking to the traditional Yemenis, Egyptians and Somalis. They put up with worse conditions.

The largest group of non-

Saudis in the country is of course among women that they be allowed to participate, and with girls starting to come in significant numbers out of an educational system that is only 20 years old the pressure is not likely to ease. Their men do not like it as there is a stigma of poverty attached to allowing a wife or daughter to earn a living.

Equally, there is an official commitment to a high birth rate, but the time has passed when there was a choice. The manpower crisis is too severe.



Foreign workers predominate in the construction industry. Here they are working on the construction of a new flyover in the centre of Riyadh.

SAUDI ARABIA XVII

No easy profits for contractors

AS THE painful squeeze of recessions is felt throughout the world, the oil-producing countries, especially those of the Middle East, continue to present most of the brightest spots for contractors in the industrialised world.

Apart perhaps from inscrutable Iraq, most alluring in terms of money is Saudi Arabia.

The decision may have been taken to restrain spending over the next five years in real terms to the level of the past two, but the growth of 7.6 per cent in 1978-79, and 6.3 per cent in 1979-80, was more than most countries could contemplate or afford. Just how much Saudi Arabia dominates the market can be seen from the findings of the survey undertaken by the Middle East Economic Digest.

This weekly journal recorded the award of contracts totalling just over \$40bn in 1979, of which Saudi Arabia accounted for \$16.7bn, or nearly 42 per cent compared with \$5.9bn, or nearly 15 per cent for Iraq. The figures give a fair picture of the scale of Saudi Arabia's on-going development programme.

Precisely because the Kingdom is a large and expanding market (out of all proportion to its small population) competition is as tough and intensive as the attention focused upon it by world business. Following the furor in 1977 over "inflated bids" and having twice in 1978-79 had to dip into the reserves to finance expenditure, Ministries are as obsessively as ever in looking for bargain prices, often seemingly regardless (outside the field of high technology) of what is the best.

Payment delays of a kind that cannot be wholly attributed to bureaucratic inefficiency have continued, even if not on the scale experienced in 1978-79, with no reimbursement for the cost of interest on the borrowing incurred. The intensity of the

competition and the fact that Saudi Arabia is very much a seller's market has tended to reinforce the proclivity towards driving hard bargains and dictating harsh contract terms. Only the elimination of infrastructural bottlenecks since 1976 has alleviated the rigours of what must be regarded as one of the toughest of markets.

Adding to the difficulties, however, is the growth in importance of the question of "principally prerogative"—the need to be in league with an agent representing influential members of the Royal Family.

On top of the time-consuming and expensive procedures of an official nature involved in tendering and bidding are the more obscure and murky ones. One should emphasise the paradox that they add significantly to the cost of projects—eliminating the above-project savings to the Government involved in the horse-trading.

Fixed price contracts remain the rule in the public sector with the exception of the projects handled by the U.S. Corps of Engineers and the Arabian American Oil Company. The elimination of infrastructure bottlenecks and the reduction of inflation rates to reasonable levels has made inflexibility on that score much less of a burden and a hazard. Yet the variables still exist, not the least the dangers of the client insisting on changes of specification.

Harsh penalties

Penalties can be harsh under the contract terms imposed. A company falling behind schedule can expect fines of up to 4 per cent of the value of supply contracts and 10 per cent of the value of public works contracts unless the delays result from circumstances which are beyond its control—an issue that is invariably the subject of bickering, with all the cards stacked on the Saudi side.

Under the programme

envisioned in the Third Five-Year Plan there will be fewer monster turnkey projects and "jumbo contracts," apart from the big industrial joint ventures slated for Yanbo and Jabsil. In general there will be a shift from basic infrastructure to the productive sectors of industry and agriculture on the one hand, and urban and rural development on the other, while many large projects underway such as the telecommunications system and the military cities will continue.

The overall development picture will probably be cut into

performance. The Kingdom will not contemplate international or independent arbitration, providing for settlement of disputes only through its own Grievances Council. The unconditional nature of the performance bonds required still causes concern, despite the fact that the Saudi Government is not known to have called in any of significance.

Indeed, in the case of the difficulties encountered by some foreign contractors it has shown some patience and concern over the company's attempt to extricate itself from difficulties.

CONTRACTS

BRYN WILLIAMS

smaller slices, particularly of a size that local business can digest. The world of small contracts, though more bumble, is generally less risky. There is now a big premium on companies forming joint ventures with Saudi interests.

The bid bond required by State departments and agencies is still at one per cent compared with the two per cent demanded some years ago and the 5 per cent set by Iraq. Nevertheless, given the delays in the award of many contracts the amount of money tied up unproductively over a long period can be very large.

The most notable recent example has been the protracted indecision over the scale and go-ahead for the new University of Riyadh complex for which the lowest bid was no less than \$3.4bn—meaning a bid bond of \$34m.

Saudi Arabia insists on performance bonds covering 5 per cent of the value of the project, rather than the 10 per cent demanded by some Arab countries. In keeping with them, the client is sole judge of

With a job that is well underway that makes more sense than calling in a bond.

Advance payments of 20 per cent made to help with mobilisation should be regarded as generous funding arrangements.

Like bid bonds, these, quite reasonably, have to be covered by guarantees. So, too, do bonds required to release retention money or guarantee warranty obligations for periods longer than the one-year maintenance period considered normal in the West.

Arrangement of guarantees in itself remains a big preoccupation that has hardly been eased by the greater number of banks competing for such business.

The novice without the right connections, whatever his competence and competitiveness, will get nowhere and become lost in the intricate maze of commercial politics, unaware of the traps and pitfalls. The importance of the "right" agent is perhaps more important than anywhere else and the maximum

5 per cent commission laid down by the Government a few years ago not unexceptional.

Most good agents are booked solid but not averse to taking on more clients than they can properly handle even if they are opposition to others in the same stable. Beyond that—source of both confusion and help—there are plenty of foreign consultants offering their services, not the least former diplomats, defence attaches and spires. Those with the right access and some patience and concern over the company's attempt to extricate itself from difficulties.

Under-the-table payments to secure a contract are perhaps, the simplest instance of those murkier realms of contracting in Saudi Arabia—the money might prove to be both of no avail and unrecoverable; mean the difference between profit and loss, or even be dangerous counter-productive. A South Korean company offered \$3m in bribes to one Saudi official to win sub-contracting work on a massive military installation. Their local manager, who was responsible for the approach, was clapped into prison for 30 months—some observers believe because the amount was considered insufficient.

The \$250m paid out by one West European contractor to obtain a contract—which it did successfully—failed to save it when its Saudi sponsors were unable to obtain a price increase.

Some years ago the Saudi

Government set a maximum of 5 per cent commission for agents and the Crown Prince Fahd stated the regime's intention early in January of eliminating irregular practices that most of the civilised world would regard as corrupt.

The terms of recent "direct" oil agreements with a number of customers and negotiations on others indicate that little has been done. Commissions demanded and paid for crude sold by the State-operated

Petroline are a relatively new practice as far as crude sales are concerned. The system works roughly as follows: interested buyers are approached by representatives of one or several of a small group of princes with influence at the Royal Court. They are told that the quantity sought can be obtained if a commission is paid over and above the official selling price which is currently \$26 per barrel of Arabian Light.

When the level of the "premium" has been negotiated, a directive is sent either by the Royal Court or the Supreme Petroleum Council to Petroline to supply the oil. The State corporation receives the official selling price while the commissions to the Saudi beneficiaries and other go-betweens are paid into separate accounts. Commissions of up to \$10 per barrel are known to have been asked and as much as \$5 believed to have been paid.

This novel practice relates to a specialised field having nothing to do with contracting. It has, however, highlighted the way the principle of "principally prerogative" works. In the final analysis most major contracts—though not those handled on behalf of the Saudi Government by Aramco and the U.S. Corporations—are only won in the final analysis when a commission has been built into the price finally negotiated.

In deciding the outcome of a tender, the crucial factor is the agent's connection with a powerful official or Minister or official—usually a combination of all three who will enjoy a commission that can vary from 5 per cent to 25 per cent, though some have been as much as 33 per cent. In the big league only a dozen or two princes obtain the lion's share of the pie, including a young coterie with close hood connections with the top ruling hierarchy.

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Uneasy combination of styles

NEVER HAS there been such a thing as Saudi architecture—a lack of identity not surprising in a country united only this century.

Arabian architecture of the 1970s is an uneasy combination of Fouad Quatorze and Marbella Modern. From the red-brick viscera of the half-finished buildings that litter all Saudi cities, to the grandioses of the rich quarters, there is a sense of groping, of dislocation, amid unfathomable wealth and squander.

To not a few Saudi architects and clients, who see the vacuum filled by shoddy manifestations of greed and bizarre expressions of adolescent taste, it is becoming offensive. This small but growing group is slowly trying to give form to its splintered environment. If there is no solution as yet, the problem has at least been recognised.

A regional vernacular still exists. In the Asir, the lovely south-western province, the houses and watch-towers that remain were built of clay with projecting rings of stones to protect the walls from rain, more plentiful in this region than anywhere else in the country.

Enlivened by daubs of bright blues, greens and yellows and pointed at the four corners, the houses, with stables on the ground level and upper storeys for the family, grew in height as the generations proliferated, keeping the clan under one roof and preserving scarce farmland.

Farther south, in Nafjan, the land is dotted with wattle and daub huts, conical hives remarkably similar to those of Africa. The tiny "villages" are surrounded by a network of low, dark mud walls which act as fences and as dykes when the wadis are in spate.

In the Nejd, virtually all that remains of indigenous architecture are the ruins of Darriyah, the family seat of the Al Saud.

Squatters hang their laundry, now, from the topless towers of pale yellow mud. Rain and wind have filled in many of the roofless buildings, until the floors reach to the triangular ceiling windows, just beneath the chipped and broken crenellated ramparts. Within sight of Darriyah are the massive concrete housing blocks of Riyadh University's new and empty campus.

In the cities of the Hejaz, forlorn houses and palaces of coral rag still maintain a tenuous hold. In these, the high windows were fronted with small porches of mashrabiyyah, or wooden lattice work, which caught the cool upper air and repelled drying eyes.

Clustered together in a complex pattern, the houses formed a city turned in upon itself, away from the sun and the wind and the stranger.

In one of the old city of Jeddah's cul de sacs of startling quiet stands the Banafa house, the courtyard of which is entered from a short alley off the Suq al Nada.

It is classical Hejazi architecture of the late 18th century,

a rectangle four storeys high of darkly stained wood, the house is actually a group of self-contained flats reached by spiral staircases, with exposed wooden ceiling beams and shuttered windows all pointing on to the courtyard beneath.

The complex is linked by covered passages and enclosed wooden bridges. Viewed from the courtyard, still shaded by a single tree, the facade gives no clue to the existence of at least 20 levels, each covered by a small, flat roof.

The eastern side of the rectangle is a series of drawing rooms, ending at the north corner in a large reception room. The majlis, a long, narrow hall in which the pater familias would hold court, is half roofless, the covered end running to an authentic Islamic arch. Famous for its direct

ARCHITECTURE

JOHN CLOSE

access to the Mosque next door, which is still frequented, the house has an integrity of design Saudi architecture has yet to live up to.

Though Saudi Arabia has all but left behind the era when regional buildings were designed and built by those who lived in them, architecture here has not yet come to terms with itself. Arabian architecture today is similar in approach to that of the Mannerists of the post-Renaissance; it is a process of arranging, rather than creating, a use of established styles in rather eccentric re-capitulation.

Fayez enjoys designing private houses—when a minister or a prince calls up and asks me to build him a house, what can you do? It is an honour."

"But, as in everything else, it is the Government which provides the easiest and most lucrative contracts. His Youth Welfare building in Abha is

virtually a reproduction of an Asir farmhouse, with such modern appendages as vast glass windows. His administration building at Jubail is a more subtle rendition of Nejd architecture. It has the heavy, impenetrable air of a desert fortress much like some of Alvar Aalto's buildings at the Massachusetts Institute of Technology.

If it is the Government that generates most of the business, then it is the Government that must shoulder the blame for much that has gone wrong. Jeddah Towers—which one Saudi architect called a "mistake"—is a series of 32 17-storey blocks standing empty because a ministerial committee cannot decide who to put in them. If there was a Le Corbusier, who said before beginning his Pessac housing development, "I want to do something poetic," he was ignored at Jeddah Towers.

Even flyovers have "Islamic" arches.

The dilemma, then, for the architect here is how to avoid the thoughtless and the bland, which blanket Saudi cityscapes, while at the same time holding

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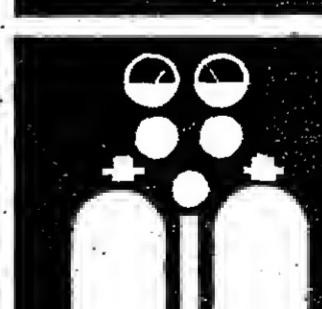
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Good progress achieved

THE FUNDAMENTAL physical infrastructure of transport in Saudi Arabia is complete. The roads may have holes in them, but goods and people can be moved with a high degree of efficiency. Work on road, rail and port development in the Kingdom is now a matter of consolidating, of building on the solid progress of the past five years.

The Third Five-Year Development Plan, though which begins next month, could promise changes of emphasis. While all but the smallest centres are now served by some kind of road, maintenance and improvement are still needed; while the kingdom's 89 working berths can handle the present volume of imports, any increase above that projected would be a severe strain; and officials speak of a railway network to cover the whole country being studied over the next few years.

The most dramatic achievement, perhaps of the whole of the Second Plan, and perhaps its saviour from collapse in the old overheated days, must be in port expansion. Over the past three years, the volume of sea-borne imports to the kingdom more than doubled, to the 24.3m tons of last year.

The Second Plan, in 1975, predicted 13m tons of general cargo imports by this year; chaos was only averted by a massive building programme, but even so Jeddah, Saudi Arabia's largest port, worked at 85 per cent occupancy during the year, each of its 37 berths handling 1,208 tons a day.

Port expansion

Muhammad Bakr, the director-general of the Saudi Ports Authority, says that 10 new berths will be needed for the Western Region during the next Plan, the only major expansion he will predict, to handle Jeddah's share of an anticipated growth in traffic across the country of 10 per cent a year.

At Damman, the second port, Sulaiman al-Muhanna, the director-general, says occupancy is running at between 60 and 70 per cent, and no significant expansion is planned. Otherwise, the talk is of container terminals for Yanbu' and Jizan, land reclamation in Jeddah or a marine workshop in Damman; tying up the loose ends, in other words.

The high occupancy rate, though, is evidence to support those who argue for more capacity in the still unresolved

debate over where a safety margin becomes surplus. The British consultants Peat, Marwick and Mitchell have predicted a 30 per cent surplus capacity in the Kingdom's ports by 1982, but the Hanseatic Port System and Plano Consulting of West Germany have spoken of an overall shortage between next year and 1984 if no further facilities beyond those already under construction are built.

Much will depend on the Third Plan's allowances for continued growth, but all the indications are that there will be no slowing of imports. Mr. Bakr says satellite ports are under consideration for Jeddah;

the most remarkable development of the past year has been the emergence of Jizan, on the Red Sea, which during 1979 handled two times more imports, 1.05m tons, than during the year before, supplying the growth of the impoverished south. Dumez of France finished a SR417m contract to clear the channel and build two 340 metre berths, and Archirodon was given a SR 200m award to add eight berths to the existing three.

Both Juhail and Yanbu last year broke the back of their own construction to move into carrying imports for the development of the two planned in-

TRANSPORT

TIM SISLEY

smaller harbours to take some of the load off. It is a proposal that has already both worked and failed.

The Ministry of Defence and Aviation has a port at Sharmah on the Red Sea for the Tukhur cantonment and at Ras Mishab on the Gulf for the King Khaled Military City, near the Iraqi border, both installations that did indeed spread the load.

But the Ministry of Public Works and Housing's 10-birth ports at Qadima, north of Jeddah, and Ras al-Ghar on the Gulf, have stood idle for 17 months. Built to serve the Jeddah and Damman rush housing projects and to take the heat out of its building materials market, by the time they were ready Jeddah and Damman had bid themselves of congestion.

That, though, is not stopping the kingdom going ahead with an entirely new port of arguable economic justification. It is to be at Ras Abu Khomil, on the eastern side of the Qatari Peninsula, an area whose disputed ownership with the United Arab Emirates has recently been settled in the kingdom's favour. The port is simply to stake an economic claim, as evidence of ownership. The SPA refuses comment, but it is understood design work is under way.

The question of self-financing for the kingdom's ports seems to have been shelved for the moment. In the present financial year, the SPA was given SR 46bn for capital expenditure

and SR 2bn for recurrent costs.

Both amounts are less than the year before, but there is clearly going to be little prospect of recovering capital spend-

ing and, if it can be assumed that subsidies will continue indefinitely with few cash constraints on expansion.

Roads, equally, have done well out of the Second Plan. Sheikh Hussein Mansour, the Minister of Communications, says that 72 per cent of the target in metallised roads has been met, with 9,400 km built and 149 per cent of the target of unpaved road, 15,624 km laid. That gives the Kingdom 20,569 km of tarmac roads and 22,304 of dirt road.

It is likely that, by the end of the Plan, contracts will have been let to make up on paper much of the shortfall in metallised road.

The emphasis on dirt roads is clearly owing simply to cost considerations; the ministry is charged with linking the remote places of the kingdom as much as with highways, and the most recent official guidelines of SR 1m for every kilometre of asphalt are probably out-of-date by now.

Over the past 18 months there has been a concentration on three major areas of road construction, with a pattern of the major contracts let involving connecting the villages of the south-west. Linking the Eastern Province, and the Central Region and pressing on with the Trans-Arabian Highway from Riyadh to Jeddah via Taif. The northern Qassim region has been favoured, too.

A good deal of work underway in the south-west is more a matter of starting from scratch rather than building on existing tracks. The Binladen road from Taif to Abha, mainly finished two years ago, opened up the south to development, and since then the largest contracts have gone to connecting the coastal plan to the towns on the escarpment.

The Trans-Arabian Highway will be mainly completed this

summer, and attention is turning to the Riyadh ring road into which it will feed. Five Saudi companies were recently awarded 90 km of the northern section, and designs are nearly complete on the southern. In March, a contract was awarded a joint venture of the Greek Edo-Eter and Jax of Riyadh, worth SR 150m, for two bridges 800 metres high and 50 metres long to sweep the highway off the Tuwaiq escarpment outside Riyadh.

The last 18 months have seen, too, a confirmation of official preference for the Saudi contractor in all but the most specialised road construction. At the beginning of the Plan almost every award went to foreign firms, but the spate of recent contracts suggests officials had been waiting for Saudis to grow sufficiently to handle the work; it may not be cheaper, but at least the money stays at home.

Saudi Arabia's only railway, from Riyadh to Damman, remains a negligible part of the Kingdom's infrastructure. Nevertheless, Mohieddin Kayyal, the deputy minister of communications for transport, has said that the next Plan will allow studies of a comprehensive network for the Kingdom.

The West German Dorsch Consult and Deutsche Bundesbahn were recently awarded the long-delayed feasibility study on re-commissioning the Hejaz Railway from Damascus to Medina, possibly on a new route down the Red Sea coast.

The promise of great things in Saudi railways has often ended in disappointment, but of the one existing line efforts are going ahead to attract both freight and passengers. At the moment it only moves 3,500 tons a day. Hellmann and Littman, of West Germany, are nearing completion of a SR 230m contract to build a dry port in Riyadh for direct delivery from Damman Port. Technical of Italy is studying a high-speed line to replace the present track and, cutting 100 kms of the seven-hour trip, Archirodon is working on a SR 300m award to improve and correct the existing line, and a hotel complex will be going to tender shortly for a new Damman station.

Late last year, the line took delivery of Swiss air-conditioned coaches, and 150 cement cars have recently been ordered. The promise of great things in Saudi railways has often ended in disappointment, but of the one existing line efforts are going ahead to attract both freight and passengers. At the moment it only moves 3,500 tons a day. Hellmann and Littman, of West Germany, are nearing completion of a SR 230m contract to build a dry port in Riyadh for direct delivery from Damman Port. Technical of Italy is studying a high-speed line to replace the present track and, cutting 100 kms of the seven-hour trip, Archirodon is working on a SR 300m award to improve and correct the existing line, and a hotel complex will be going to tender shortly for a new Damman station. Late last year, the line took delivery of Swiss air-conditioned coaches, and 150 cement cars have recently been ordered.

Plan to extend network throughout the kingdom

THE COST and scope of telecommunications in Saudi Arabia are numbing. Bitter competition between rival Saudi agents, their princely patrons and the consortia in contention and cumbersome bureaucracy only make it more complex.

A consortium of Philips, Bell Canada and L.M. Ericsson is installing 470,000 new telephone lines under a \$3.1bn contract, awarded in December, 1977. In the Third Five-Year Plan, to be announced in May, SR18 bn has been budgeted for telecommunications.

The Ministry of Post, Telephone and Telegraph plans to expand the telephone network by an additional 1,325,000 lines to accommodate the industrial cities of Jubail and Yanbu and blanket the vast interior of the country.

The award of the contract for the initial telephone expansion project was a controversial affair. Finally hedged at \$31.1bn, it is the Kingdom's most expensive project by far, outside such extra-budgetary ventures as the military cities, the gas-gathering project and Jubail and Yanbu industrial complexes with their enormous infrastructure problems.

On December 13, 1977, Saudi Arabia announced that the Phillips consortium had won the contract after that Mr. Alawi Darwish Kayyal, the Minister of PTT, called "tough competition" from the American firms of International Telephone and Telegraph and Western Electric.

The announcement came a day before Mr. Cyrus Vance, U.S. Secretary of State, was to arrive in Riyadh, possibly to do some last-minute lobbying for the American companies. The contract would, in itself, have gone a long way toward redressing the U.S. trade deficit.

Lowest bid

It appeared that the contract had simply gone to the lowest bidder. The group led by ITT bid \$3.4bn, Western Electric \$2.9bn and the Philips group, \$2.2bn.

The contract was broken into three parts, each requiring separate bids. For supplying equipment to Saudi Arabia's cities—part one of the project—ITT was the low bidder with \$1.25 bn. To part two, covering the countryside, ITT bid \$200m; Western Electric, \$221m; and Philips, \$249m.

The 470,000 new lines will be handled by 90 local exchanges,

that caused such concern at the time; ITT bid close to \$2bn, Western Electric submitted a tender of \$1.2bn and Bell Canada of the Phillips group bid \$467m.

How thoroughly Bell Canada took account of the cost of vehicles and buildings is still not clear. The estimate seems to concentrate mainly on management and labour. In any case, it now expects payments for its section of the project of \$1.1bn, in itself perhaps conservative. The whole business seemed, at least, to illustrate the difficulties and confusions involved in tendering for big Saudi contracts.

The consortium was not long in encountering difficulties.

though these did not stop the award last summer of new work worth a further \$805m for the installation of another 500,000 lines. The speed with which the joint venture has won the contract has won the praise of Saudi officials, if not the less-easily pleased editorial writers in the Saudi Press.

In the 18 months after the contract was finally signed in January, 1978, the joint venture installed switching capacity for 188,000 subscribers.

Saudi Telephone, the company formed to operate the network, is now managing 280,000 working telephone lines, virtually double the total two years ago. The monthly rate for installation of working lines is approaching 10,000. In January, alone, over 9,000 lines were installed, and since the consortium began work, over 200,000 buried service wires have been put in place.

It has not been an easy job. Visas for Dong Ah's 6,500 labourers, the South Korean subcontractor, whose cheap labour was no mean factor in the winning of the contract, were slow in coming; street maps are almost non-existent, and municipality approval for digging has not always been forthcoming. Nevertheless, 17 switching centres were simultaneously cut over in 13 locations, completing the first phase of the expansion.

The 470,000 new lines will be handled by 90 local exchanges,

11 trunk switching centres and three international exchanges. All this will be connected by high-capacity cable and microwave links and 14 ground satellite stations.

Western Electric and Rockwell have completed the microwave system under a \$400m contract. Saudi Telephone has assumed control of the microwave, coaxial and vertical and horizontal cable stations in Jeddah and Taif.

Western Electric, among other firms, is eagerly awaiting news of further expansion plans. The project as it now stands will take Saudi Arabia's telephone density up to less than 10 telephones for every 100 people, well below the world average of 14.5.

The new line will be carried on the one-and-a-half tonnes of documents. Arabsat, in which Saudi Arabia has a 26 per cent share of the \$100m capital, has accepted tenders for the satellite and experts to have an orbiting communications system in place in three years.

There are several daunting problems which may delay the launch beyond 1983.

Saudi Arabia, the largest single contributor to the project (which has been around for at least ten years) was once toying with the idea of paying for, and therefore owning, the system on its own. It might have proved simpler.

The contract for construction of the satellite was scheduled to have been awarded by now. Two bidders are in the running: a French and British consortium of British Aerospace, the main contractor, Matra and Thompson-CSF; and the American Hughes Aircraft Corporation.

Hughes, however, is blacklisted under the Arab League's boycott of Israel and, though under terms of the boycott some telecommunications work is excluded, this is proving a major stumbling block. The statute of Arabsat requires the award of the contract after competitive bidding. Without Hughes, this would clearly not be the case.

Arabsat is also understood to be building at the size of British Aerospace's bid, significantly higher than it had budgeted. The organisation had hoped to launch its satellite for tens of millions of dollars but, with the specifications it demanded, this has proved impossible.

Yet another problem is the planned use by the Anglo-French consortium of blacklisted Hughes components.

If the satellite is to go up in 1983 as planned, using either the U.S. Space Shuttle or the European Ariane rocket, there is no time to call new tenders. The removal of Hughes from the boycott list would satisfy the terms of Arabsat's constitution but, this, even in the unlikely event of its proving reliable to the Arab League, would at the very least take time.

The suspension of Egypt, the most populous country and hence the one which would have benefited the most from the satellite, has complicated the venture still further.

The deadline for the bids was in early January, but delegations to the evaluation committee were unable to resolve the difficulties and the project is now to be reviewed at a meeting in April in Morocco at ministerial level.

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SAUDI ARABIA XIX

Rapid expansion by airline

SAUDI ARABIA'S size and its unevenly-distributed and sparse population have made it imperative to develop a national airline, with extensive domestic links. For, transposed on to a map of Europe, Saudi Arabia would roughly stretch from France to the borders of the Soviet Union.

Communication problems are further accentuated by the fact that, given even the most generous estimates of the population, it would total less than one-thirtieth of those of the countries involved in this comparison.

Saudia, the national airline, has been successful in responding to the challenge of rapidly expanding its operations. It has become something of a world celebrity, partly through being one of the sponsors of the Grand Prix Saudi-Williams racing team.

Within the Kingdom, the airline provides easy and extensive transport. For example, the most expensive, one-way flight between Riyadh, the capital, and Jeddah is currently Rs 210 (\$63), and between Jeddah and Dhahran Sr 300 (\$90). As a result, Saudia loses money, but in the overall interests of providing a socially and politically unifying service for the Kingdom. It is the result of a conscious Government decision.

In 1975, a 25 per cent cut-back in fares was imposed. In practice, the subsidy is now probably higher. Saudia has, in fact, become a popular national institution, with its arrival in some of the more outlying parts of the country literally greeted with applause on the ground.

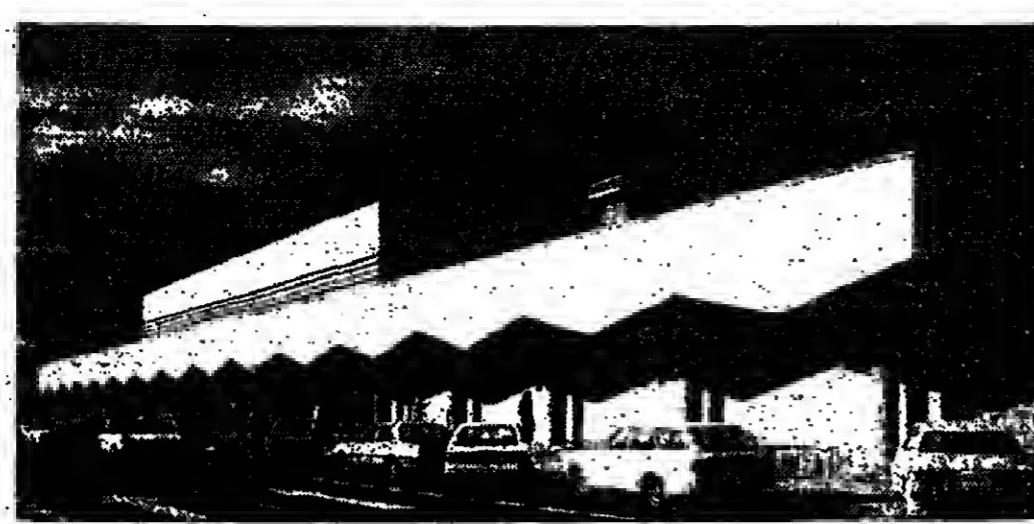
In practical terms, the now well-established shuttle between the three main centres has become an easy affair, except at peak hours. But first class booking (which ensures a seat) is more often than not sold out before economy.

Saudia, in the Kingdom's aviation strategy, has predictably received most of the accolades. It can boast of being number 11 in the ranking of the top 20 nations in traffic growth, as estimated by the Association (IATA).

At the same time, the Ministry of Defence and Aviation, which is ultimately responsible for Saudia's operations, has been overseeing a programme of expansion and improvement of airports; so it now serves some 19 airports within Saudi Arabia. This includes the three main international airports of Jeddah, Riyadh, and Dhahran.

In terms of numbers, Saudia's growth has been impressive and far exceeded the targets of the Second Development Plan. In 1945, it entered the field, with three DC-3s, one of which was presented by U.S. President F. D. Roosevelt as a symbol of Saudi-American friendship.

Today, it operates 63 aircraft. It became a member of IATA in 1967. The number of passengers



The new airport at Abha in the Asir region. Flying is often the cheapest form of travel in this vast country

AVIATION

ANTHONY McDermott

carried has risen more than tenfold—from 650,923 in 1971 to 7,964,347 last year.

Saudia's Planning and Research Office reckons that this number could rise to 9.04m this year. This could even be an underestimate given that passenger traffic in January this year was up by nearly 24 per cent, compared with the similar period in 1979. Freight (mainly imports) rose over the 1971-78 period from 6,279,000 kilos to 62,516,610 kilos.

The number of employees has risen fourfold, from 4,107 to 16,000, of whom 18 per cent are Saudi.

Expansion

In greater detail of Saudia's flight deck crew of 668, 313 are Saudis. Sheikh Kamil Sindi, the former director-general of the airline, maintains that "Saudia has been able to 'nationalise' its operations with highly-qualified" Saudis, who now run the major divisions."

But this rate of expansion has had to slow down, or at least be brought under closer surveillance. To cope with administrative complications, Sheikh Kamil Sindi has been promoted to the position of assistant with ministerial rank to the Minister of Defence and Aviation to strengthen the supervision of aviation activities. His place has been taken by Captain Ahmed Mattar.

Saudia's charter was altered in January to permit greater delegation of authority from the ministry itself to Saudia's board of directors.

On Saudia's role, Captain Mattar says that the airline's role initially was to expand with the development boom.

"In the past years," he says,

"we put our forecast as having

to meet 30 per cent expansion rate, but we have been having to cope with something like 60 per cent."

In the past, the development of Saudia's fleet was based on market demands, which according to Captain Mattar have been exceeded. But in future he says, "it will be dictated not just by the market, but be careful planning."

At present, Saudia's active fleet consists of 50 aircraft, fully owned (including one 747-13 L-1011 "TriStars", eight 707s, and twenty 737s), and a further 13 on lease (including five 747s, one 707 and three DC-8s). Another eleven aircraft are on order: five "TriStars", four of which are to be delivered this year, and one next; and six 747s to be delivered in 1981.

Because Saudia's domestic operations are well-subsidised and constitute between 60 and 70 per cent of all its operations, it has only made a profit between 1973 and 1975. In the years from 1976 to 1978, annual net losses have averaged 161m riyals (\$48.5m). For almost a year it has been under study that Saudia should be divided into two parts—one for international operations and the other for domestic.

But Captain Mattar makes the point that a major constraint on both expansion at the rate of the last few years and on any real advantage in creating two airlines is the difficulty in obtaining sufficient administrative and technical staff. This applies particularly in providing back-up for domestic operations. As well as flying to 19 destinations in all parts of the Kingdom from Turaf on the northern border with Jordan, to Jizan near North Yemen, Saudi flies to 18 other destinations in the Arab world.

Hand-in-hand with the expansion of Saudia's internal flights has been the construction and development of airports within

(including Cairo, in spite of the boycott as a result of Egypt's peace treaty with Israel), 11 each in Europe and Asia, and most recently flights to Mogadishu, Nairobi, and Dacca started this month.

The former, which will cost at present SR 14.5bn (\$4.4bn) and is due for completion by 1984, is situated 35 kilometres north of the existing airport which is in the upper part of the city and gradually being engulfed by urban sprawl. The proportions of this airport are such that it is supposed to be able to cater for 15m passengers a year—the rate forecast for the year 2,000.

Closer to partial completion is Jeddah airport, which should ultimately—a first phase should be open next year—be able to cater for 12m passengers a year—and for 150,000 tonnes of cargo annually. But the costs of this enormous project have grown, from initially SR 5bn (\$1.5bn), to something approaching SR 15bn (\$4.5bn) today. When the project is finally completed in six years, its costs could be closed to \$10bn.

There is also a direct flight from Dhahran to New York on a 50-50 sharing basis, using a 747-SP belonging to PanAm. One of these same aircraft has been specially purchased for a Jeddah-New York service. Saudia also runs a cargo service 11 times a week to Europe. In 1978 revenue was SR 2.58bn (\$0.77bn), of which 74 per cent came from passengers and 12 per cent from cargo.

To help cope with this expansion, Saudia has had, since 1968, an agreement with Trans World Airlines, which Sheikh Kamil Sindi claims has been reduced from a "full-management contract" to technical assistance only.

Saudia, in keeping with a reputation inherited from being a leading operator in the region, in March 1979 started operating a sophisticated flight operations training centre in Jeddah, whose costs are estimated at SR 300m (\$90.0m). With some pride, Saudi points out that not just Saudi but also Western pilots are brought in for training.

For maintenance—and Saudi Arabia's harsh climate poses special problems such as airframe corrosion in Jeddah's hot climate—is still largely dependent and humid climate, sand and dust storms as well as thunderstorms—the airline is still largely dependent on foreign expertise. Nevertheless, it is able to carry out all but the most major overhauls of its fleet. It is a deliberate, if expensive, policy to replace rather than to overhaul faulty components. In 1978, a programme was set up for the training of 400 Saudis a year abroad with the aim that by 1987 nine-tenths of all the maintenance staff being Saudi.

Hand-in-hand with the expansion of Saudia's internal flights has been the construction and development of airports within

the kingdom. The two most important projects are the new international airports at Riyadh and Jeddah.

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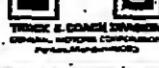
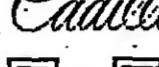
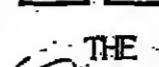
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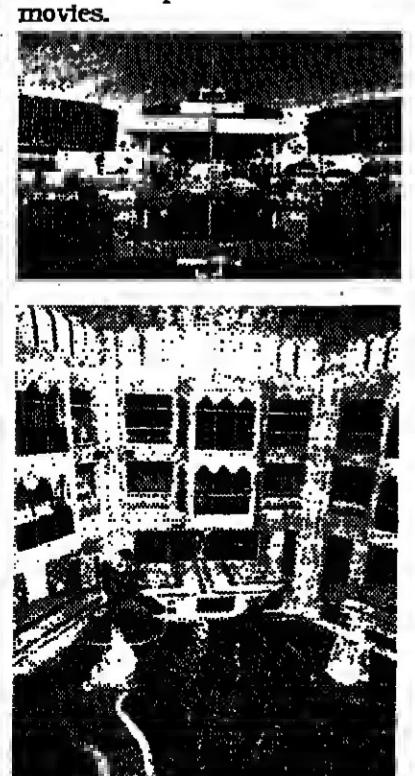
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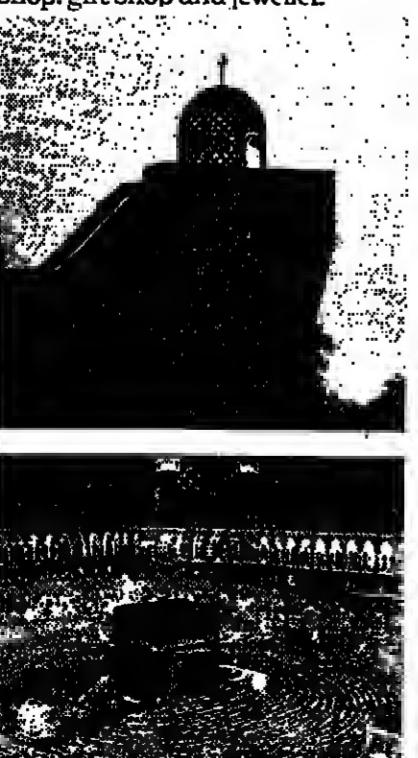
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SAUDI ARABIA XX

Economic changes being telescoped

RURAL DEVELOPMENT

BY A CORRESPONDENT

THE FOREIGN visitor to Saudi Arabia rarely has time to venture beyond the major conurbations of Jeddah, Riyadh and the East Coast.

While pre-occupied with a multitude of business appointments, his vista is too often limited to the view from the taxi window from the airport to the hotel. It is an ultra-modern scene of high-rise buildings and heavy traffic, with little to distinguish it outwardly from other such places in the world. And yet beyond these cities there lies another Arabia where nearly half the total population lives.

This other Arabia—rural Arabia—is still in many respects not greatly different from that encountered by the travellers of the nineteenth century, but it stands today on the brink of a total transformation.

In contrast to the big cities, rural Saudi Arabia is still essentially an undeveloped country. Until about 10 years ago the oil wealth of the Kingdom had largely passed it by, and its inhabitants led a very isolated and tradition-bound existence.

Living conditions are, in general, still fairly simple and the average per capita income is relatively low. The great difference between Saudi Arabia and most other developing countries is, of course, the almost limitless Government funds now available.

Economic and social development that would elsewhere take a hundred years, is being telescoped into one generation in Saudi Arabia.

For the passing visitor, it is still a land of great interest and beauty but at the same time it is also a fascinating study of the aims and problems of economic development.

The traditional rural life of Saudi Arabia falls, broadly speaking, into one of three main types. There are, firstly, the oasis towns and villages that lie scattered in small bands all over the country and whose principal livelihood is the cultivation of date-palm gardens irrigated from wells.

In the shade of these walled gardeons many vegetables are grown and fruit-trees such as peaches, pomegranates and limes—indeed, with the sound of rushing water in the background, they have often been likened to a miniature paradise.

In the south-west province of Asir, one encounters a totally different kind of land-

scape—mountain villages which, as a result of a good rainfall are able to practise a much broader range of agriculture of the old and within a decade or so this traditional architecture will almost entirely have disappeared.

The principal activities of the rural towns these days are government administration and local trade. Modern industry, so prominent a feature of the outskirts of Riyadh, Jeddah and Dammam, play little part here and, apart from cement works and similar building materials projects, there are few factories established in rural areas.

The lack of labour and the great distances from the principal markets make it unlikely that any significant industrial growth will take place in the foreseeable future.

Perhaps more important than the infrastructural changes in the towns and villages is the agricultural revolution now in progress. Previously water wells were dug to relatively shallow depths and the oases villages used to follow the lines of the great wadi beds and basins—that over the easily accessible water.

Today, with modern drilling equipment and diesel pumps, the Saudi farmer is able to tap much deeper levels and can thus irrigate areas that have hitherto been uncultivated. In districts such as Qasim, the green landscape, that used to be confined to the edges of the oasis, has now spread out into the desert in broad new prairie fields.

These new farms have already had a major impact on Saudi food production especially in such items as milk, poultry, eggs and many kinds of basic vegetables. Most of the large agro-industrial projects are based on foreign labour and equipment and financed by capital from the big cities but small farmers also have begun to adopt new technology and more productive methods.

However, despite generous grants and subsidies, farming in general is still held back by the unattractive level of wholesale purchase prices and a



Nejd Bedouin brew up one of the day's many cups of tea

desperate shortage of indigenous labour. The traditional low standard of manual work in Saudi society has been exacerbated by the ready availability of easier and better paying jobs in other sectors.

Traditional date palm plantations have been even more drastically affected. One of the saddest sights of modern Arabia is the acres upon acres of dead palm trees standing bare and stunted. Sometimes this is due to a fall in the level of the water table but more often because the owner can no longer afford to maintain and harvest his gardens.

Dates, once a staple item of the Saudi diet, have been reduced to the role of a sweet-meat and prices no longer justify the time and money they require.

For many oases, the existence of water at deeper levels, and therefore alternative farming methods, has provided a further lease of life. For other villages however there is no such outlet and they face slow extinction. Similar circumstances prevail in some of the mountain villages of Asir where in many districts the narrow terraced fields have become uneconomic to work.

One of the most surprising aspects of modern Arabia is how quickly the Bedouin have adopted to the changed conditions. Today, with their varied fleets of vehicles they are more mobile than ever before and much less subject to the hazards of drought. Moreover, they obtain excellent prices for their fresh meat.

If this water was valued at its full economic replacement cost it is possible that much of the more recent agricultural production would become prohibitively expensive. These aspects are unlikely to be significant for another 10 years or so but cannot be ignored.

An equally serious question mark hangs over the future level of employment in rural areas. Given the relatively small contribution of agriculture to the Gross National Product, the rural population is already greatly in excess of its economic importance and will continue to decline unless attractive job opportunities are created.

Nowadays young men must go to the big cities if they wish to pursue a good career—and they rarely return. The villages are increasingly becoming an old man's world. It is obviously in the overall national interest that a balanced population distribution be maintained in this vast country, but how this goal is to be achieved is still far from clear.

Some kind of economic decentralisation must be attempted in due course, and a sense of purpose restored to the countryside—for without a new sense of purpose, rural Arabia will die.

Towns and villages growing rapidly

NEJD

FRASER JOHNSON

THE BOUNDARIES of Nejd are not clearcut. At its most restricted definition, the term means the districts of Asared, Washem, Sudary and Yemahan which closely surround Riyadh.

At its broadest (which is how we shall understand it), it embraces also Qasim and Hayel to the North, Afaj and Wadi Dawasir to the South, and Dawadi and Khorais to the West and East, respectively.

The Arabic word means a highland or upland area. But while the area has a mean elevation of some 800 metres, it is only a step in the continuous downward slope of the peninsula which tapers imperceptibly from the Sarawat mountains of western Arabia down to the flats of the Arabian Gulf on the East.

It is essentially a great orange plateau of pale limestone with occasional intrusions of bare black granite hills. Fingers of red sand run through it from the Nefud sand deserts to the north and the Ruh al Khali to the South.

The spectacular limestone escarpment of Jebel Toukai running from North to South across its length, is its spinal cord. The limestone plateau is everywhere eroded into wadis, which flow for perhaps ten days a year, but more importantly retain sufficient underground water to sustain life and a modest agriculture throughout the year.

This change is above all evident in Riyadh, which has grown hugely, while other towns such as Hail, Buraidah and Oneizah, its equals 50 years ago, have grown relatively little.

Less obvious, but more profound, is the opening of central Arabia to the outside world, which has fundamentally altered Nejd attitudes. The previous exclusiveness, traditionalism and suspicion of foreigners and things foreign contrasts sharply with the recent eager assimilation of technological and material advances and the universal desire of Nejd youth to study abroad.

The physical manifestation of this opening-up of the Arabian heartland is in the busy new airports of the region and the constantly expanding road network, which now joins every village of any substance. It seems impossible that less than a century ago Palgrave and Doughty should be the first Europeans to explore this land, and that their lives should have been in constant peril. Or, that as late as the 1940s, every plane wishing to land at Riyadh should have required Ibn Saud's express personal consent.

For this was a land in traditional isolation. None coveted it. The occasional Turkish incursion left little mark, since the Turk had no enduring interest in so barren a land and contented himself with intervening only when a

lamb and mutton is still preferred over imports from Somalia and New Zealand.

Land under cultivation has greatly expanded, with deep-well drilling to tap fossil-water aquifers making irrigation easier and a generous and wide-ranging subsidy programme, making farming financially attractive.

Perhaps the most obvious change is in the physical appearance of the towns and villages. The distinctive and very charming domestic architecture of Nejd, with patterned mud walls and pointed crenellations, has largely given way to concrete, badly built and of no architectural merit.

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tale whose outcome the shifting allegiances of the towns of Qasim and the kaleidoscopic battles of the great Bedouin tribes made uncertain until the final capture of Hall by King Abdul Aziz in 1931.

From that time until 1934, when the present frontier with Yemen was established, the Saudi control of the country was gradually strengthened, and with it the spread of Nejd manners and Wahhabist beliefs.

The distinctive manners of Nejd are inseparable from the teachings of Wahhabism, which enjoin a strict and puritanical observance of Quranic precepts. The fortunes of Wahhabism have grown and prospered together, the one supporting the other.

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SAUDI ARABIA XXI



A street market in the centre of Jeddah. In the background are some of the old Turkish houses, one of the city's few remaining links with the past.

Cosmopolitan region owing much to Mecca

THE HOUSE of Al-Mudaq once provided beneficiary standard-bearers in the Nejd armies of Abdul Aziz. Bin Saud, the founder of the Kingdom of Saudi Arabia. Their descendants now own a flourishing furniture business in the Hejaz, the western region that includes the towns of Mecca and Jeddah.

The population of the Hejaz has never been homogeneous. Since the time of the Prophet, the annual Pilgrimage, slavery, and the eastern trade brought a melange of Hadramis, East and West Africans, Persians, Kurds, Javanese, Indians, and northern Arabs to the towns. Recent migrants from Nejd, the central region, including such great names as Juffali and Olayan, have become as Hejazi as the Ja'jam family from Egypt or the Alirezas of Persia.

The cosmopolitan Hejaz remains distinct from the more austere Nejd, though the captives dress and outward custom have been imposed by the imperial and political descendants of Abdul Aziz, who took the Hejaz in 1924-1925. Yet even now, only a quarter of Jeddah's million souls are Saudi.

The Hejaz is a broad strip of poor land crammed between the sharp reefs of the Red Sea and a chain of mountains which stretches from Mecca to Aden. It is fanned above all by its heat and humidity, which is tempered on the coast by a breeze from the north-west that blows most days of the year.

The old definition of Hejaz, which stretched under the Turks and the Sharifs of Mecca from Aqaba as far south as the tribes of Baha would allow, has been abolished by the Al-Saud; the governors of Tabuk, Mecca, and Medina cover the old region.

Cultivation is slight except in the gardens around the hill town of Taif or the wadis that drain the Hejaz hills. The wadi plantations, worked by black slaves in the time of T. E. Lawrence, have declined with the drift of men to the towns and the expensive drilling of wells for town water. Instead, what prosperity Hejaz has enjoyed has risen and fallen with the pilgrimage and Jeddah's fortunes as a port of transit and import, first for Mecca and the pilgrims, now for the whole kingdom.

Tribal life has declined. There remain in the extreme north, the Huwaitat and Bani Atiyah,

HEJAZ

JOHN CLOSE

two large clans which were closely allied and shared one another's dura, or rangeland: the Juhainah, a tribe that was acquiescent in Turkish rule; the fierce and unreliable Harb, who came to live mostly off pilgrim pickings and the Sharif's subsidy; their blood enemies, the Nejd Otaibah, whose dura often spilled into Hejaz; and the Ghamid and Zahran of the Baha mountains.

Hejaz fell under the Turkish Ottoman hand in the early years of the 18th century and remained so, but for Wahhabite and Egyptian interruptions in the 19th century, until the collapse of the Porte in 1918.

Hejaz was fairly independent, even by the relaxed standards of Turkish rule: the Turkish governor, whose provincial seat was at Mecca, shared power with the Sharifs of Mecca, descended from the Prophet.

The two existing side by side king of the Arab Nation the next October.

Yet though Lawrence of Arabia helped take the Arab Revolt to Damascus, and Faisal and Abdullah ended up with thrones in the north, Hussein could not resist the growing Wahhabite power in central Arabia. Angered by Hussein's pretensions, and eager for land, Bin Saud unleashed his fanatical Otaibah Ikhwan against a Hejazi expedition in Wadi Turba on the marches of Nejd in 1920. The battlefield is strewn with the bleached bones of Hejazi dead to this day.

In late 1924, the Otaibah butchered the inhabitants of Taif, and occupied Mecca peacefully.

Jeddah was left with only its coral walls, a raggle-tangle army of mercenaries and prostitutes (called by Hussein "drinkers of the milk war") and a few White Russian aviators to keep the Wahhabites out.

Abdul Aziz Ibn Saud waited, while starvation, disease, and exhaustion made the city bereft of 25,000 people. In a year of misery with Jeddah under siege, Ibn Saud found in the Alireza family a fifth column to rival the Alosaibis in Hofuf.

Abdullah Alireza kept his post as civil governor throughout the siege but his nephew Qasim Zainal Alireza was jailed when an incriminating letter was found in the lines.

In December 1925, Abdullah handed the city over to Abdul Aziz and Ali went into exile.

As a gesture of thanks for their support, the Saudi kings permit the Alireza to appear at the Royal Diwan with their ghutras, or head-dresses, folded informally over the head.

From the beginning, to the sophistication and Wahhabite power was tempered by the increasing diversion of the pilgrims to Jeddah. A council of Hejazi nobles was formed to advise Faisal, the King's viceroy.

The Society for the Encouragement of Virtue and the Discouragement of Vice, rampant

since the 19th century in Nejd, swept into the lawless Hejaz. Sacrilegious tombs were laid low and music, among other heresies, weeded out; but the ban on smoking was lifted for the sake of the Jeddah tobacco merchants. The growing non-Muslim community was allowed to buy alcohol until 1952.

The struggle against Hejazi hedonism has not succeeded. Gone are the days when the Jeddah amusement park doused its lights when Faisal was in the town. Glutted with foreigners, the Western Region has long been a buffer; the diplomatic corps will remain in Jeddah for the immediate future, rather

With the depression of the 1930s, the pilgrimage failed and Abdul Aziz was obliged to look elsewhere for funds. In 1933, his Finance Minister and factotum, Abdulla Sulaiman, signed an oil concession with Standard Oil of California in Jeddah, for £50,000 in gold down.

The Sulaimans are now reputed to be the richest family in Jeddah, but the whole region has prospered immeasurably since the first oil began to flow in 1938.

Jeddah port, which boasted a throughput of just 600,000 tons a year in 1946, now handles cargo of more than 8m tons.

Yanbu, whose population of between 4,000 and 5,000 in the early years was beggared by the increasing diversion of the pilgrims to Jeddah, is to have an industrial city of 100,000 people by the end of the decade. Crude oil and NGL pipelines now being laid over the Hejaz range will feed a domestic and export refinery, a petro-chemical complex, an export terminal and a gas fractionation point.

The little roadstead of Rabegh, springboard of the Arab Revolt, is also to have a 250,000 barrels per day refinery, supplied from Yanbu. In the far north, Doba and the fine Turkish port of Webb have done well from the huge project to construct a military city at Tabuk. That town is an important base for armour and the Royal Saudi Air Force.

Mecca and Medina have also expanded rapidly, with a catastrophic impact on the traditional architecture and feeling of the holy towns.

To serve Hejaz and the Pilgrimage, the Government is building a new airport between Jeddah and the Obor Creek. It will be larger than Manhattan Island, and every Saudi man, woman and child could pass through it in its first year without straining the airport's capacity. Its cost has entered the realm of fantasy, but this certainly will not be less than \$10bn at today's prices.

Its Haj Terminal, the largest building in the world, has been designed to welcome more than a million pilgrims.

One interesting aside demonstrates the industry and thrift indicated by the Nejd character. In the days before oil, many families from central Arabia emigrated to the Gulf coast to find work, first as pearl fishers and latterly as merchants and businessmen. These same families—the Zamils, the Oneizah, the Bassams, Tamimi, Olayans and Rebsaids—are now among the leading business families of the Eastern Province.

Despite the superficial changes—the increasing glitter of Riyadh and the growing sophistication of the people—Nejd remains fundamentally different from the rest of Arabia and has an enduring quality. Nothing can change the hot, hard climate and what each other was up to. Those whose family life was not the province of outsiders could count on the tact of friends, while those who were more open were as easily understood. No-one today is quite sure any more how an acquaintance or even a close friend will react to the most well-meaning of conversational forays or acts.

The old and the middle-aged find the new world disconcerting. The young know no different.

Towns of Nejd

CONTINUED FROM PREVIOUS PAGE

As Muhammed bin Abdul Wahhab, the 18th-century preacher from Horsemels (some 15 miles up the Wadi Hanifa from Riyadh) found powerful patronage in Diriyah, so later King Abdul Aziz found the militant zeal of his co-sectarians a powerful aid in his unification of the country.

The ruins of Ghat-Ghat, and other villages in Nejd, established as a reward for the services of the Ikhwan (the fighting arm of Wahhabism who terrified Hejaz and Asir), remain as testimony to this inter-dependence.

Whether this creed flourished in Nejd because it struck an existing sympathetic chord in the Nejd character, used as it was to a harsh environment and meager living, is here beside the point.

The fact remains that in Nejd today drivers of the universal Datsun pick-ups pull off the road at prayer times to face Mecca, and office staff from directors to clerks keep prayer rugs conspicuously by their desks.

The faith is as real and vital as Christianity was in Victorian England; but distractions from its observance are not tolerated.

Officers of the Society for the Protection of Virtue and Prevention of Vice, who have police powers, ensure that shops shut during the times of prayer, that women dress inoffensively and that public conduct generally is within the strict bounds of the Wahhabi code.

Huge influx

For it is realised that religious observance is a frail thing, and that the huge influx not only of foreigners but of Saudis from other, traditionally less strict parts of the country could lead to a loosening of the Nejd code of conduct.

Outside Nejd, Saudis take hard to this strict code, and will smilingly remind a visitor that he is not in Nejd, as sufficient explanation for their looser observance of many socio-religious aspects of Islam.

Thus, the wearing of gold or silk, or the smoking of tobacco, will be less frowned on in Hejaz than in Riyadh.

Within the overall Nejd character, with its virtues of frankness, politeness, hospitality and *sabr* (the pre-eminent virtue of patient fortitude), and its shortcomings of

hardness, xenophobia and, what Doughty called, "the glazing tongue," there are regional differences.

Oneizah, for example, is known for its open hospitality, as its neighbour, Bureidah, for its piste.

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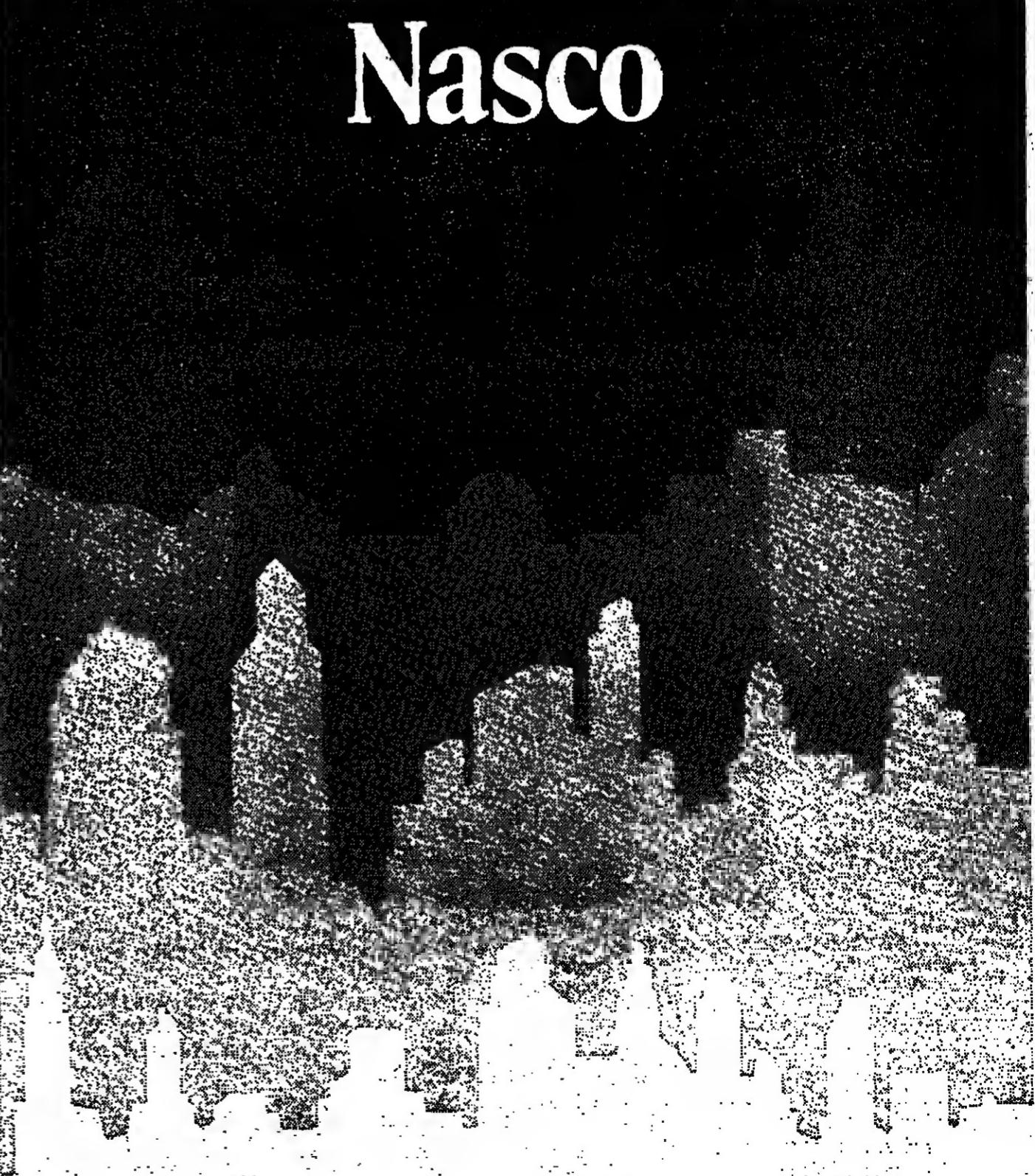
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SAUDI ARABIA XXII

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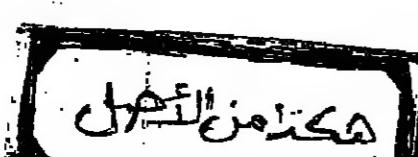
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The Saudi Royal Family entertains the leaders of the United Arab Emirates and Qatar at camel races near Riyadh. Front row, from left to right: Crown Prince Fahd; Sheikh Khalifa, Ruler of Qatar; Sheikh Zayed, President of the UAE and Ruler of Abu Dhabi; King Khaled; Sheikh Rashid, Vice-President of the UAE and Ruler of Dubai. Prince Abdullah, head of the National Guard, sits behind the table next to King Khaled.

Govenor's independence an important issue

AT THE beginning of 1920, in the mild months of January and February when travel in Arabia was rather pleasant, the British political agent in Bahrain paid a visit to the governor of Ibn Saud's eastern domains in his capital at Hofuf.

The agent, Harold Dickson, who later became famous as adviser to the ruler of Kuwait, wrote a report on his visit to his superior, the Resident at Bushire, describing Bin Jilawi, the governor, and also the conversations the two had held and his journeys between the great Hasa oasis, which has Hofuf as its centre, and the coast.

His report contained a revealing anecdote, which ran as follows:

"Incidentally one of the escort, Marzuk by name, was the chief executioner in Hasa. He told me Bin Jilawi had fixed Thursdays for executions. These were done in public in the market place and the body left until night-fall. He himself had decapitated 22 men and had cut off the bands of scores."

"The latter process," he grimly said, "did not hurt, but what did make men cry out was putting the severed stump into boiling fat. Marzuk believed the fact that executions had become rare these days was owing to the fear with which Bin Jilawi was held."

"One interesting story he told me as being typical of Bin Jilawi's methods. A man came and reported to Bin Jilawi that he had seen a bag of coffee lying on the high road between Riyadh and Hasa, but within the latter's borders. Bin Jilawi thereupon asked him how he knew it was coffee. The wretched man said: 'I kicked the back and so knew it to be coffee.' 'Well then,' said Bin Jilawi, 'don't be curious in future and kick any more bags on the Imam's (Bin Saud's) highway. Off with his right big toe.' Marzuk did the needful."

Dickson's report speaks volumes on the poverty and boredom of life in Arabia before oil, when something as trivial as the discovery of a bag of coffee could cause a man to go specially to the governor's mosque to talk about it. The report is also significant as a description of the way that part of Arabia was ruled by a man whose descendants have since remained governors of the Eastern Province.

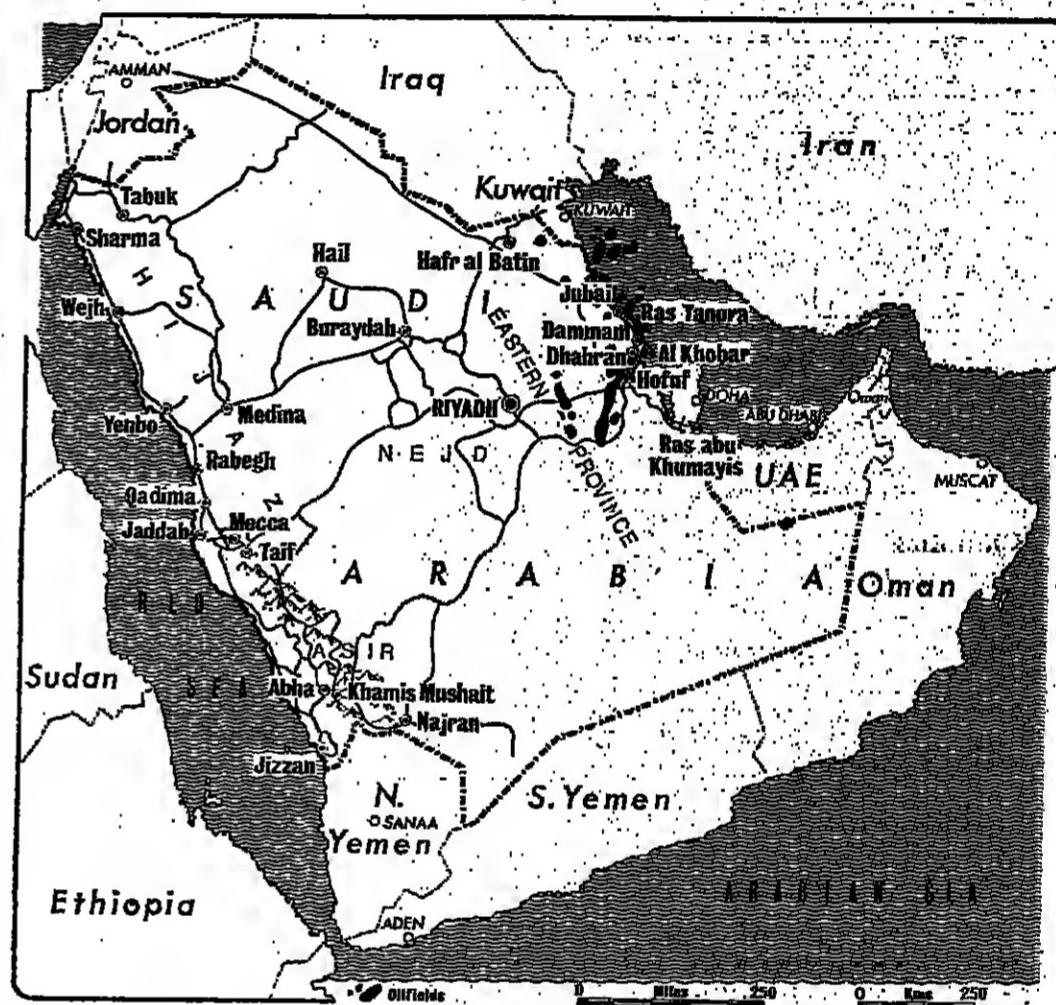
Following the riots in Qatif late last year, and in February this year, in which the Shia muslims who account for virtually all of the town's population expressed their resentment at being second class citizens under the rule of the Saudis and Bin Jilawis, there is now some question as to whether Abdel-Mohsin bin Saud, the grandson of the original Abdulla bin Jilawi, will remain as governor or be allowed to exercise the same independence in government that he has enjoyed hitherto.

The Qatif riots were important not only because they took place in the Kingdom's oil bearing region, but because they were the first open and repeated violent expression of dissent by ordinary people since Saudi Arabia began to turn itself into a modern State after the Second World War.

The origins of the riots go right back to 1913, when Abdulla bin Saud, the Sultan of Najd, conquered the eastern region in one of the first of a series of campaigns that led to the creation of the Kingdom of Saudi Arabia.

At the time of the conquest, the modern towns of Dharan and Al Khobar, not to mention Abqaiq and Ras Tanura and the other oil settlements, were non-existent.

Dammam, now the capital of the Province and the seat of



EASTERN PROVINCE

MICHAEL FIELD

Abdel-Mohsin's government, since his father moved from Hofuf in the early 1950s, was no more than a string of houses, two deep along the short of the Qatif oasis.

Within days of the conquest of Hasa in May, 1913, the shah of Sehah, a Shia community near Qatif which surrendered a few weeks later, wrote to the British political agent in Bahrain asking if his people might be taken under British protection.

In the files of the Bahrain Agency, which are now housed in the India Office Library in London, there are records of Shias from Hasa and Qatif in the 1920s and 1930s appealing to the British to intercede on their behalf with Bin Jilawi.

Normally, they would base their claim on the fact that they were descended from—or still times bigger than Qatif and less wretchedly poor.

Qatif's population was entirely Shia, while Hasa had a Shia majority which the Saudis and Abdullah bin Jilawi, who was a close relation and brother in arms of the Sultan, proceeded to dilute as much as possible by settling Sunnis from the Nejd in the oasis.

Nowadays, the conquest is represented as a "liberation" from Turkish rule, but what little evidence there is of the population's reaction in 1913 is ambiguous and difficult to assess.

There was certainly a Nejd party in Hasa, led by the Al-Gosaili family, which became the Sultan's agents in Bahrain after the conquest, and there is no doubt that Saudi Arabia began to turn itself into a modern State after the Second World War.

There is every reason to believe that even if Bin Jilawi's methods were brutal, he won much credit for this achievement. On the other hand, the Shias were seen not so much as ordinary citizens of the new government, but as a conquered subject race to be exploited commercially and to be controlled more closely than the province's Sunni inhabitants.

Had the political agent not heard about the matter and intervened to keep the man in Bahrain, it is quite probable that the accused would have been despatched to the mainland. In all the lower Gulf states the rulers were much in awe of Bin Jilawi and even turned a blind eye to some of their subjects paying tax to him.

Another incident, which occurred in 1930, was recorded

in a despatch by the political agent: "On my return here I find that when a prominent merchant, Mohammad Yateem, recently ran over a Nejdi in his car, he was at once summoned by the Al-Gosaili who severely reprimanded him for having injured a subject of H.M. King Ibn Saud. He was later prosecuted by the police, but their action caused much comment."

Among other things, this incident illustrates how much more developed and open to the outside world was Bahrain compared with Saudi Arabia. This was mainly because of the island's greater prosperity, its trading history and the British presence, which included not just the PA but also Sir Charles Belgrave, who was adviser to the ruler and who ran the island in a benevolent, non-nonsense way, as if it were an English country town and he a mayor with supreme powers.

Cars, in 1930, were virtually unknown in Saudi Arabia, and the punishment given to Mohamad Yateem by the Bahrain court was even more out of another world. He had his driving licence suspended for 12 months.

In the later 1930s and 1940s, the Saudi authorities became less aggressive in their dealings with Gulf states. Throughout these years, the British interest in the Gulf was increasing as a result of the oil companies' interest in oil concessions. This, together with the payment of concession rentals and in Bahrain's case the first oil revenues, made the Gulf states emerge as stronger, more independent entities.

A world of modern nation states was superseding the purely tribal world of the first 30 years of this century—though beneath the surface, and not easily visible to Western eyes, a great deal of tribalism remains in relations between the Gulf states and Saudi Arabia to this day.

The advent of oil was also significant for the Shias in their relations with the Saudi authorities. As a former chairman of Aramco put it recently: "We were a Ghassan to the Shia community because we were colour-blind; we were a kind of emancipation for them. We just employed anybody who

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SAUDI ARABIA XXIII

A province of hills and watchtowers

THAT SAUDI ARABIA is not a country just of sand and dour flatland is well-known; but even Saudis from the north tend to speak of Asir in the south-west with a certain awe.

While mapping the border between Yemen and Asir for King Abdul Aziz in the 1930s, Harry St John Philby wrote to his wife from the Monday Market of Wadi Beish: "The garden of Eden must be very like this valley and the human beings here meet from time to time... might have stepped straight out of Genesis. Naked except for a loincloth, and sometimes a rife and with very fuzzy greased hair."

"All prefer walking to riding, and drink from the brook whenever they are thirsty. When tending goats on the hillside they sit so still just like monkeys that one doesn't notice them unless they move or speak."

For many living in Saudi Arabia, Asir is indeed a kind of paradise: when Jeddah boasted only a single tree, the hillsides of the Balsham country were covered in forest. Many forget that even after the Saudi campaigns of the 1920s and '30s, Asir remained one of the more dangerous and less accessible places. Tall watch towers, of stone on the escarpment and mud on the inland hills, attest to the tribal violence that disturbed the hundreds of tiny hamlets where Asir's farmers still mainly dwell.

Ruined terraces and ruined buildings show also that the former farm prosperity has declined. Five years of near-drought and a shower of government spending elsewhere has caused many young men to go to the army, and to Riyadh, Jeddah and the Eastern Province, where men from the Qahtan tribes of the south have been settled for over 20 years.

In the dry wadi mouths of the east there are overweight young bedouin returned from service in the Kuwait Police Force. In 1916, the spies of the British Arab Bureau estimated the population of Abha, the provincial capital, at 20,000. It is only just double that now.

Road link

Completion of a road to link Abha with Jeddah last year means that Asir is being absorbed more rapidly into the fabric of the country. Against difficulties even Korean contractors recognised. Hyundai has provided electricity for 16,000 scattered farmers, while a pre-casting plant and the ubiquitous concrete block plants serve a delayed boom in building.

The province's political integration is a priority because of the generally disturbed conditions of North Yemen. When King Khalid visited the military base at Khamsi Mushaft at a time of border tensions last June, 40,000 Qahtan and south-eastern tribesmen paraded with their arms.

These tribes, like their Zeidi counterparts across the border, are regarded as buffers to the expansion of the interests of



A farming settlement in the Asir region of the south-west. The Asiri farmers cultivate palms, winter wheat, durra maize, sorghum and Egyptian clover for fodder, vines, apricot and fig trees

ASIR

JAMES BUCHAN

The Moscow-backed government in Aden and of the opposition National Democratic Front in North Yemen. At the same time, the base at Khamsi Mushaft is the site of an early warning system and a squadron of F-5 aircraft, and will shortly take delivery of mobile Crotale surface-to-air missiles.

While the popular and accessible Governor, Prince Khalad Al-Faisali, welcomes new light industry, his economic priorities are to bolster farming and the special attractions of the province, and to encourage tourism.

A vast tract of escarpment to the west and south of the capital has been set aside for a national park on the American model while there is considerable sympathy for the introduction of measures to protect the wildlife, which is remarkably diverse.

In popular entomology, Asir

means difficult or hard to pass. The province forms part of a region of very ancient Precambrian granites and volcanic structures known as the Arabian Shield and straddles a steep escarpment. To the west of Abha, the scarp rises up to the high peaks of Jebel Souda and Nimas and then falls a breathtaking 7,000 feet in a few miles in the hot and windy Thamna plain and the province of Jizan, the former domain of the Idrissi rulers of the Scenussi persuasion.

To the east, the plateau falls gradually towards Nejd, drained by the long wadi of Bisha and Tathith. These provide cultivation for palms and fruit but are separated by wild steppes offering only lean pastures and a nomadic life for the least successful of the Asir tribes.

The Taiwanese-built road

down from Jebel Souda to the Thamna will need 13 tunnels and 32 bridges before Abha is joined to the port of Jizan.

Historically, the escarpment must have been all but impassable and the incense trade completely bypassed Asir, carried in difficult stages along the edge of the San'a through Najran, Bisha and Mecca.

The fragmented tribes that warred and feuded until the Saudi peace came also created obstacles. The Roman expedition of 23 BC appears to have suffered appalling losses on its return from the incense towns; a rock carving in the wilderness of Masane shows a figure in a plumed helmet being disembowelled. An Egyptian army camped in Wadi Bisha for two weeks in 1534 but made no progress south.

The Turks made an effort to bring the area under control in the 1870s, wresting Abha from the Banu Mughaim, but their authority was strictly limited to that region and the small harbour of Qunfudha. The Imam of Yemen also tried to take an interest. More successful were the Idrissi descendants of Sidi Ahmad of Fez, who settled near Jizan in the early 19th century. Eventually, they controlled not only the mud and grass villages of Jizan but also lorded it over the Qahtan.

These petty interests could not resist the emergent Saudi power and the Idrissi notables and certain tribal leaders, including the Ismaili masters in Najran, were exiled to Mecca.

Yemen was forced to accept a border dictated by the Saudis, although even last year Sanaa did not discourage raiding by tribesmen in the Wadi Najran

and to the east.

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Record year for attendance

AN IRANIAN stepped from his pilgrim flight onto the tarmac of Jeddah Airport last year. "Isn't it wonderful?" he addressed a Saudi policeman. "Now we are all brothers again." The policeman scowled.

The events of last year's pilgrimage clearly pointed the synthesis of the temporal and the spiritual in Islam that the obligatory journey to Mecca itself symbolises. A senior Iranian delegation took the opportunity to meet Crown Prince Fahd and patch over—albeit only temporarily—wounds in common relations; the whole celebration of unity under Allah was overshadowed by the seizure of the Holy Haram, the courtyard that contains the focus of devotion and pilgrimage two weeks later.

The attackers were acting for the ideals that the pilgrimage represents, for the indivisibility of church and state, for the shared simplicities of faith, and for the cleansing of mankind and society. The bravest Saudi newspaper comment on the affair, and on the two weeks of bloody fighting that followed, was that only a land with an overhasted emphasis on religion could have given birth to the usurpation.

The pilgrimage is one of the five duties laid on every Muslim. If he or she is physically and financially capable, the trip to the shrine in Mecca during the month of Dhul Hijja, which last year fell in November, is obligatory at least once in a lifetime. For the Nigerian or Pakistani villager bewildered by the electronic delights of the Jeddah *sug*, it is still the culmination of a lifetime's endeavour.

While their ancestors could have taken years for the journey, today's pilgrim is

carried painlessly along a conveyor belt of charter flight, Saudi Government buses and allocated accommodation in tents. He is removed as soon as possible afterwards, lest he take brotherhood to the point of slipping into the illegal labour force. For Saudi Arabia, it is an extraordinarily efficient operation.

At some point before entering Mecca, which for most means changing on the aircraft, the pilgrim enters a state of ritual purity by putting on the *ihram*, two towel-like pieces of white seamless cloth. Women wrap themselves in white swaddling-clothes that leave only the face, hands and feet exposed. From the moment of changing, the pilgrim may not argue, kill animals, have sex or cut his or her nails or hair.

In Mecca itself, 72 kilometres from Jeddah, the pilgrim makes the *tawaf*, seven circumambulations of the Kaaba. Inside the Kaaba, a large box-like structure covered with a cloth of black silk embroidered with Koranic inscriptions in gold thread, is the Black Stone. For Muslims, it is the centre of the earth.

He must next run seven times around the hills of Safa and Marwah, recalling the desperate search for water by Hagar, the wife of Abraham, for her son Ishmael, by tradition the ancestor of the Arabs. Abraham, according to the legend, built the Kaaba with Ishmael himself. The guides, or *muzawifeen*, are in charge of small groups of pilgrims, speaking their language and being obliged to ensure food and shelter for them safely on the way home. Their payment is fixed by the state. However, the volume of complaints against their going extra money and leaving the pilgrimage.

That night is spent at Mina, three kilometres away, the pilgrim going at sunrise to the Plain of Arafat. The day is Standing Day, where sermons are delivered and the afternoon is spent praying. The pilgrim next gathers 49 pebbles for the symbolic rejection of the Devil of stoning three pillars at Mina. A sacrifice follows, with a final *tawaf* ending the pilgrimage.

Dawn of Islam

The ritual is unchanged since the dawn of Islam, but it is not as simple as it looks. Last year, a record 3m pilgrims came, a million and a half from outside the kingdom. Where once the hard part was actually getting to Mecca, the miseries now start with the masses gathered in one place at the same time.

The heat will grow worse as the dates of the pilgrimage move forward 11 days a year towards summer; ill-educated pilgrims get lost or do not know how to use the lavatories; there is theft; and there is the virtual protection racket organised by some pilgrim

pilgrims to fend for themselves has grown so much that last year stern warnings were issued of life-long banning for offenders. A Cabinet committee is now trying to reform the system.

Efforts at smoothing the passage of those multitudes have concentrated both on organisation and on infrastructure. Last year SR 348m was spent on work on the Holy Sites, part of the Mina Development Project. It simply involves physical expansion, the creation of highways, flyovers and a network of broad pedestrian walkways arranged on a one-way system to carry pilgrims through their devotions. Last year, too, King Khalid dedicated SR 20m of solid gold doors to the Kaaba.

Last year also saw the first restrictions on traffic entering Mecca. A ban mainly aimed at princes who would turn up with a fleet of cars was imposed on any vehicle carrying fewer than nine people. The Saudi Public Transport Company, the new bus operators, was pressed into service to assist the 6,400 buses normally used only for the transport of pilgrims between Jeddah, Mecca and Medina. The company leased 40 buses to the Royal Family and the Ministry of Information.

Pilgrims are given deadlines for their leaving Jeddah for Mecca, and no aircraft or ships are allowed in after a certain time. The effect is that the pilgrims are handled in parallel with the local economy, the most that Jeddah residents see of them nowadays being the traffic jams or the open-roofed busses the *Shia* use, with a curious echo of the seaside, so that Allah can see them making the pilgrimage.

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When the new airport is completed for Jeddah, with its Haj Terminal the largest enclosed space in the world, it will mean that apart from the negligible number of pilgrims arriving by sea the local population will have almost no contact with their guests. It will set the seal on a gradual extrication of the commercial life of Jeddah from the pilgrimage.

Five years ago, traders would do as much business in the one month as in any other six, taxi drivers would "make a killing" and the pilgrims would sell their carpets or artefacts to get home again.

The people of Mecca, though, will continue to prosper, as will the bedouin who gear their lives to selling goats and camels for the sacrifice. So, too, will the Third World airlines and the charter companies supplying the aircraft that go to the landing and take-off every minute in Jeddah just before the deadline.

Not so the Saudi Government. It was a poor pilgrimage during the Depression that caused an indigent King Abdul Aziz to give the first oil concession, but the Government now heavily subsidises the affair. Fees are fixed at the minimum, and the State fills the gap not only with the SR423m granted by the Ministry of Pilgrimage and Endowments in the budget for the present financial year, but also with the salaries of the 4,258 firemen, 17,000 soldiers, and 5,000 cleaners on duty for the last pilgrimage.

It may be worth it, apart from the religious duty that is clearly felt, for the special position given the kingdom in the Islamic world. It is an opportunity for influence or reconciliation: last year King Hussein and Sheikh Zayed bin Sultan al-Nahayan of the

United Arab Emirates were among heads of state who came, and Yasser Arafat issued his annual call for Holy War to liberate Jerusalem.

There was reconciliation with the Iranians, despite wariness ensuring the tens of Persian pilgrims were pitched next to the National Guard camp. No trouble beyond sporadic demonstrations in praise of Khomeini took place, although there has been discomfort at Iranian demonstrations in Mecca in the six months since A token mission

of Soviet Central Asian Muslims is always watched carefully, a dozen old men accompanied by a young Slav claiming the faith.

Last year was thought by officials to have been the peak for some while. Rising oil prices and a depressed Third World will probably reduce the numbers this year, although there will be no diminution of immigrant workers for many of whom the opportunity to make the pilgrimage is the deciding factor in taking jobs in Saudi Arabia. They will return shoulder to shoulder with the Saudi merchant class pious again for winter of business after summering in Cannes.

Saudi Arabia's welcome, though, is not limitless. The Kingdom tries to ensure that every pilgrim is gone by a month afterwards. Last year, Saudi's aircraft were borrowed for an emergency airlift back to Tehran of Iranian immigrants who had been infected by the Mecca attack. The round-ups and deportations of illegal immigrants, most of whom are pilgrimage overstayers, continue with special zeal in the subsequent months.



Three million pilgrims went to Mecca last year. Most pilgrims arrive by air, but some (above) still come by sea

Foreigners unwelcome

ONCE THE Christian cemetery stood in the desert outside the city, bartered by parish dogs and raided by the *bedu* for knuckle bones to use in a dice game.

The handful of Westerners in Jeddah in the 1940s agreed that should any one of them die, he would be buried at sea. The *Nakam* and Hindu temples of Jeddah have long since subsumed the cemetery, now lost in the lumber yards and apartment blocks that have burgeoned since the city walls were razed in 1947.

Cyril Osman, the British consul whose murder at the hands of Prince Mishari in 1952 led to the banning of alcohol, is buried there, as are others: "Unknown Englishman... American with Aramco... arm of Italian woman... Ethiopian maid... Pilot Benjamen".

In one sense, life is easier compared with the days of the first Europeans in Arabia. There are Western schools, bootleggers and speakeasies, extraordinarily successful theatre and music groups, and video libraries to ward off the boredom once averted by long days on Quarantine Island; sipping cocktails in the sun. Yet the Americans at the U.S. Geologi-

EXPATRIATES

JOHN CLOSE

cal Survey and Saudia airlines in Jeddah and their cousins in the Aramco compounds in Dharan remember the policeman on the corner, who waved them to school. The recall the pristine fjord north of Jeddah, now choked with speed-boats and busses pouring their sewage into the sea. They remember, too, the quiet streets and easygoing Saudis.

Europeans and Americans have become the house slaves, Asians and Africans the field-hands, with the Lebanese as overseers.

The change in the relationship between Saudis and their workforce has been from one of complacent curiosity to one of resentment and fear. Being a threat is rather puzzling to the foreigner, whether Muslim or Western. Few plan to stay here for long, none has any desire to change Saudi Arabia

and the Muslim workers do, after all, share the same faith. But the xenophobia is not so much a fear of subversion as a sense of loss, for Saudi Arabia's identity as a nation has always been nebulous at best.

Content, in the recent past, to let the contractors design and the labourers build their new physical world, Saudis—with an uncomfortable sense of their own inadequacy—have now turned against their helots.

From a disgruntled exile in the Lebanon mountain village of Ajaltun, St John Philby, for 36 years an intimate of Saudi Arabia's first king, Abdul Aziz, wrote in 1957 in his book, *Forty Years in the Wilderness*:

"...the country's obvious dependence on American technicians (and monetary aid) for the training of the Saudi army and air force, for the efficient administration and maintenance of its Saudi civil aviation, plus the development of various agricultural projects, the increase of the country's water supply, its geological investigation, and so forth, tended to create an inferiority complex with all the ills attendant thereon."

For Third World construction workers this resentment takes the form of Draconian laws governing work permits. It is not uncommon to see Egyptians fleeing through the streets from Saudi policemen, only to end up in one of the Interior Ministry's black marlins, lined up at the airport.

The labour court is generally more sympathetic and knowledgeable, but before signing a contract with a Saudi employer, it is imperative that the suband visit first to see if the flat really is furnished, if the car he is to pay for is actually in his name, if the salary, which may seem tempting from inflation-ridden England or America will indeed cover the soaring cost of living here.

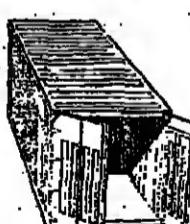
That accomplished, the family must realise that "fun" in Saudi Arabia is like drinking home-brewed beer: it is savoured rather than guzzled, and enjoyed as much for the effort involved in its preparation as for any intrinsic value.

There are, of course, many selves, who complain, who waste Westerners who isolate them from their time here if not their bank accounts. If there is a lack of *habous corpus* and running water there is no lack of grandeur in Arabia. To leave the sprawling, half-finished cities is to return to a land of sky and sand not yet wholly obliterated by development.

The mountains of the Asir, the southwestern province, the coral reefs north of Jeddah, the quiet towns of Hall and Hofuf, the massive canyon 250 kilometres northeast of Taif—all these and more will stir as they stirred the 19th century explorers.

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AL SAUDI BANQUE
PARIS

The Board of Director of AL SAUDI BANQUE—in their recent meeting in the State of Bahrain—approved the audited accounts as presented:

COMPARATIVE BALANCE SHEET
December 31, 1979
(in thousand French Francs)

ASSETS		1979	1978
Cash and due from Banks	1 455 129	987 422	
Trading Account Securities	24 387	35 874	
Loans and bills discounted	730 045	553 927	
Sundry Debtors	70 922	102 510	
Investments	18 159	18 125	
Fixed and other assets accumulated	5 793		
Depreciation and amortization		5 918	
Total Assets	2 305 335	1 703 774	

LIABILITIES AND STOCKHOLDERS' EQUITY		1979	1978
Demand deposits	139 226	180 805	
Time deposits	1 968 644	1 308 258	
Total deposits	2 107 870	1 489 063	
Sundry creditors	24 328	79 733	
Accrued liabilities	38 482	29 457	
Total Liabilities	2 168 680	1 568 253	
Stockholders' Equity	125 000		
Capital stock, FF 1,000 nominal values subscribed and paid up			
100.00 shares	100 000		
Legal reserve	276	81	
Retained earnings	11 379	5 440	
Total stockholders' equity	136 655	105 531	
Total Liabilities and stockholders' equity	2 305 335	1 703 774	

CONTRA ACCOUNTS		
Documentary credits	350 007	169 629
Guarantees issued	363 033	411 107

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**COMPARATIVE STATEMENT OF INCOME
AND RETAINED EARNINGS**

December 31, 1979
(in thousand French Francs)

	1979	1978
OPERATING INCOME	198 897	95 500
OPERATING EXPENSES	188 335	86 455
Income tax provision	4 426	5 142
NET INCOME	6 134	3 903

Retained earnings at the end of the period

11 379 5 440

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SAUDI ARABIA XXVI



A Moroccan pilgrim kisses the black stone lodged in a corner of the Kaaba at Mecca. Saudi Arabia's guardianship of the Moslem Holy places is an essential element in the relationship between the Royal Family and Islam.

Dissidence brings risk for Government

IN AN interminable press conference soon after the recapture of the Great Mosque in Mecca, Prince Nayef, the Saudi Interior Minister, was asked if the Government would come down hard on men with beards. Long beards, associated in the public mind with the *ulema* (divines) and the self-styled keepers of public morals, the *Mutaween*, were also a mark of Juhaiman Al-Otaibi and his band of Brethren, who seized the mosque last November.

"Half the Saudi population has beards," Nayef replied. "We will always honour signs of piety on a man's face."

Six months before, in a pamphlet circulated in Riyadh called *The Call of the Brethren*, Juhaiman had dictated: "Do not seek the law from those who have no beards or the state *ulema*. They will only make matters more difficult for you. They will not tell you the truth. They will only tell you what the Government wants."

Rebelions and regimes have their symbols and, for both Nayef and Juhaiman, long beards evoke both orthodoxy and a certain Islamic way of life. Government spokesmen have always insisted that religious orthodoxy is the predominant guiding force, that the Koran and the Sunna, (the Prophet's own example), are the sole constitution of the country—indeed, that Islam and the State are one.

At the same time, the revolt has shaken the confidence of the Government and ordinary Saudis, not only in the bearded representatives of the faith—the relationship between bin Baz and Juhaiman, (which continued into the summer of 1978), has damaged the standing of the *ulema*—but also in the Saudi way of life. In a period of rapid physical change and expanding wealth, no churches or temples of other religions are permitted on Saudi soil; but the complacent, uncompromising, missionary tone of Saudi Islam has not been heard of late.

At the heart of Saudi society, and of the legitimacy of the Al-Saud, is the Wahhabite Creed. An 18th-century alliance between the religious reformer, Sheikh Muhammad Abdul Wahhab, and an Al-Saud chieftain in central Nejd, formed the basis of the present State although it was not achieved until the conquests of Abdul Aziz Ibn Saud early this century.

Beyond this dispensation, Saudis have no competing elements either to an earlier civilisation (as in Iran) or to the cultural influences of an occupying power (though the present flood of foreigners and foreign ways amounts to that in some sense).

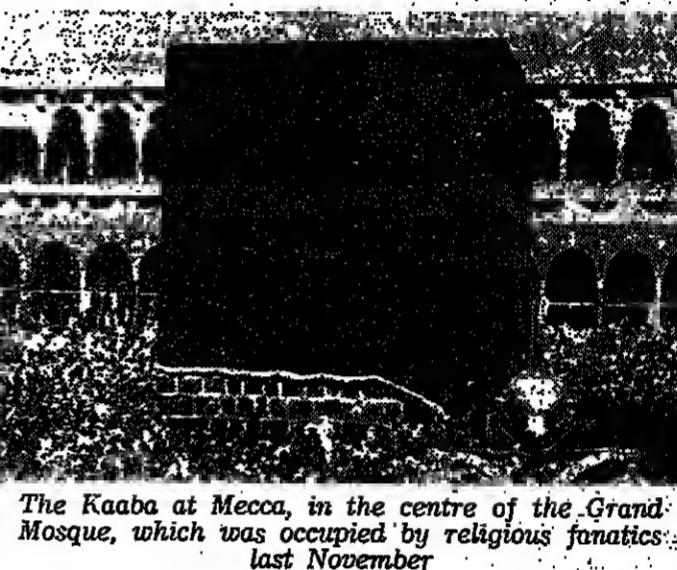
In every sense, Juhaiman was a Wahhabite heretic; his links, through blood and sentiment, were to the fierce Brethren of Nejd that carried the Wahhabite banner into the corners of Arabia, his quarrel as much with the Nejd *ulema* as with the Government.

In general, the small and fragmentary revolt pointed out the enormous risk that Islamic dissidence bears for a Government that rules the Holy Land of Muslims, plays host to an annual pilgrimage and claims to be as near an approximation to Allah's political will that human frailty allows.

It is inevitable at a time of questioning in the Muslim world about the political status of Islam that the Government of the Holy Land should come under scrutiny. The brethren could boast every shade of extremist fervour from the spectrum of Islam. Saudi Arabia's ingenuous immigration and university admissions policy, and Juhaiman's personality, ensured that the group contained representatives of the Ismaili group of Kuwait, the Muslim Brothers of Egypt, the Jamiat Al-Tibghah of the Indian subcontinent and the Black Muslims of the United States.

Equally, the siege gave religious opponents of the regime a field day. The Saudi Government was always aware that the revolutionary leaders in Iran had competing claims.

Many Westerners believe



The Kaaba at Mecca, in the centre of the Grand Mosque, which was occupied by religious fanatics last November

ISLAM

JAMES BUCHAN

If Saudi Islam were such an encompassing way of life that those who break out of it despair of returning.

Within the limits of rectitude, Saudi customs allow considerable freedom of private behaviour. Although peer pressure of a sort exists—it is unusual for a Government official to take a second wife, a Saudi's private life is generally his own affair.

The family remains the prime interest of the vast majority of Saudis and, outside the cosmopolitan Jeddah, rich and American-educated Government officials, the limit of their social expectations.

As such, household life contributes to the remarkable social stability of the country and also to the door appearance of its streets. Jeddah, with its private, opulence and public squalor, is the opposite of the European ideal.

Without exception, Westerners criticise the seclusion of women as if women in Europe achieved their rights without a struggle. To assume also that because women can be maltreated, they are to underestimate the power of the wife's family.

The subject is of extreme delicacy because it is so close to the centre of Saudi custom and, though the Koranic authority is weak, religion. The Third Five-Year Plan proposes only that a committee should look into areas where women may work. Although education has already wrought immediate changes for the moment, only those Saudi men who have been exposed to Western ways for a long period will risk the complaints of their elders in allowing their wives abroad and they tend to be cautious about the company they keep.

Just how sensitive the Saudis are, especially in matters affecting the Royal Family, was shown in the row over the recent showing of a British television film that attempted to reconstruct the events leading up to the execution, in 1977, of Princess Mishal bint Fahd bin Muhammed.

Not tested

At the time of the girl's death, a number of intelligent Saudis had been upset both by severity of the sentence and the evidence that the charge of adultery or whatever had not even been subjected to the rigorous test of a Sharia court.

In fact, the evidence suggested that the princess' grandfather, Prince Muhammed, had exercised a patriarchal right of life and death over his family which is customary (until under norms of tribal behaviour) that have not yet completely decayed.

Yet it was not apparently the film's damaging charge of unorthodox, but in suggestion that the *ulema*, women, and princesses, regularly arranged assignations with men in dress shops or on desert roads that disturbed the Royal Family.

In fact, Prince Nafie last year ordered his police to watch dress shops for precisely this reason. But such a candid treatment of Saudi womenfolk and the honour of the Royal Family abroad was instantly seen as an attack on the authority of the family, tradition and, thus, by the usual assumption, Islam itself.

Deep down, there is little feeling that women should have an independent social existence or that the giggling of Saudi women is not a reasonable counterpart to the beards and gravity of Saudi men.

The attitude of Juhaiman's executioner, Sheikh Saad Abdullah Al-Belhi, persists:

"The first time I practised in Riyadh, I executed three men. My four wives were there. When I returned each had locked herself in her room and would not let me in. They frightened me—and perhaps thought they should leave."

I dealt with the situation with an iron fist. I threatened to break down the doors. They gave in and left their rooms looking terrified. I told them to wash the blood from the sword. After this everything returned to normal."

Crime, in the English understanding of the word, is comparatively rare and Saudis take pride in the safety of the towns. When crimes do occur, they generally concern sex and are exceptionally violent; it is

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SAUDI ARABIA XXVII

Government prestige suffers severe blow

MYTHS ARE quickly made in Islam. Just a few months after the seizure of the Grand Mosque in Mecca, little is certain except the damaged minarets, four cracked pamphlets and the dead on each side.

The Saudi Government has consistently claimed that the revolt of Juhaiman Al-Otaibi and his Ikhwan (or brethren) was a bizarre theological exercise of little consequence; yet his promises of constitutional reform and land for all seemed to assume that the rising masked much deeper discontent. The Government and the Royal Family have suffered a blow to their prestige; even the executions had to be delayed for lack of competent men to despatch 63 of the hand.

Some commentators have attempted to see separate political and religious strands in Juhaiman's message and action, but this does not appear to be possible. At root, Juhaiman's revolt drew its inspiration from the same sources as the Saudi State itself, from a model almost as old as Islam, in which small communities expressed their piety by puritanical behaviour and militant relations with the ruling regimes and their neighbours. This was the pattern of life in Nejd in the 18th century and again in the 1920s, in the settlements of the bedouin war-

riors known also as Ikhwan, with which Juhaiman clearly had strong sentimental links.

Such forms of organization could scarcely survive in a modern State, and the first Ikhwan were suppressed by Abdul Aziz bin Saud, but Nejd's opposition to innovations flared up as late as 1965 and was quelled by force. In recent years, too, social and political life has developed beyond the power of the mainstream ulama (clergy) to understand, interpret or control it.

Aware of dangers

The Royal Family had always been aware of the danger of religious extremism and the capacity of the ulama to cause trouble. The siege revealed that the Interior Ministry invariably tax-recorded sermons in the Grand Mosque. The Islamic University of Medina had been purged in the early 1970s.

Yet the Government and its internal intelligence services failed to gauge the scale of the threat even after Juhaiman had been arrested in June 1978 and the Ikhwan had spelt out their plans in a pamphlet issued early the next year. The very day before the November 21 attack armed Brethren were taken in routine checks in the south, on the road to Medina and at the entrance to the mosque, but still the authorities did not act.

Of course, the Government was obliged to treat religious opposition with care so as not to compromise its own tradition of militant rectitude, embodied in the curricula of the religious universities.

Medina university had been founded in 1960 by Moslem Brothers driven into exile by Nasser; they had persuaded King Saud that the Egyptian regime was tampering with the sacred curriculum of Al Azhar in Cairo and the new university developed strict and reactionary teaching. This was refined under the guidance of Sheikh Abdul Aziz bin Baz, who became rector in 1969 and was Juhaiman's master. He later signed the young man's death warrant.

Medina's role in the Pilgrimage, and the Government's missionary tendencies, naturally attracted foreign students used to the regimes in power in their own countries. According to Sheikh Hamad bin Saleh Al-Aqiq, the prayer leader of a Riyadh mosque, "An atmosphere favourable to Islamic heresy existed because of the



Captives rounded up at the end of the Mecca siege

THE MECCA SEIGE

JAMES BUCHAN

presence of large numbers of foreign students. A group emerged calling for the rejection of 'interpreted' doctrines not usually associated with the Arabia, entered Juhaiman's basic Koran and the Summa of the Prophet's own thinking. His sister dreamt that one of the Brethren, a student from Riyadh's Imam Muhammad bin Saud Islamic University called Muhammad Abdullah Al-Qabani, was the Mahdi who would redeem the world of corruption and herald its ending. The pamphlet, numbered three and dated in 1979, spelt out the doctrine of the Mahdi, who was to be named in the Grand Mosque amid violent opposition from existing powers. The group's intense belief in the traditions behind this doctrine goes some way to explain their dogged resistance.

This account coincides with the career of Juhaiman (and Bin Baz) at this cockpit of militant Islam. Juhaiman bin Muhammad bin Seif Al-Otaibi was born around 1945 in Saghir, a Qasim hamlet north of the immense Otaibi rangelands of central-west Arabia. After an indifferent 10 years in the National Guard—he appears to have been cashiered—Juhaiman moved to the university in 1972, where his dominating personality, wild eyes and retentive memory quickly distinguished him at the lectures of Bin Baz.

In his pamphlet Juhaiman claimed he broke with Bin Baz over the extent to which the Koran and Sunna required an open condemnation of the Saudi regime; Bin Baz and the other ulama had been bought, the pamphlets said. Whether it was because of this disagreement or the Government's purge, Juhaiman and 10 followers moved to Qasim in 1974 where they started preaching. At some point over the next two years the group bought a house in Riyadh and engaged in strident addresses in downtown mosques.

Accusations

Juhaiman's first pamphlet was published some time, it is thought in early 1973, and was probably written and financed by a young man called Yusuf Bajunis, the son of a rich Jeddah family of wholesale merchants. Printed on a press in Kuwait run by the sympathetic Jamiat Al-Islah (the Reform Group), it was headed "Rules of Allegiance and Obedience and the Corruption of Rulers" and argued that the Royal Family was wicked and corrupt ("They worship the Devil") and should be opposed. Juhaiman and 98 followers were arrested—but held for only six weeks.

They were released through the intervention of Bin Baz and against their own promise of no further public assembly. Juhaiman went underground, travelling the country in secret and recruiting small cells in

Damman, Buraidah, Hall Mecca, Medina, Abha, Tabuk and Jeddah. A new element, not usually associated with the Arabia, entered Juhaiman's thinking. His sister dreamt that one of the Brethren, a student from Riyadh's Imam Muhammad bin Saud Islamic University called Muhammad Abdullah Al-Qabani, was the Mahdi who would redeem the world of corruption and herald its ending. The pamphlet, numbered three and dated in 1979, spelt out the doctrine of the Mahdi, who was to be named in the Grand Mosque amid violent opposition from existing powers. The group's intense belief in the traditions behind this doctrine goes some way to explain their dogged resistance.

The day chosen for the introduction of the Mahdi was the first day of the new Islamic century, November 21. According to one account, Yusuf sold some property in Jeddah to pay for arms which were collected on a black market fed in the north by surplus weapons from the Lebanese civil war and in the south by Aden and the Moscow-backed National Democratic Front in North Yemen. As yet there is no evidence that the arms were supplied from external sources with an interest in the success of the revolt. The Ikhwan's firepower, as put on show by the Interior Ministry, consisted mainly of semi-automatic of Russian or East European manufacture but from nickel-plated AK47s through the Saudi army sub-machine gun to Spanish shotguns and Yemeni cutlasses. All were, and still are, easily available among the bedouin.

At 5.30 am of Tuesday Muhamarram 1 1400 AH, the mosque's prayer leader, Sheikh Muhammed bin Suhayyil, came to the microphone to lead the dawn prayer. According to the tape recording, Juhaiman pushed him aside and started to reveal the Mahdi. A guard who approached was shot. Pandemonium broke out as many of the worshippers, most of them Pakistanis, made to escape before the gates were barred.

The Government's initial response was both energetic and effective. Unaware of the extent of the revolt, all telecommunications with the outside world were cut off and a cordon tightened round the shrine area. In the course of the day C-130 transports were moved to bases in the north and south to be ready to collect and transport survivors of Juhaiman's band weeping into the sunlight.



Saudi Bedouin surge round a water truck, part of the prize for the victor of the King's Cup Camel Race

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SAUDI ARABIA XXVIII

A continuing struggle for emancipation

THERE IS joy among Saudi women. They now have their own banks, separate from those of men but equal.

Under Saudi law, the Saudi woman is specifically permitted to hold her own purse strings but, cut off as she has been from the man's world of commerce, she has often had little control — let alone knowledge of her financial affairs. Now, she can not only go to the bank, but also get a job.

The kingdom's Labour and Workmen Law of 1970 says any company may hire a woman if it provides her with maternity leave and a place to sit, and if her work does not entail dealing with men who are not privileged to see her unveiled.

In effect, this means that women have only been able to find legal jobs in teaching, social work and medicine. A bank run by and for women is within the law in bringing a Saudi woman.

It might be argued that economic independence for Saudi women will prove to be a weapon with which to fight

for emancipation, just as the Married Women's Property Act of 1859 led English women on to bigger and better things. Yet, for every step forward it often seems there are two backward.

The recent banning by the Ministry of Information of pictures of women in newspapers and advertisements being just one example.

For the upper class in the cities (the poor and the Princesses are outside the realm of debate) private life is already surprisingly free of the segregation of which the two large drawing rooms in older houses is only a vague reminder.

Contradictions

Among the young, it is now the telephone that breaches the wall. Many couples are practically on the point of betrothal by the time they arrange to meet in a supermarket or book-store or when brothers and sisters bring them together. Without any official discussion of the future of women, the contradiction between public

and private mores can only grow more stark.

There was unlikely to have been any addressing of the question by the royal family, even before it was reminded of the power of the right when the Great Mosque in Mecca was seized by the hand of zealots, so violently opposed to corruption and other deleterious effects of contact with the West.

The Government prefers not to enter the vacuum out of fear. If they were to allow their women out from behind closed doors, would that not be changing the nature of their Islam and, if they were no longer Islamic, what would they be?

How long the tissue of euphemism, spun in the silence, can hold, is not clear. For every tentative suggestion that change is welcome, there is often an anonymous declaration that tradition and the teachings of Islam cannot be countenanced. Rational discussion, clouded by religion and tradition, is virtually non-existent.

WOMEN'S ROLE

JOHN CLOSE

One of the first attempts at coherent analysis of the two-career family came earlier this month from one Khaifah Al Saqqaf in Al Riyadh newspaper. She acknowledges the problem of "material independence when a woman goes to work" which, she rather subtly declares, arises from male fear of female success.

The man — as father, brother or husband — used to be his women but as son as the woman receives her first pay-check this responsibility is taken away. He demands from his wife what she can ill afford to give. He sometimes entitles himself entitled to his wife's money because she takes time out of household responsibilities.

Other problems arise when the woman enjoys her material independence and spends money as she likes, regardless of her husband's will or mood.

This leads to duels and tense relations. We have seen many a family collapse as a result of this.

The resolution, in her eyes, lies not in the woman's return to the home but "in a proper spiritual awakening."

In a series of unsigned articles in defence of the veil — published in the newspaper Al Medina, and allegedly written by a woman — the classic Saudi rebuttal to change, that curious admixture of historical misinterpretation and blunt dialectical tools, is trundled forth: "Co-education at Islamic universities deprives women of their femininity, just as in the West, where women are no more than beasts. Islam and the veil bestow honour and dignity on women."

"Anyone who reads the Old Testament can easily see that women veiled among the Hebrews. A woman's veil is ordained by God and therefore there is no question of anyone holding different opinions on the subject."

There are those who would dare to denounce. Though there are no banking courses offered for women in Saudi Arabia, the new women's banks have been deluged with job applications.

Some Muslim and some Western women have been hired to manage the banks and train their Saudi sisters.

One English woman, who is managing a branch, reports that there is a kind of desperation to the eagerness with which Saudi women are learning the trade.

"They know they must succeed," she says, "or all those who are boasting on the sidelines will be proved right."

Bankers are just as eager for the new branches to do well. If they do not, it will not be for lack of resources, for the untapped field of women's finance is potentially vast.

Saudi women are more involved in business than is immediately apparent.

It is the women of Jeddah's merchant families, for example, who are often behind the scenes at the scores of new boutiques and stores flowering across the city.

Mrs. Nabih Pharaon, married to a nephew of the venerable Royal Advisor, Dr. Rashad Pharaon, recently opened a store selling objets d'art by Rosenthal. Mrs. Leyla Yousif Bin Laden opened an Yves St Laurent boutique last year, with the backing of the King's daughter, Princess Huda bint Khaled. Their businesses are booming. Mrs. Bin Laden

watched \$597,000 worth of St Laurent swept from her shelves in the store's first 14 days.

Nevertheless, the euphoria at the women's banks is almost palpable. Miss Razia Khan, operations officer at the National Commercial Bank's women's branch, opened by King Faisal's daughter Princess Mardhi bint Saud Mahmud Al-Muqarran, has her Al-Shark Commercial Establishment.

Princess Jawhara bint Khaled bin Muhammad bin Abdul Rahman, great granddaughter of King Abdul Aziz, the founder of the Kingdom, and wife of King Faisal's eldest son Prince Abdullah, her second-cousin once-removed, is a major shareholder in Saudi Arabian Amaranit, a highly successful corporation which manufactures fibreglass and asbestos piping.

Unsavoury

If it is understandable that women control a great deal of money, there are those who wonder whether separate banks is really progress. "Separate" has rarely proved equal elsewhere in the world, and some feel it is a perpetuation of a rather unsavoury system.

With women relegated to separate universities, separate exits and entrances to buildings, separate train and bus compartments, forbidden to travel without written permission from a male relative, and indeed, unable to take a walk without

making a moral statement, the comparison to apartheid is inescapable.

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"It is very exciting to be working with them. They are all happy. We are all working very, very hard."

Many Saudi women have been working hard for almost 30 years. One such is Cecile Rouchdy, who, with the patronage of King Faisal and Queen Iffat, opened the first school for girls in the last 1950s. Since then, a steady progression has carried women through intermediate, secondary school and finally to university and graduate study.

If one steps into the walled compound of a fashionable girls' school in Jeddah and asks them what they plan to do when they return from California, they say, with a laugh: "We will work." As they leave the school to step into their brothers' Mercedes cars, their "cover" only with a black scarf tied around their necks.

Wildlife abounds but game animals are in danger

WHEN THE geography of Saudi Arabia is mentioned, images of hostile and terrifying deserts come to mind — yet there are other and very varied regions in the vast Peninsula, supporting all sorts of life. Even in the deserts there is life.

There are still large mammals in Arabia, though far fewer now in the age of the motor vehicle.

Until about 40 years ago, herds of gazelle and oryx roamed and were freely hunted by the bedouin for meat.

Doubtless, in Arabia Desertica, reports oryx horus used commonly for tent pegs. Now, a hundred years later, these animals are extinct in the wild. Gazelles, however, have become extremely rare. Game animals, which rely for escape on speed alone, have had no chance against the motor car and the gun within it. The shooting of these animals is now illegal, but protection has come very late.

In a country where hunting has been part of the national ethos, protection of endangered species, enforcement of prohibitions, is problematic. The World Wildlife Fund has been anxious to interest the Saudi royal family in its aims. In 1976, the king made a contribution of £50,000 to its funds.

Ostriches were always favorite game. Saudi Arabia's last recorded ostrich was seen in the suq in Jeddah, in 1946. However, lack of reported sightings need not always mean extinction. The people most likely to see rare animals — the Bedouin — have little scientific curiosity. Ostriches may yet survive in remote fastnesses.

Certain animals, reckoned to be extinct, have recently been re-discovered from aerial reconnaissance flights, e.g. the ibex. Once common in all mountain areas, this noble animal has recently been seen again in the mountains of the Asir (south-western region) and the mountains north of Medina.

The Asir is one of the most beautiful and fertile regions of Arabia. Its tremendous mountains catch rainclouds, and the rainfall is far higher here than elsewhere.

Cultivated green valleys, orchards, and even juniper forests are the result, with a consequent relative abundance of flowers, birds and beasts.

Unsavoury

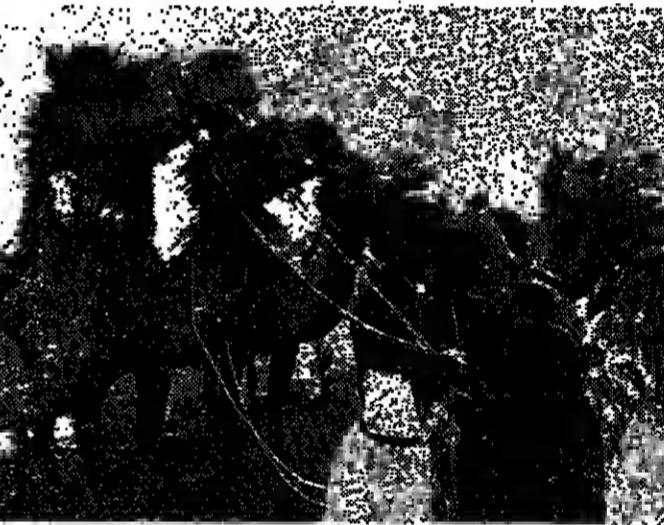
In spring, it is hard to believe that the alpine meadows of wild flowers are part of the same country as Arabic Desertica.

Mountain lion, leopard, lynx and wolf live in these mountains. The pelts of predators shot by farmers and shepherds are among the chief evidence for their existence. Troops of baboons — the only monkey in the Peninsula — range the escarpment and are often seen by motorists.

One of the rarer of small mammals occurring in Asir is the coney, or byrax. A curious little creature, like a rabbit with no ears, it is the "coney of the rocks" of the Bible. Its delicate sweet flesh made it much sought after, and it is becoming very rare. Hares, foxes and gerbils abound. The hyena, however, is seldom reported now.

Spectacular birds of prey include many eagles: tawny eagle, steppe eagle, Bonelli's eagle, and the rare Bateleur eagle (Asir). The fascinating Lammergeier ranges from Sinai to Yemen, while other birds of prey include Egyptian and Griffon vultures, fan-tailed ravens, incessantly wheeling over dizzy drops, kites, kestrels, falcons and goshawks.

There are game birds: quail,



A fine cluster of Nejd camels

FLORA AND FAUNA

ROSALIND INGRAMS

surprisingly few. The variety is enormous: from the common deadly horned viper, to the African cobra and the rare, beautifully marked and aptly named coluber elegansissimus; also the sinistral side-winder, whose characteristic tracks in the sand make an upsetting discovery after a carefree night of camping under the stars. The monitor lizard (dhub) is a common sight in the desert, and can sometimes be seen waddling, the size of a baby alligator, on the end of a string to the suns of Najd. He is more likely to be bought for his meat, than as a pet.

Chameleons lurk in the rocks of Asir, as do the striking hue agama lizards — a foot long, and with no attempt at camouflage.

As for the insect world: its members are legion; full-time entomologists are unable to keep pace with them.

The birds of Arabia are still being counted too. The Peninsula lies in the path of major north-south migrations, thus the native population is always swelled by visitors.

The bird life is remarkably rich: no book has so far done justice, though several volumes are pending.

Of water birds, the following selection can be found either along the sea shores, or the reservoir lakes at Abha and Jizan in the south-west, or by the sewage works outside several big cities: pelicans, flamingos, glossy ibis, hammerheads, egrets, herons, black storks, shoveller ducks, tufted ducks, stilts and the ubiquitous moorhen.

Spectacular birds of prey include many eagles: tawny eagle, steppe eagle, Bonelli's eagle, and the rare Bateleur eagle (Asir). The fascinating Lammergeier ranges from Sinai to Yemen, while other birds of prey include Egyptian and Griffon vultures, fan-tailed ravens, incessantly wheeling over dizzy drops, kites, kestrels, falcons and goshawks.

There are game birds: quail,

A few of the more beautiful and exotic birds, some native, some visitors, must be mentioned: the jewel-like sunbird; the blue-cheeked and little green variety; the Abyssinian roller, with his startling turquoise blue body, a brilliant yellow weaver bird, whose immaculately woven nests are hooked on to the branches of oasis trees like Christmas decorations; Tristram's grackle; the sweet-voiced bulbul; the crested lark, singing in the wilderness; the shrikes, inquisitive and sadistic; the hoopoe, King of the birds (according to the Persians); the little Namaqua dove, with rose underwings; and the rare Arabian woodpecker of Asir.

Wilfred Thesiger, describing his epic crossing of the Empty Quarter more than 30 years ago, recounts how his Bedouin companions managed to bag hares, and of the wonderful prospect of eating meat after "iron rations."

The fact that hares can live at all in the pitiless environment of the sands seems astonishing. Most desert animals have made certain metabolic adjustments, particularly in the matter of water and food — or they may adapt: the Arabian gazelle has even been seen to drink sea water.

The white gazelle, however, depends largely on a shrub whose buds hold moisture, even during drought. Such a close dependence can be fatal when the balance of nature is precarious as it is now.

The mechanism of today's bedouin — many now possess pick-up vans, if not a Mercedes

— is currently being studied by Sir Peter Scott, among others.

When the nomads depart they leave behind an exhausted area, with diminished chances of recovering its bloom after the next rains. Thus, the desert is increasing rather than receding as a result of mechanisation.

While the Saudi Government has a difficult social and ecological problem in its policy of encouraging the bedouin to settle, it has made a real concession to conservationists in its recent declaration of Jebel Sonda, near Abha, as a National Park.

Jebel rises to 9,000 feet and covers an extensive area. Its slopes shelter not only abundant animal life, but the richest variety of plants, which are only now being studied properly.

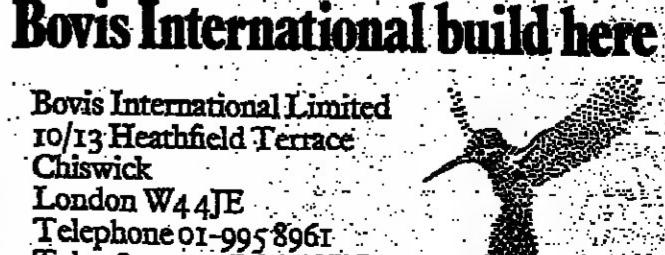
Yet, the desert, too, has treasures after rain. Wild irises bloom in April, in stony valleys north of Riyadh; tulips have recently been discovered high on the north face of the mountains facing Sinai, across the Gulf of Aqaba.

The spectacular pink blossoms of Adenium, borne on grotesque swollen woody stems, spring out of the barren rock of the southern Hejaz mountains. The tenacity of plant and animal under the ferocious conditions of Arabia always astonishes.

Marine life, perhaps more abundant than any other, can barely be mentioned here. The coral reefs of the Red Sea are with the Great Barrier Reef of Australia, the most extraordinary in the world. The reefs are currently being studied by Sir Peter Scott, among others.

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Time to remove PSBR straitjacket

"CAN THE Government not trust public enterprises to a greater degree?" This rhetorical question was posed by Professor John Heath of the London Business School in a recent critical lecture on the Government's nationalised industry policy. It crystallises a far-reaching debate that is about to begin in Whitehall between the State industries' managers and their masters in the civil service and Government.

Behind the technical grievances about cash limits and financial structures which a specially formed group of senior officials and managers is due to start thrashing out over the next few months, there is a simple message: in order to operate more commercially, the nationalised industries need "less control and more trust."

This kind of *crit de coeur* has, of course, been heard from public sector managers ever since the State first began to play a serious role in commercial enterprises after World War II. Politicians and, particularly, civil servants have traditionally resisted attempts to reduce the influence they can exercise over major industrial sectors. Nevertheless, there are now signs of a willingness, at least among the politicians, to look sympathetically yet at the nationalised industries' case for a new relationship with Government.

It was after the Nationalised Industries Chairman's Group (NICG) put its views about the present system to the Chancellor of the Exchequer last autumn that it was decided to establish a high-powered group of officials and NICG representatives to examine possible reforms. This group, chaired by Mr. Bill Ryrie, the Treasury official in charge of the domestic economy, is due to meet soon. There are hopes of constructive proposals emerging in time for the next round of

public sector planning decisions in the autumn.

"Trusting" public enterprises may go against the grain for some Conservative politicians, who have been reared on the doctrine that state ownership of industry is a root cause of Britain's economic decline. But there are other political considerations to weigh against this prejudice. There is the principle of non-intervention and the urgent need for better relations with the nationalised industries' manager. This was underlined by the recent resignation of Sir William Barlow, the Post Office chairman. Most important, there is the crucial role of the nationalised industries' commercial successes in the Government's spending plans.

The Government's plans to cut public spending by £2.8bn over the next four years assume an improvement of £2.7bn in the nationalised industries' financial performances. The idea that the nationalised industries have "come of age" and will no longer rely on government grants and subsidies for their survival, clearly strengthens their case for demanding more freedom and trust.

At the same time, achieving reforms is more vital than ever since industries' attitudes towards government interference have been intensified by the fact that the politicians' plans for tax cuts depend critically on unreliable four-year forecasts of the corporations' borrowing requirements. These are based on no more than informed guesswork with a generous dose of wishful thinking thrown in to conform with assumptions which the Government has supplied. The corporations are horrified at the thought of being held to such projections at all costs.

These hopes end fears bind together the three broad areas of reform to be discussed by the Ryrie group. The nationalised industries are seeking—

• An overhaul of the system of annual cash limits, which

FINANCING THE NATIONALISED INDUSTRIES

	1979-80	1980-81	1981-82	1982-83	1983-84
Total requirement	4,250	4,400	5,000	5,050	4,700
Total capital requirement	4,250	4,400	5,000	5,050	4,900
Overseas and market borrowing	-600	-50	-300	-300	-500
Government lending	950	150	300	-150	-550
Public dividend capital (steel)	950	550	—	—	—
Grants	1,000	800	700	450	450
Total external finance	2,300	1,450	700	200	400

Source: Government's Expenditure Plans 1980-81 to 1983-84

have in recent years over-ridden all other financial and commercial objectives.

• A loosening of the restrictions on the industries' access to finance, which at present result in all investment programmes being funded by long-term fixed-interest debt.

• Changes in the treatment of the industries in the public accounts, aimed at separating "productive investment" from other categories of public spending and borrowing.

The cash limits system is the issue which generates most passion at present. As long as all other objectives are subsumed to the attainment of rigid limits on each year's external financing, set well before the beginning of the financial year, other reforms affecting longer-term planning are of little relevance. In effect all the nationalised industries are currently treated as if they were in receivership. Cash flow takes priority over profitability and any discrepancies in cash forecasting are turned into life-or-death crises.

It is now widely recognised that this system, designed for controlling civil service departments with no significant market operations, is unsatisfactory. Since the last pay-round showed that cash limits have little effect on pay bargaining, except in industries such as steel and shipbuilding, which are genuinely facing bankruptcy, reforms of some kind must be in the offing.

While cash limits are the most urgent issue, the question of the nationalised industries' place in the public accounts is in some ways the most important and interesting one. Although it would be in a sense, a purely cosmetic reform, the removal of the nationalised industries' borrowings from the definition of public spending could usher in a new era of freedom from the constraints of a financial system obsessed with the Public Sector Borrowing Requirement and with public spending totals.

The present definitions treat the borrowing of £100m to finance new telephone switchgear, for example, in exactly the same way as borrowing to pay civil servants' salaries. Both are equally endangered by the Government's crusade to reduce the PSBR. But if restrictions on the Post Office's borrowing powers restrain its investment programme, and one of the reasons for Sir William Barlow's departure was that they were beginning to have this effect—they have exactly the same economic impact as cuts in domestic investment by private industry.

Not only do cuts in nationalised industries' investments reduce Britain's future capacity to provide the goods and services that consumers want to buy. They impose immediate costs on capital goods industries. The Government's refusal to increase the Post Office's cash limit by £150m, for example, will not only retard

the improvement of the telephone system, it will also mean cuts and redundancies at Plessey and GEC.

If one of the objectives of cutting public borrowing is to help private industry, then restricting the public enter-

Nationalised industries account for over 20 per cent of industrial investment

prises' investment is like cutting off industry's nose to please its face, particularly as the nationalised industries account for over 20 per cent of Britain's industrial investment.

The Government can be expected to have some sympathy with the argument that a figure of public borrowing which excluded the nationalised industries' investment requirements might have more economic significance, particularly far the "upside" of the economy than the current form of the PSBR. Some ministerial speeches have already implicitly recognised this point. In

explaining its plans for the privatisation of British Airways, for example, the Government pointed to "the nonsense of confusing the airline's investment programme with the level of the rate support grant." There are, however, two big

problems with any proposal to remove nationalised industries from the definition of public borrowing. The first is that the industries do not use all their external financing for investment. Nearly half their present external financing comes in the form of government grants and subsidies. The Treasury must retain close control over the level of revenue grants. But the distinction between grants or loans to offset current losses on the one hand, and loans to finance productive investment on the other, is by no means clear-cut.

Controlling subsidies to the railways or the Coal Board would be pointless if they could simply borrow in order to finance their losses. A crude distinction could be made between profitable industries, which could be released from some controls and loss-makers, which would continue to be closely monitored. But the totally different market conditions under which the industries operate would make this a misleading way of sorting the sheep from the goats. To give one example, even a large profit from the gas industry could disguise a waste of resources due to underpricing, while the railways could be operating optimally in terms of resource allocation, even while receiving large government subsidies.

There is, however, a possible solution to this problem, based on the mid-term financial targets which the Government has promised to set for each industry, in the light of its market position and its economic significance.

It would be natural to base the degree of government control imposed on each industry on its track record in meeting financial targets. If British Steel, for example, consistently failed to meet targets, it would be treated as a lame duck, and locked within the same definitions as other non-productive

parts of the public sector. Industries that beat their financial targets over a period

Such a system would provide an incentive for good management

of years could be regarded as "productive" and taken out of the controls on public borrowing. Such a system would not only clarify the relationship between government and the industries, it would also provide an incentive for good management and good labour relations, rewarding success with more trust and less control.

The trouble even with this theoretically neat solution is that at present all nationalised industry borrowing is done through the Treasury and guaranteed by the Government. Letting the "productive" industries loose on the capital markets, without Treasury supervision, would impose uncontrolled financial risks on the Government. Furthermore, the absence of risk in lending from the gas industry could distort capital markets in their favour, to the detriment of the private sector. This leads directly to the Ryrie group's other major topic—the possibility of devising new types of financial instruments for the public corporations.

A start has already been made in discussing alternatives to the present regime of fixed-interest borrowing. The privatisation of some of the corporations is, in a sense, a move towards new forms of financing. The British National Oil Corporation (BNOC), basing from its inception, had the freedom to borrow, without guarantees, using its future oil revenues as collateral. Proposals for building the Channel Tunnel and a North Sea gas gathering pipe-

line have been based on the assumption that State industries would take equity shares in mixed private-public enterprises which could then raise risk capital in the markets.

But most of the nationalised industries' investments cannot be isolated as separate business propositions like the Channel Tunnel. The revenues of a telephone exchange or a single railway line cannot be identified accurately. A proposal that has been mooted in the Coal Board is to issue indexed bonds, with the index tied to the industry's production.

Clearly reforms in financing would have to be tentative and experimental so that each industry could develop financial instruments appropriate to its particular circumstances. Their intention would not be just to create some notional element of risk, but also to relate financing to each industry's prospective cash-flow. Again what the industries are seeking is a more permissive attitude, which would put the onus for developing new ideas on management, rather than on Treasury officials.

Even if they are given these new freedoms, the nationalised industries are by no means certain of their ability to deliver, by 1984, the enormous financial improvement which the Government expects. But at least a loosening of the bonds between government and the nationalised industries would emphasise the fact that the failure to meet detailed cash targets set four years in advance is a common commercial occurrence, and not a disastrous political and economic failure.

In the end it may be political expediency which prompts the Government to give the state corporations more freedom. If so, then political expediency would, once, be pointing in the same direction.

Letters to the Editor

Consumerist values

From Professor D. Myddelton

Sir.—The last detailed survey I have seen indicates substantial and growing support for reducing taxes and collective spending on welfare services, and instead letting individuals and families choose for themselves how to spend their own money. For instance, 54 per cent wanted to be allowed to contract out of the state health service and 60 per cent out of state education. This desire for freedom, responsibility and personal choice is apparently what Dr. S. J. Wetkin (April 24) refers to as "social vandalism."

Democrats can hardly suppose that voters cannot be trusted to manage their own affairs. And poverty can be relieved to the extent thought politically desirable, by explicit redistribution in cash through the tax system. But how much of the nearly £2,000 per household spent annually by the state on health, education and social security represents redistribution of income? Not much, I suspect: most of it simply represents people's money being taken from them by force (in taxes), and then spent on their behalf by government bureaucrats.

Most people could afford to pay for their own welfare services. Indeed most people are now paying for themselves. But they are not being allowed the freedom to choose for themselves. There may be no practical alternative to taxes for financing collective expenditure on defence. But surely there is no inescapable need for health and education, any more than food and clothing, to be provided or financed collectively. Separating costs from benefits is what makes the welfare state an irresponsible society.

When state monopoly enterprises are exposed to competition they often seem rapidly to lose market share. This suggests that they may not be satisfying consumers. Over the past hundred years and more the incentive of profit combined with the discipline of market competition has led to unprecedented improvements in freedom and prosperity for all. As between compulsory state collectivism and voluntary market freedom is there really any doubt which would better satisfy individual people?

(Professor) D. R. Myddelton.

Cranfield School of Management,

Cranfield, Bedford.

British cinema

From Mr. K. Turner

Sir—There can be no doubt that Ken Meldman and the British Film Producers Association have worked ceaselessly in helping to keep open British studios and to secure a more favourable climate for film investment, particularly in terms of tax treatment. (Nigel Andrews: British cinema: a new decade, April 21.) Similarly, their encouragement of overseas investment in our superlative technical facilities is to be applauded.

But the outdated belief that we should be making—and investing—in films designed for the American market is a

romantic notion which only perpetuates the widely held view that film financing is highly speculative. For too long the British conceived imitation of American films (known in the industry as "the \$8m 'B' movie syndrome") have failed consistently in the American domestic market, although occasionally succeeding in foreign language markets almost exclusively supplied with American imports. The obvious reason is constantly ignored—Americans are better at making American films. Could it be that our common language with America deludes us into believing that we are likely to secure a greater degree of acceptance there than other non-American films? By comparison with the British appears to be healthy and yet only a tiny proportion of their annual product reaches American screens.

The real possibility in establishing permanently the British cinema in this decade lies, I suggest, in Europe. This is the territory where the cinema population is supporting a (well mada) film irrespective of nationality. It is notable that an indigenous British film now being produced has secured an investment from an American major distributor in return for foreign (i.e. non-American) distribution rights leaving unsold American domestic distribution rights.

Our native industry should concentrate making and investing in product which first and foremost has every prospect of earning profits in Europe.

Keith M. Turner,
Director,
Osprey Film Dist. Ltd.
120, Pall Mall, SW1.

Monetary policy

From Professor D. Wood

Sir.—In the process of debunking the Cambridge Economic Policy Group forecasts (April 17), Samuel Brittan parades one of his own pet fallacies. Yes, we all admit that a moderate connection can be found between change in some variant of the money supply and changes in prices two years later. So what? Such a connection provides no evidence either that particular policies intended to control the behaviour of given variant of the money supply will actually do so nor does it follow that success in controlling a chosen variant guarantees that this variant will dominate the determination of price levels—indeed the reverse is likely to be true.

The Water Act 1945 states "The undertakers shall allow all persons to take water for extinguishing fires from any pipe of the undertakers on which a hydrant is fixed, without charge." According to the 1945 Act, therefore, the charge raised on sprinkler installations is illegal since most sprinkler installations will "take water from a pipe on which a hydrant is fixed" and the Act does not state that the water must be taken via a hydrant. The Department of the Environment has stated that "the opinion in the water industry is that water must pass through a hydrant if it is to be taken free... based on the decision in 1904 case under similar provisions in the Waterworks Clauses Act 1847."

The decision of the 1904 case seems however to be quite opposite to the opinion of the water industry and failing any precedent being produced appears to confirm that the charges on sprinkler installations are illegal.

The present position regarding sprinkler charges appears to be that on charges were £18 per annum prior to April 1, 1978; see £1,203 per annum on April 1, 1978, are to be £2,122 per annum from April 1, 1980 but will be reduced to £890 per annum. If the full charges are not equitable as from April 1, 1980 and are to be reduced, they were not equitable on April 1, 1978 but so far there is no suggestion of a retrospective reduction. The owners/occupiers of sprinkler protected premises are not looking for a reduction in water charges on sprinkler systems; they are looking for a cancellation of the charges which cannot be considered other than deliberately discriminatory; that they be treated equitably as compared with all other users of water for fire fighting purposes and short of some evidence of legal precedence consider the charges raised by the NWVA to be contrary to the Water Act 1945 and therefore illegal.

The Secretary of State for the Department of the Environment has, under the Water Act 1973, specific authority to "give all or any water

to the public in the UK: Sir Geoffrey Howe, Chancellor of the Exchequer, speaks at Conservative Party meeting, Accountants' Hall, London.

Sir Keith Joseph, Industry Secretary, presents national microelectronics competition awards, London.

Mr. Peter Walker, Agriculture Minister, speaks at Sandwick, Kent.

Department of Education statement on falling secondary school rolls.

Private funeral of Sir John Methven, CBI director general, Union of Construction.

Mr. Edward Heath speaks at coal fired ships conference, London.

National Society for Prevention of Cruelty to Children

Today's Events

annual report published.

Prince Charles visits the Home Office.

Banking, Insurance and Finance Union conference, Folkestone, (until April 30).

Charges for dealing in traded options on the Stock Exchange reduced to £1.50.

Private funeral of Sir John Methven, CBI director general, Union of Construction.

Allied Traders and Technicians statement on effects of Government cuts on construction industry.

Princess Margaret visits the Philippines (until April 30).

PARLIAMENTARY BUSINESS House of Commons: First day

of debate on Defence Estimates, House of Lords: Industry Bill, committee, Insurance Companies Bill, consideration of Commissions amendments.

OFFICIAL STATISTICS Department of Trade issues March provisional figures for retail sales.

COMPANY MEETINGS See Financial Diary Page 15.

COMPANY RESULTS Final dividends: Allied Plant Group, Brooke Street Bureau of Mayfair, Energy Services and Electronics, Estates and General Investments, Fosco Minsep, E and I, Nathan, Nordin and Peacock, Simon Engineering, Waverley Camerons, Yorkdale.

Financial Times conference on world pulp and paper, Halsinksi.

General Agreement

UK COMPANY NEWS

London &
Liverpool
placing
1m shares

Home Charm expecting record profit in 1980

RECORD SALES and profits in 1980 are forecast by Mr. H. E. Fogel, chairman of Home Charm, in his annual statement.

A placing has been arranged of 1m ordinary shares at 25p per share of London and Liverpool Trust, which earlier this month agreed to purchase for shares Regent Autocar Company, a private business with interests in engineering and vehicle distribution.

LLT's shares were suspended at 30p in March pending a company regulation. Dealings are expected to resume on Thursday.

The placing represents about 15 per cent of LLT's enlarged share capital, and the price puts a capitalisation on the company of £1.75m.

For the year ended March 31, 1979, the investment portfolio turned in profits of £41,000. Profits of Regent for the year ended September 30, 1979, amounted to £185,000 (£70,000), including £18,000 from the Hiatt acquisition.

The consolidated net tangible assets of the enlarged group is put at £1.06m or 17.6p per share.

The company is paying a second interim dividend of 0.7p for the year ended March 31, 1980 for a total of 0.34p on the old capital. For the current year the directors say they would pay not less than 1.4p on the increased capital if profits equated with those achieved in 1979-80.

The directors are confident that the diversified interests of the Regent Group together with the financial resources of the original company will provide a sound base for further expansion both by internal growth and by acquisition. They intend to realise the current investment portfolio of the company in due course.

The company chairman and chief executive is Mr. Ronald Shuck.

Financial advisers are Keyser Ullmann and stockbrokers are Roy James and Co. of Birmingham.

• comment
LLT is coming back to the market as a very different animal next Thursday. Taking in Regent, the old investment trust activities will now only account for barely a fifth of group profits. The move to enlarge the group reflects a belief that growth prospects under the old regime were extremely limited. Now LLT has taken in an engineering activity as well as a motor dealership. While these new profit centres clearly introduce much-needed diversification, it is significant that there is no profit forecast for the enlarged group. LLT says only that dividends will be increased if profits are maintained. The prospective fully-taxed p/e is about 15 at the placing price while the yield is roughly 7 per cent—a rating which puts a lot of faith in management.

But he warns that further rating adjustments may still prove to be necessary as inflation in the UK continues to rise.

HOPKINSONS

On the basis of unaudited management accounts the directors of Hopkinsons Holdings expect trading profits for the year to February 1, 1980, will not be significantly less than last year's. In Friday's paper it was incorrectly stated that these profits would be significantly lower than a year earlier.

Referring to investment policy

THE STEEL strike has increased costs in Booker McConnell's engineering companies, an idle industrial weakness and provisions totalled £10.01m (£3.08m). Bank and cash balances decreased by £1.95m (£1.10m increase) during the year.

Meeting, Great Eastern Hotel, EC1, on May 19 at 2.30 pm.

Competition in a period of

recession will be tough, and expansion of sales will be hard to achieve.

Although some of the group's business will produce higher profits than in 1979, overall results will be determined by the success attained in engineering—where strengthening of order books is needed—and by the progress made in improving efficiency through rationalisation in food distribution following the acquisition of Kearny and Tonge, he adds.

Pre-tax profits were ahead in 1979 at £21.78m (£21.58m), as reported on April 1.

FUTURE DATES

Hawkins and Tipton May 15

Warren Estate May 15

Finals

Fukurou Investment Trust May 7

Morgan (John) May 1

Stave & Pinner Limited Inv. Trst. May 1

Shires Investment May 20

Whitman Reeve Angel April 30

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GA pessimistic about current prospects in U.S.

THE GENERALLY milder

weather in the UK this winter

should produce better results in

the motor and household

accounts of the General Accident

Fire and Life Assurance

Corporation claims Mr. Gordon

R. Simpson in his first chairman's

statement accompanying the

1979 report and accounts.

But he warns that further

rating adjustments may still

prove to be necessary as infla-

tion in the UK continues to rise.

He is also pessimistic over the

immediate prospects in the U.S.

where severe competition and

the inability to secure rating

adjustments give cause for

concern. Even so he considers that

the strength of GA's

American business makes the

company better equipped to

withstand these pressures.

Mr. Simpson points out that

despite rising interest rates

depressing the market values of

motor vehicle portfolios in the U.S., the

insurance market at the end of

1979 at 52 per cent was only one

point lower than a year earlier.

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INSURANCE

Drink-drive law reform

BY OUR INSURANCE CORRESPONDENT

THREE OUT of four motorists killed on the roads on Saturday nights are found to have excess alcohol in their blood. Close on one in every two drivers in their teens and twenties, killed on the roads at whatever time of day or night, are found to have excess alcohol in their blood.

These incontrovertible statistics emphasise that reform of our obsolete drink-driving laws is long overdue. They were mentioned last week by the Deputy Chief Constable of Staffordshire when advocating that police should have the power to make random tests.

At present, by virtue of the 1967 Act, police powers are limited to testing motorists suspected of being under the influence. The policeman must have a reasonable degree of suspicion before stopping the motorist.

In the seven years following the introduction of the then more rigorous drink-driving laws of the 1967 Act it is reckoned that motoring fatalities were reduced by around,

5,000.

But as the years went by, legal loopholes were found and then widened. It is generally thought that more motorists now drive after drinking than did before the breathalyser rules were introduced 12 years ago.

Reform of the law to allow

random tests and perhaps to include other long-standing recommendations, pigeon-holed since 1974 might now well reduce in any year the number of road fatalities by 1,000 and the number of serious injuries by 25,000.

The cost of these deaths and

then to the premium-paying

public, is considerable. At current levels of damages, a minimum of £35m to £40m seems to be involved—about 5 per cent of the motor market's annual claims payout.

So all motorists have a positive financial interest in the introduction of sterner drink-driving laws as soon as possible.

This financial interest has been increased in recent months by "judicial legislation" in s

number of fatal accident claims brought before the courts.

Currently, in insurance and legal circles, there is a deal of discussion over whether damages should be awarded for loss of earnings for "lost years" in fatal claims and if so what the extent of those damages should be.

Some of the legal decisions such as *Gantmelt v. Wilson* (reported in The Times on April 2) and *Kardella v. British Airways*, Board (1980) 1 ALLER 341 are at present subject to appeal to the House of Lords, so the legal dust has yet to settle.

The legal arguments are complex and need not concern us here but if current judicial views are upheld on appeal, it seems likely that the cost of most fatal claims will rise substantially.

Some insurers are predicting an increase of 25 per cent in a full year in the overall cost of motor fatalities and this, in current compensation terms, may well add another £20m to the bill.

APPOINTMENTS

Board changes at Thomson British Holdings

THOMSON BRITISH HOLDINGS, the principal UK subsidiary of International Thomson Organisation, has made the following appointments: Mr. W. H. Sauvage remains chairman and chief executive of Thomson Travel. Mr. J. M. Chubb will join the headquarters staff of Thomson British Holdings as financial director, reporting to Mr. Brown. In addition, Mr. C. N. D. Cole and Mr. J. H. Sauvage have been made directors. Mr. Cole, managing director

of

Thomson North Sea

in succession

to

Mr. Brown, who remains a director he replaces Mr. Ray

Pipes, who recently took up a corporate position in New York

with parent company American Standard Inc. In his capacity as joint managing director, Mr. Mellor succeeds Mr. Cole Wise, now based in Brussels with Ideal-Standard Europe.

*

Mr. Tim K. Poyer has been appointed to the Board of STEPHENS AND CARTER and will be responsible for hire operations.

*

Mr. Bert Mellor has been appointed financial director and joint managing director of IDEAL-STANDARD. As financial

IDEAL-STANDARD

Underwriting

WRITING from May 1. He will become underwriter of Marine Syndicate 863/85 on July 1.

MERCHANT INVESTORS ASSURANCE COMPANY has opened a branch in Leeds with Mr. Barrie Moore as branch manager.

*

Mr. Geoffrey Bannister has been appointed a director of HARRIS AND PARTNERS.

WEEK'S FINANCIAL DIARY

TODAY COMPANY MEETINGS

BSR, Savoy Hotel, WC1 11.00

EC, 2.30 North Surrey Water, The Castles, Twickenham, TW1 11.00

Scottish Eastern Inv. Td., 29, Charlotte Square, Edinburgh, 12.30

STANDARD MEETINGS

Flaxed Allied Plant, Bureau of Maritime Energy Services and Electronics

Finance, Miners, Investors

Matthew, A. and Stock

McDonald, R. and Peacock

Miners Engng.

Overseas Cameron

Ventures Interests

DIVIDEND & INTEREST PAYMENTS

Anglo-Am. of Nova Scotia Inv.

Canadian Imperial Bank of Commerce

Corporation Syndicat

Crown Corp. 0.70

Macmillan, G. and Co.

Norfolk Capital 0.70

North Sea Water 5.50 Ord. 1.75p

3.50c 4.9p. A Ord. 2.45p. 4.9p. 8 Ord.

Robeco (Rep. in others names) Pl. 0.9

Toronto Dominion 0.90c

United Kingdom Coal 54.77760

Wiggin Construction 0.85p

COMPANY MEETINGS

Investing in Success! Equities Regis

Post Office Service Local

Trade Officials, Hydrographer of the Royal Navy (Inv. Pl. 10.45 a.m.)

Public Accounts

Subject: carry over of funds to end of financial year. Witness:

Sir Frank Copper, Permanent Under Secretary, Ministry of Defence (Pl. 16, 4 p.m.).

SELECT COMMITTEES—Education, Science and Arts, Subject: information, storage and retrieval in the British Library Service (Pl. 6, 10.30 a.m.).

Welsh Affairs, Subject: role of Welsh Office and associated bodies in developing employment opportunities in Wales. Witnesses: TUC Wales (Pl. 16, 10.30 a.m.). Energy, Subject: Government's statement on new nuclear power programme. Witnesses: National Nuclear Corporation, Nuclear Power Company (Pl. 8, 10.45 a.m.). Industry and Trade, Subject: follow-up to the Employment Bill, completion of remaining

stages. Consideration of Lords Amendments to British Aerospace Bill.

LORDS—Debate on quality of Post Office service. Local Government Grants (Ethnic Groups) Bill, second reading.

Debate on provisions which enable legal aid to be obtained in care proceedings before juvenile courts.

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Debate on provisions which enable legal aid to be obtained in care proceedings before juvenile courts.

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Sandvik predicts flat earnings

BY VICTOR KAYFETZ IN STOCKHOLM

HIGHER VOLUME and better productivity will partly compensate for the inability of Sandvik, the Swedish cemented carbide and steel group, to raise prices as fast as costs, according to the group's annual report. This will result in 1980 earnings "in the same range" as in 1979, when pre-tax profit reached SKr 603m (\$129m). The annual report also predicts average annual sales increases of 14 per cent during 1980-83, of which half will consist of higher volume. This presupposes larger market shares.

In 1979, sales climbed 23 per cent to SKr 6.64bn (\$1.53bn), including 9 per cent volume increases.

By 1983, cemented carbides will move up from 51 to about 60 per cent of sales, steel will reduce its share of turnover, and as the relative size of group stocks falls, investments will decline from 29 to 25 per cent and the savings and tools and the conveyor divisions will together retain their 20 per cent share. Production volume outside Sweden will rise from 35 to 45 per cent, the report states.

The return on working capital, which rose from 11.2 per cent

in 1978 to 12.2 per cent last year, will improve as cemented carbides—which accounted for 90 per cent of group pre-tax earnings in 1979—increase their share of turnover, and as the relative size of group stocks falls.

Investments will decline from 29 to 25 per cent and the savings and tools and the conveyor divisions will together retain their 20 per cent share. Production volume outside Sweden will rise from 35 to 45 per cent, the report states.

The return on working capital, which rose from 11.2 per cent

the figure for the steel division rose from 4 to 6.3 per cent.

Cutting tools accounted for most of last year's 25 per cent rise in cemented carbide sales. The U.S. car industry needed to retool for smaller models, and there was also good growth in Sweden and major Western European countries. Sandvik's market shares for cutting tools rose markedly in Mexico and Japan. During 1979, Sandvik built a new central research laboratory for cemented carbides at Coventry in the UK.

Lafarge sees continued growth

BY OUR PARIS STAFF

LAFARGE the major French cement and concrete group which is one of the dominant international companies in its sector, estimates that its consolidated profits rose about 30 per cent last year to some FF 285m (\$67m).

The estimate is given in the group's takeover offer document for the minority interests in three companies in which it already has the controlling stake. For this year, Lafarge is forecasting a similar 30 per cent increase in profits to about FF 370m.

Lafarge has launched this financial reorganisation because

it believes that substantial new investments are needed in the sectors covered by the companies—plaster, prefabricated plaster products and refractories.

It wants total control of the companies before going ahead with the necessary cash injection and reorganisation. Lafarge's turnover last year was in the region of FF 7bn (\$1.7bn) compared with FF 6.5bn in 1978. About 46 per cent of this total was made in the cement division, which is reckoned to have about 36 per cent of the French market.

In Canada, the group has a market share of about 40 per cent, and in Brazil it has recently joined with Lone Star of the U.S. in the construction of a new factory to add to its present activities.

The other main part of Lafarge's activity is in concrete and gravel, where its policy in the last few years has been to bring together complementary activities to integrate concrete production.

All the group's operational divisions were in profit last year, which suggests that it has now overcome the problems which had hit some of its non-cement interests. Carbonisation Enterprise et Ceramique and the Ailla Doulton sanitary-ware group.

Domestic sales were up 10.7 per cent to Yen 1.38bn.

Upturn at Canadian papermaker

By Robert Gibbons in Montreal

CONSOLIDATED - BATHURST, the major Canadian pulp and paper, timber and packaging group, reports a strong increase in first quarter earnings.

First quarter earnings were C\$31.31m (US\$26.6m) or C\$1.39 a share, against C\$18.2m or C\$0.82 a year earlier on sales of C\$333m against C\$279m.

The company, which is controlled by Power Corporation of Canada and in which Associated Newspapers has a 12 per cent stake, forecast a significant improvement for its glass bottle subsidiary and the packaging group, and continuing good results in pulp and paper.

Ampol Exploration lifts payment on higher income

BY JAMES FORTH IN SYDNEY

AMPOL EXPLORATION, the 67 per cent-owned, listed oil exploration and development arm of Ampol Petroleum, raised its earnings by 44.5 per cent, from A\$3.73m to A\$5.30m (US\$5.9m), in the half-year to March 31. The result is only A\$1.5m less than the full year record profit of A\$6.9m achieved in 1978. The directors have raised the interim dividend from 3.75 cents a share to 5 cents. Last year the company paid a final of 3.75 cents.

Sales of crude oil from Barrow Island dipped 1.17m barrels to 4.96m barrels in the half-year, but turnover, including the Government crude oil levy, rose 33 per cent from A\$12.8m to A\$17.1m (US\$18.7m). Excluding the levy, revenue was up 38 per cent, from A\$7.4m to A\$10.3m.

The directors said that while the exploration programme in Western Australia was maintained in the period, the company expanded its exploration in the Arafura Sea and the Gulf of Carpentaria, as well as undertaking seismic work off the coast of China. The result follows a severe setback in the final quarter of last year, when the group's \$51.4m deficit put it in the red for the year as a whole.

CURRENCIES, MONEY and GOLD

Gold takes it calmly

BY COLIN MILLHAM

BULLION AND foreign exchange markets reacted predictably to news of the abortive rescue attempt of the U.S. hostages in Iran. Gold was firm at \$3523 Friday morning, 33% higher than the Thursday morning fix, \$291 higher than the previous London close, and \$231 higher than the previous New York close. At the same time the dollar weakened against other major currencies in very nervous trading, with quotations on very wide dealing spreads.

Central banks quickly stepped to the West renewed buying

interest in the metal, which has recently shown signs of sustaining a steady market around the lower \$300 area.

In early April gold fell to a low point of \$477, but rose \$62 on April 8 following the breaking of diplomatic relations between the U.S. and Iran. On the following day it touched \$560, and has since moved within a general range of \$500 to \$580.

Financial markets, including bullion and currencies, seem to be learning to live with the constant threat of an outbreak of speculation.

The upward spiral in oil prices is no longer a bullish factor, while tightening of the margin limits on U.S. futures trading has tended to put the brake on the major avenue of speculation.

OTHER CURRENCIES

	April 25	April 24
Gold Bullion (Fine ounce)		
Closes.....	\$54,8553 (\$240.4-\$243.4)	\$50,526 (\$229.4-\$231.4)
Opening.....	\$54,6551 (\$240.4-\$242.4)	\$51,518 (\$235.4-\$238.4)
Morning fixing.....	\$52,222 (\$235.4-\$238.4)	\$52,222 (\$235.4-\$238.4)
Afternoon fixing.....	\$51,500 (\$234.4-\$236.4)	\$51,70 (\$234.4-\$236.4)
Gold Coins		
Kruegerand.....	\$570,574 (\$245.5-\$248.5)	\$636,543 (\$287.5-\$290.5)
Maxi-kruegerand.....	\$550,550 (\$241.5-\$244.5)	\$527,523 (\$282.5-\$285.5)
New Sovereigns.....	\$139,142 (\$260.6-\$263.6)	\$133,138 (\$258.6-\$261.6)
King Sovereigns.....	\$162,165 (\$271.7-\$274.7)	\$160,163 (\$270.7-\$273.7)
Victorine Sovereigns.....	\$162,165 (\$271.7-\$274.7)	\$160,163 (\$270.7-\$273.7)
Princess Sovereigns.....	\$171,157 (\$271.7-\$274.7)	\$169,153 (\$270.7-\$273.7)
50 pesos Mexico.....	\$282,652 (\$240.5-\$243.5)	\$266,652 (\$238.5-\$241.5)
100 Cor. Austria.....	\$544,551 (\$241.5-\$244.5)	\$516,581 (\$238.5-\$241.5)
820 Eagles.....	\$650,560 (\$241.5-\$244.5)	\$632,640 (\$238.5-\$241.5)
55 Eagles.....	—	—

Rates given for Argentina are free rate.

THE POUND SPOT AND FORWARD

	Day's spread	Close	One month	%	Three months	p.e.
U.S.	2.2670-2.2850	2.2765-2.2765	0.18-0.26 pm	0.68	0.46-0.56 pm	0.70
Canada	1.0700-1.0750	1.0750-1.0750	0.15-0.16 pm	0.75	0.52-0.53 pm	0.75
Belgium	4.54-4.57	4.55-4.58	23-24 pm	7.57	5.71-7.74 pm	8.69
Denmark	10.80-10.90	10.60-10.62	2-3 pm	-0.54	4.46-4.66 pm	-0.06
Ireland	1.0500-1.1500	1.1330-1.1346	0.10-0.15 pm	0.97	0.46-0.56 pm	1.35
Portugal	1.10-1.13	1.12-1.13	3-4 pm	-1.88	1.25-1.26 pm	-2.46
Spain	15.30-16.10	15.25-15.30	1.25-1.30 pm	-4.00	12.00-12.15 pm	-3.67
Italy	1931-1942	1932-1933	3-11 pm	4.24	2.24-2.35 pm	0.36
Norway	11.31-11.37	11.31-11.32	4-5 pm	4.11	10.45-10.50 pm	3.74
France	6.60-6.65	6.60-6.65	3-4 pm	4.95	4.90-5.00 pm	3.57
Sweden	7.70-7.75	7.70-7.75	2-3 pm	3.08	5.90-6.00 pm	3.38
Japan	567-568	567-568	5.00-5.25 pm	5.57	5.80-5.25 pm	3.96
Austria	29.30-29.30	29.22-29.47	19-17pm pm	7.33	56.48-56.48 pm	7.13
Switz.	8.83-8.87	8.85-8.87	10-14 pm	10.49	10.40-10.50 pm	6.84
Belgian rate is for convertible francs. Financial rate 60.50-67.50. Six-month forward dollar 0.92-0.92pm.						

Long-term Eurodollar two years 12%-13 per cent; three years 12%-13 per cent; four years 12%-13 per cent; five years 12%-13 per cent; six years 12%-13 per cent; nominal closing rates. Short-term rates are call for sterling, U.S. dollars, Canadian dollars and Japanese yen; others two days' notice. Asian rates are closing rates in Singapore.

LONDON MONEY RATES

April 26	Sterling	U.S.Dollar	Canadian Dollar	Dutch Guilder	Swiss Franc	West German Mark	French Franc	Italian Lira	Asian 5	Japanese Yen
Short term.....	15.1-15.2	11.13-15.2	9.10-10.12	5.67-6.78	17.12-17.13	15.1-15.2	13.11-14	61.5-62.5	11.38-11.4	11.38-11.4
7 days notice.....	—	17.50-17.50	11.15-11.15	7.00-7.00	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-11.50
7 days notice.....	—	17.50-17.50	11.15-11.15	7.00-7.00	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-11.50
One month.....	17.50-17.50	11.15-11.15	10.10-10.14	7.00-7.00	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-11.50
Three months.....	17.50-17.50	11.15-11.15	10.10-10.14	7.00-7.00	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-11.50
Six months.....	17.50-17.50	11.15-11.15	10.14-10.18	7.00-7.00	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-11.50
One year.....	16.40-17.40	11.15-11.15	10.14-10.18	6.75-6.75	17.70-17.70	17.50-17.50	13.12-14	62.50-62.50	11.50-11.50	11.50-1

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BRITISH FUNDS

Month	Price	Yield
Shorts* (Lives up to Five Years)		
15 May Treasury 77-80	96.75	3.55
15 May Funding 76-80	95.85	3.52
25 May Exchequer 15c 1980	95.85	3.52
15 May Treasury 11c 1981	97.15	3.62
15 May Treasury 14c 1982	97.15	3.62
15 May Treasury 17c 1983	97.15	3.62
15 May Treasury 20c 1984	97.15	3.62
15 May Treasury 23c 1985	97.15	3.62
15 May Treasury 26c 1986	97.15	3.62
15 May Treasury 29c 1987	97.15	3.62
15 May Treasury 32c 1988	97.15	3.62
15 May Treasury 35c 1989	97.15	3.62
15 May Treasury 38c 1990	97.15	3.62
15 May Treasury 41c 1991	97.15	3.62
15 May Treasury 44c 1992	97.15	3.62
15 May Treasury 47c 1993	97.15	3.62
15 May Treasury 50c 1994	97.15	3.62
15 May Treasury 53c 1995	97.15	3.62
15 May Treasury 56c 1996	97.15	3.62
15 May Treasury 59c 1997	97.15	3.62
15 May Treasury 62c 1998	97.15	3.62
15 May Treasury 65c 1999	97.15	3.62
15 May Treasury 68c 1990	97.15	3.62
15 May Treasury 71c 1991	97.15	3.62
15 May Treasury 74c 1992	97.15	3.62
15 May Treasury 77c 1993	97.15	3.62
15 May Treasury 80c 1994	97.15	3.62
15 May Treasury 83c 1995	97.15	3.62
15 May Treasury 86c 1996	97.15	3.62
15 May Treasury 89c 1997	97.15	3.62
15 May Treasury 92c 1998	97.15	3.62
15 May Treasury 95c 1999	97.15	3.62
15 May Treasury 98c 1990	97.15	3.62
15 May Treasury 101c 1991	97.15	3.62
15 May Treasury 104c 1992	97.15	3.62
15 May Treasury 107c 1993	97.15	3.62
15 May Treasury 110c 1994	97.15	3.62
15 May Treasury 113c 1995	97.15	3.62
15 May Treasury 116c 1996	97.15	3.62
15 May Treasury 119c 1997	97.15	3.62
15 May Treasury 122c 1998	97.15	3.62
15 May Treasury 125c 1999	97.15	3.62
15 May Treasury 128c 1990	97.15	3.62
15 May Treasury 131c 1991	97.15	3.62
15 May Treasury 134c 1992	97.15	3.62
15 May Treasury 137c 1993	97.15	3.62
15 May Treasury 140c 1994	97.15	3.62
15 May Treasury 143c 1995	97.15	3.62
15 May Treasury 146c 1996	97.15	3.62
15 May Treasury 149c 1997	97.15	3.62
15 May Treasury 152c 1998	97.15	3.62
15 May Treasury 155c 1999	97.15	3.62
15 May Treasury 158c 1990	97.15	3.62
15 May Treasury 161c 1991	97.15	3.62
15 May Treasury 164c 1992	97.15	3.62
15 May Treasury 167c 1993	97.15	3.62
15 May Treasury 170c 1994	97.15	3.62
15 May Treasury 173c 1995	97.15	3.62
15 May Treasury 176c 1996	97.15	3.62
15 May Treasury 179c 1997	97.15	3.62
15 May Treasury 182c 1998	97.15	3.62
15 May Treasury 185c 1999	97.15	3.62
15 May Treasury 188c 1990	97.15	3.62
15 May Treasury 191c 1991	97.15	3.62
15 May Treasury 194c 1992	97.15	3.62
15 May Treasury 197c 1993	97.15	3.62
15 May Treasury 200c 1994	97.15	3.62
15 May Treasury 203c 1995	97.15	3.62
15 May Treasury 206c 1996	97.15	3.62
15 May Treasury 209c 1997	97.15	3.62
15 May Treasury 212c 1998	97.15	3.62
15 May Treasury 215c 1999	97.15	3.62
15 May Treasury 218c 1990	97.15	3.62
15 May Treasury 221c 1991	97.15	3.62
15 May Treasury 224c 1992	97.15	3.62
15 May Treasury 227c 1993	97.15	3.62
15 May Treasury 230c 1994	97.15	3.62
15 May Treasury 233c 1995	97.15	3.62
15 May Treasury 236c 1996	97.15	3.62
15 May Treasury 239c 1997	97.15	3.62
15 May Treasury 242c 1998	97.15	3.62
15 May Treasury 245c 1999	97.15	3.62
Over Fifteen Years		
15 May Treasury 248c 1990	97.15	3.62
15 May Treasury 251c 1991	97.15	3.62
15 May Treasury 254c 1992	97.15	3.62
15 May Treasury 257c 1993	97.15	3.62
15 May Treasury 260c 1994	97.15	3.62
15 May Treasury 263c 1995	97.15	3.62
15 May Treasury 266c 1996	97.15	3.62
15 May Treasury 269c 1997	97.15	3.62
15 May Treasury 272c 1998	97.15	3.62
15 May Treasury 275c 1999	97.15	3.62
Over Fifteen Years		
15 May Treasury 278c 1990	97.15	3.62
15 May Treasury 281c 1991	97.15	3.62
15 May Treasury 284c 1992	97.15	3.62
15 May Treasury 287c 1993	97.15	3.62
15 May Treasury 290c 1994	97.15	3.62
15 May Treasury 293c 1995	97.15	3.62
15 May Treasury 296c 1996	97.15	3.62
15 May Treasury 299c 1997	97.15	3.62
15 May Treasury 302c 1998	97.15	3.62
15 May Treasury 305c 1999	97.15	3.62
Over Fifteen Years		
15 May Treasury 308c 1990	97.15	3.62
15 May Treasury 311c 1991	97.15	3.62
15 May Treasury 314c 1992	97.15	3.62
15 May Treasury 317c 1993	97.15	3.62
15 May Treasury 320c 1994	97.15	3.62
15 May Treasury 323c 1995	97.15	3.62
15 May Treasury 326c 1996	97.15	3.62
15 May Treasury 329c 1997	97.15	3.62
15 May Treasury 332c 1998	97.15	3.62
15 May Treasury 335c 1999	97.15	3.62
Undated		
INTERNATIONAL BANK		
15 May Stock 77-82	84.65	5.92
INTERNATIONAL BANK		
15 May Stock 77-82	84.65	5.92
CORPORATION LOANS		
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
15 May Corp 3c 1990	96.35	3.12
15 May Corp 3c 1991	96.35	3.12
15 May Corp 3c 1992	96.35	3.12
15 May Corp 3c 1993	96.35	3.12
15 May Corp 3c 1994	96.35	3.12
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
INTERNATIONAL BANK		
15 May Stock 77-82	84.65	5.92
BANKS AND HIRE PURCHASE		
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
15 May Corp 3c 1990	96.35	3.12
15 May Corp 3c 1991	96.35	3.12
15 May Corp 3c 1992	96.35	3.12
15 May Corp 3c 1993	96.35	3.12
15 May Corp 3c 1994	96.35	3.12
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
LOANS		
Public Board and Ind.		
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
15 May Corp 3c 1990	96.35	3.12
15 May Corp 3c 1991	96.35	3.12
15 May Corp 3c 1992	96.35	3.12
15 May Corp 3c 1993	96.35	3.12
15 May Corp 3c 1994	96.35	3.12
15 May Corp 3c 1995	96.35	3.12
15 May Corp 3c 1996	96.35	3.12
15 May Corp 3c 1997	96.35	3.12
15 May Corp 3c 1998	96.35	3.12
15 May Corp 3c 1999	96.35	3.12
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